

# Shire of Ashburton Ordinary Council Meeting Agenda (Public)

# Ashburton Hall, Ashburton Avenue, Paraburdoo

16 November 2021 1:00pm



# Shire of Ashburton Ordinary Council Meeting

Please be advised an Ordinary Council Meeting will be held at 1:00pm on Tuesday 16 November 2021 at Ashburton Hall, Ashburton Avenue, Paraburdoo.

K Donohoe

**Chief Executive Officer** 

11 November 2021

#### **Disclaimer**

The Shire of Ashburton warns anyone who has an application lodged with Council must obtain, and should only rely on, written confirmation of the outcomes of the application following the Council meeting, and any conditions attaching to the decision made by Council in respect of the application. No responsibility whatsoever is implied, or accepted, by the Shire of Ashburton for any act, omission, statement, or intimation occurring during a Council meeting.

# Agenda – Public Ordinary Council Meeting 16 November 2021

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# 1 Declaration of opening

The Presiding Member declared the meeting open at x:xxpm.

#### 1.1 Acknowledgement of country

As representatives of the Shire of Ashburton Council, we respectfully acknowledge the local Indigenous people, the traditional custodians of this land where we are meeting upon today and pay our respects to them and their elders past, present and emerging.

#### 2 Announcement of visitors

To be informed at the meeting.

#### 3 Attendance

#### 3.1 Present

#### Elected members

Cr K White Shire President Onslow Ward

Cr M Lynch Deputy Shire President, Tom Price Ward

Cr L Rumble Paraburdoo Ward
CR A Sullivan Paraburdoo Ward
Cr J Richardson Tablelands Ward
Cr T Mladenovic Tom Price Ward
Cr A Smith Tom Price Ward

#### **Employees**

K Donohoe Chief Executive Officer

N Cain Director of Corporate Services

M Fanning Acting Director Infrastructure Services
C McGurk Director Projects and Procurement
A Lennon Manager Media and Communication
U Fortescue Manager Legal and Governance

A Furfaro Governance Officer

N Jeffery Executive Assistant Corporate Services

#### Guests

To be informed at the meeting.

#### Members of the public

To be informed at the meeting.

#### Members of the media

To be informed at the meeting.

#### 3.2 Apologies

Nil

#### 3.3 Approved leave of absence

Cr R de Pledge Ashburton Ward

#### 4 Question time

#### 4.1 Response to previous questions taken on notice

Nil

#### 4.2 Public question time

To be informed at the meeting.

# 5 Applications for leave of absence

Cr M Gallanagh Pannawonica Ward 16 November 2021

#### Officers Recommendation:

That with respect to Applications for leave of absence, Council grant leave of absence to Cr M Gallanagh for the 16 November 2021, inclusive.

# 6 Declaration by members

#### 6.1 Due consideration by Councillors to the agenda

Councillors will be requested to note they have given due consideration to all matters contained in this agenda.

#### 6.2 Declarations of interest

A member who has an Impartiality, Proximity or Financial interest in any matter to be discussed at this meeting must disclose the nature of the interest either in a written notice, given to the Chief Executive Officer, prior to the meeting, or at the meeting immediately before the matter is discussed.

A member who makes a disclosure in respect to an interest must not preside at the part of the meeting which deals with the matter, or participate in, or be present during any discussion or decision-making process relative to the matter, unless the disclosing member is permitted to do so under Section 5.68 or Section 5.69 of the *Local Government Act 1995*.

[To be advised]

# 7 Announcements by the Presiding Member and Councillors without discussion

To be advised at the meeting.

# 8 Petitions / Deputations / Presentations

#### 8.1 Petitions

To be advised at the meeting.

#### 8.2 Deputations

To be advised at the meeting.

#### 8.3 Presentations

To be advised at the meeting.

#### 9 Confirmation of minutes

#### 9.1 Confirmation of Council meetings

Ordinary Council Meeting – 19 October 2021

Special Council Meeting – 25 October 2021

Attachment 9.1B

9.2 Receipt of committee and other minutes

Nil

9.3 Recommendations of committee meetings – En bloc

Nil

#### 9.4 Recommendations of committees

To be advised at the meeting.

# 10 En bloc resolutions

## 10.1 Agenda items adopted en bloc

To be advised at the meeting.

# 11 Office of the Chief Executive Officer reports

Nil

# 12 Corporate Services reports

#### 12.1 Monthly Schedule of Accounts Paid

File reference FM03

Author's name T Dayman

Author's position Manager Finance and Administration

Author's interest Nil

Authorising officer's name N Cain

Authorising officer's position Director Corporate Services

Authorising officer's interest Nil

Name of applicant / respondent Not applicable

**Date report written** 9 November 2021

Previous meeting reference Not applicable

#### **Summary**

Council is required to have produced a Schedule of Accounts Paid each month containing relevant information, as legislated.

The purpose of this Report is to present the –

- Schedule of Creditor Accounts Paid for October 2021,
- · Trust Fund Payments for October 2021, and
- Corporate Credit Card Reconciliations for September 2021.

Council is requested to confirm the Monthly Schedule of Accounts Paid, as presented.

#### **Background**

The Local Government (Financial Management) Regulations 1996 require Shire officers, monthly and within a prescribed timeframe, to prepare a schedule of payments made from the Municipal Fund and the Trust Fund and present this to Council for confirmation.

#### Comment

Shire officers have prepared the Monthly Schedule of Accounts Paid, in accordance with legislative requirements, and this is attached.

#### Attachment 12.1A

#### Consultation

Executive Leadership Team Middle Management Group Finance Team

#### **Statutory environment**

Local Government (Financial Management) Regulations 1996

Regulation 13 (Payments from municipal fund or trust fund by Chief Executive Officer, Chief Executive Officer's duties as to etc.)

Where the Chief Executive Officer has been delegated the exercise of power to make payments from the Municipal Fund or the Trust Fund, a list of accounts authorised for payment by the Chief Executive Officer is to be presented each month to Council.

#### **Financial implications**

Payments included on the Schedule of Accounts Paid have been undertaken in accordance with appropriate processes and the Annual Budget.

For the month under review the following summarised details are presented:

Description	Amount \$
Municipal Fund	
Electronic Funds Transfers	6,720,719.66
Superannuation / Payroll (Direct Debits)	194,591.14
Cheques	916.30
Credit Cards	6,457.78
Bank Fees and Charges	83,358.22
Municipal Fund Total	7,006,043.10
<u>Trust Fund</u>	
Electronic Funds Transfers	0.00
Trust Fund Total	0.00

#### Strategic implications

Shire of Ashburton Strategic Community Plan 2017-2027 Living Life (2019 Desktop Review)

Goal 5 Inspiring Governance

Objective 4 Exemplary team and work environment

Desired Outcome Highly functioning Shire team who effectively manages Shire

resources to build strong communities.

## Risk management

Risk has been assessed based on the Officer Recommendation.

	Risk	Risk Impact /	Risk	Principal	Risk Action
Risk	Likelihood	Consequence	Rating	Risk Theme	Plan
Council does not	Unlikely	Minor	Low	<u>Compliance</u>	Provide Council
accept the Shire	(2)	(2)	(4)	Some temporary	with adequate
officer				non-compliances	information to make
recommendation.					an informed
					decision.

The following Risk Matrix has been applied:

Risk Matrix							
Conseque	nce	Insignificant	Minor	Moderate	Major	Catastrophic	
Likelihood		1	2	3	4	5	
Almost Certain	5	Moderate	High	High	Extreme	Extreme	
Alliost Certain	3	(5)	(10)	(15)	(20)	(25)	
Likely	4	Low	Moderate	High	High	Extreme	
LIKEIY	4	(4)	(8)	(12)	(16)	(20)	
Possible	3	Low	Moderate	Moderate	High	High	
Lossinic	3	(3)	(6)	(9)	(12)	(15)	
Unlikely	2	Low	Low	Moderate	Moderate	High	
Offlikely		(2)	(4)	(6)	(8)	(10)	
Rare	1	Low	Low	Low	Low	Moderate	
Raie	'	(1)	(2)	(3)	(4)	(5)	

Adoption of this item has been evaluated against the Shire of Ashburton's Risk Management Policy CORP5 Risk Matrix.

The perceived level of risk is "Low" because of the financial controls in place and the regularity of review of the information contained within these reports.

#### **Policy implications**

FIN06 Significant Accounting Policy

This Council Policy provides guidelines for the preparation of financial reports.

#### ELM10 Financial Sustainability Policy

This Council policy commits Council to ensuring no decisions will be made without considering the long-term financial impact of those decisions.

#### **Voting requirement**

Simple majority

#### **Councillor interest declarations**

Nil

#### Officer recommendation

That with respect to the Monthly Schedule of Accounts Paid, Council, in accordance with *Local Government (Financial Management) Regulations 1996* Regulation 13 confirms the Monthly Schedule of Accounts Paid for October 2021, as included at Attachment 12.1A.

#### 12.2 Monthly Financial Statements - September 2021

File reference FM03

Author's name T Dayman

Author's position Manager Finance and Administration

Author's interest Nil

Authorising officer's name N Cain

**Authorising officer's position** Director Corporate Services

Authorising officer's interest Nil

Name of applicant / respondent Not applicable

**Date report written** 10 November 2021

Previous meeting reference Not applicable

#### Summary

Council is required to have produced a Statement of Financial Activity each month containing relevant information, as legislated.

The purpose of this Report is to present the Statement of Financial Activity for the month ended October 2021 as well as provide budget amendments recommendations.

Council is requested to accept the Statement of Financial Activity and recommended budget amendments.

#### **Background**

The Local Government (Financial Management) Regulations 1996 require Shire officers, monthly and within a prescribed timeframe, to prepare financial reports covering prescribed information and present these to Council.

#### Comment

Shire officers have prepared the Statement of Financial Activity, and supporting documentation, in accordance with legislative requirements (as attached).

Attachment 12.2A

In addition to the regular Statement of Financial Activity being presented, Shire officers are also requested to consider potential needs for budget variations for Council consideration.

The following budget amendments are provided for consideration by Council –

#### Purchase of Scissor Lift – Paraburdoo Community Hub

During the construction of the Paraburdoo Community Hub, allocations were included for the purchase of minor assets. Included in the minor asset listing was the purchase of a scissor lift for the facility, which was incorrectly budgeted for as an operating expense. The budget adjustment requested is for the scissor lift to be correctly shown as a capital expense item, instead of as an operational item,

#### Pannawonica Projects

Included within the annual budget is an allocation for Pannawonica projects, which has no pre-set allocation associated with the funds (i.e., the funds are available to be allocated towards projects as, and when, they arise). Shire officers have been approached by members of the Pannawonica community, with the following request provided –

Inflatables are a key element at community events to engage with families to become actively involved in their town, building on social capital in Pannawonica. They are the drawcard that brings the local children and therefore parents to attend events and forums. They not only increase engagement in community activities, but also encourage leisure and recreation pursuits for children, improving health and wellbeing by providing an alternative to the current array of screen time activities.

Inflatables are also a major fundraising component for community groups and clubs, supporting local groups to become more sustainable by building their capacity and optimising community facility use. The cost of hiring inflatable equipment into Pannawonica is very expensive and pool inflatables are unable to be used due to the inability to employ the appropriate level of lifeguard labour.

The approximate cost to purchase 3 x Inflatable products, including individual pumps, electrical cables and equipment, and a generator to allow simultaneous use has been estimated at a total of \$30,000. The products include an obstacle course, bouncy castle, and sports arena, which satisfies the needs for all ages ranging from toddlers to 10yrs+ and can therefore accommodate engagement at a range of events and activities.

The budget adjustment requested is for the current general operating expense budget allocation to be converted to a capital expense budget allocation for the purchase of 3 x inflatable products.

The summary of the budget adjustments is below –

GL / Job No.	GL / Job Description	Current Budget	Amendment	Revised Budget	Reason
MA001	Minor Assets - Paraburdoo Chub	\$46,400	(\$24,540)	\$21,860	Purchase of Scissor High Platform under operating expenditure. Above capital threshold as per policy FIN06.Reposition to capital.
NEW	Paraburdoo Chub Plant and Equipment Capital purchase	\$0	\$24,540	\$24,540	Reposition Capital P&E from Operating to Capital.
113184	Pannawonica Projects (Ref: Proj. to be identified)	\$250,000	(\$30,000)	\$220,000	Purchase of 3x Green Space Inflatables and equipment to be retained by Shire. Above capital threshold as per policy FIN06.Reposition to capital.
NEW	Pannawonica Furniture and Equipment	\$0	\$30,000	\$30,000	Reposition Capital F&E from Operating to Capital.

#### Consultation

Executive Leadership Team Middle Management Group Finance Team

#### **Statutory environment**

Local Government Act 1995 Section 6.4 (Financial report)

Local governments are required to prepare and present financial reports, on an annual basis and at any other time, and in any other format, as prescribed.

#### Local Government Act 1995

Section 6.8 – Expenditure from municipal fund not included in annual budget
A local government is not to incur expenditure from its municipal fund for an additional purpose except where it is incurred before, and subsequently included in, the adoption

of the Annual Budget, is authorised in advance by Council, or is authorised in advance by the Shire President in an emergency.

Regulation 34 (Financial activity statement required each month (Act s. 6.4)

Shire officers are to prepare each month a statement of financial activity reporting on the revenue and expenditure as set out in the annual budget. Each statement of financial activity is to be accompanied by information explaining the composition of net assets less committed and restricted assets, any material variances and any other supporting information considered relevant.

#### **Financial implications**

Commentary on the current financial position is outlined within the body of the attached reports.

The proposed budget amendments net themselves out.

#### Strategic implications

There are no strategic implications for this item.

#### Risk management

Risk has been assessed based on the Officer Recommendation.

	Risk	Risk Impact /	Risk	Principal	Risk Action
Risk	Likelihood	Consequence	Rating	Risk Theme	Plan
Material	Unlikely	Moderate	Moderate	Financial Impact	Review of financial
misstatement or	(2)	(3)	(6)	\$100,000 to \$1m	position information
significant error in					to be undertaken
the financial					regularly and by
statements.					multiple Shire
					officers.
Council does not	Unlikely	Minor	Low	Compliance	Provide Councillors
accept the Shire	(2)	(2)	(4)	Some temporary	with sufficient
officer				non-compliances	information for
recommendation.					decision making.

#### Agenda – Public Ordinary Council Meeting 16 November 2021

The following Risk Matrix has been applied:

Risk Matrix							
Conseque	ence	Insignificant	Minor	Moderate	Major	Catastrophic	
Likelihood		1	2	3	4	5	
Almost Certain	5	Moderate	High	High	Extreme	Extreme	
Almost Certain	ี	(5)	(10)	(15)	(20)	(25)	
Likely	4	Low	Moderate	High	High	Extreme	
Likely	4	(4)	(8)	(12)	(16)	(20)	
Possible	3	Low	Moderate	Moderate	High	High	
rossible	3	(3)	(6)	(9)	(12)	(15)	
Unlikely	2	Low	Low	Moderate	Moderate	High	
Ullikely		(2)	(4)	(6)	(8)	(10)	
Rare	4	Low	Low	Low	Low	Moderate	
Kale	1	(1)	(2)	(3)	(4)	(5)	

Adoption of this item has been evaluated against the Shire of Ashburton's Risk Management Policy CORP5 Risk Matrix.

The perceived level of risk is "Low" because of the financial controls in place and the regularity of review of the information contained within these reports.

#### **Policy implications**

#### FIN06 Significant Accounting Policy

This Council Policy provides guidelines for the preparation of financial reports.

#### ELM10 Financial Sustainability Policy

This Council policy commits Council to ensuring no decisions will be made without considering the long-term financial impact of those decisions.

#### Voting requirement

Absolute majority

#### Councillor interest declarations

Nil

#### Officer recommendation

That with respect to the Monthly Financial Statements, Council,

- in accordance with *Local Government (Financial Management) Regulations* 1996 regulation 34 accepts the Statement of Financial Activity, and associated documentation, for November 2021, as included at Attachment 12.2A,
- b in accordance with section 6.8 of the *Local Government Act 1995*, approves the following new budget expense,
  - i Paraburdoo Community Hub Scissor Lift \$24,500,
  - ii Pannawonica Community Inflatable Items \$30,000, and
- c approves the following budget amendments to the 2021-2022 Budget
  - i Increase Expenditure (New) Paraburdoo Chub Plant & Equipment Capital purchase by \$24,500 from \$nil to \$24,500,
  - ii Increase Expenditure (New) Pannawonica Furniture and Equipment Capital purchase by \$30,000 from \$nil to \$30,000,
  - iii Decrease Expenditure Account MA001 Minor Assets Paraburdoo Chub by \$24,500 from \$46,400 to \$21,860, and
  - iv Decrease Expenditure Account 113184 Pannawonica Projects (Ref: Proj. to be identified) by \$30,000 from \$250,000 to \$220,000.

#### 12.3 Ordinary Council Meeting Details for 2022

File reference GV04

Author's name A Furfaro

**Author's position** Governance Officer

Author's interest Nil

Authorising officer's name N Cain

Authorising officer's position Director Corporate Services

Authorising officer's interest Nil

Name of applicant / respondent Not Applicable

**Date report written** 9 November 2021

Previous meeting reference Ordinary Meeting of Council 13 October 2020

Agenda item 11.3 (Minute 159/2020)

#### Summary

It is a requirement for Council to publish the schedule of meeting dates, times, and locations for all ordinary Council meetings each year, for the next year.

Shire officers have considered several factors, including Councillor preferences, in arriving at a proposed Schedule of ordinary Council meetings.

Council is requested to approve the publishing of the dates, times, and location for the 2022 Ordinary Council Meetings Schedule.

#### **Background**

Council is required to hold ordinary meetings, and these are to be no more than three (3) months apart.

It is a legislative requirement to publish a schedule of ordinary meeting dates, times, and locations on an annual basis, for the next year.

#### Comment

Although not legislatively required to do so, Council has previously considered the ordinary meeting details (dates, times, and locations) and have been asked to adopt a schedule containing this information.

In October 2020, Council adopted the meeting schedule for the period from February 2021 to December 2021.

The Shire of Ashburton has four (4) towns, each having suitable locations to host Council meetings, and it has been the practice to alternate the location to host ordinary meetings to include each town and provide constituents with an opportunity to attend a meeting.

In reviewing and providing a recommendation regarding the dates and towns for the ordinary meetings to be held, Shire officers have considered –

- Individual Councillor preferences (e.g., around work rosters, personal reasons),
- Public holidays,
- Dates for potentially conflicting events (e.g., WA Local Government Week, Karijini Experience etc.), and
- Ensuring impartiality throughout the district (including proportionate representation of coastal constituents and inland constituents).

During 2021, ordinary meetings occurred on, or around, the third Tuesday of each relevant month.

Due to the considerations outlined above, it is proposed Council meetings occur every second Tuesday of the month to avoid conflict with other items on the calendar. The proposed dates have been identified in the table shown further below.

Councillors have suggested the potential hosting of an ordinary Council meeting at Cheela Plains Station Stay, which Shire officers continue to explore, although information regarding the facilities at the Station Stay have not been received at the time of collating this agenda item.

Shire officers note Pannawonica has been unable to recently host an ordinary meeting (at the designated date) due to concurrent demands on the accommodation resources in the town.

The accommodation providers in Pannawonica have indicated September 2022 and October 2022 (at the proposed dates shown further below) are currently available.

Shire officers have made tentative bookings for both months as accommodation providers have advised accommodation may be withdrawn at short notice.

With all the above considered, the 2022 Ordinary Council Meetings Schedule is proposed, as follows -

2022 Ordinary Council Meetings Schedule					
Date	Location	Commencing			
Tuesday	Council Chambers, Onslow Shire Complex,	1:00pm			
8 February 2022	Second Avenue, Onslow				
Tuesday	Ashburton Hall, Ashburton Avenue,	1:00pm			
8 March 2022	Paraburdoo				
Tuesday	Clem Thompson Sports Pavilion, Stadium	1:00pm			
12 April 2022	Road, Tom Price				
Tuesday	Council Chambers, Onslow Shire Complex,	1:00pm			
10 May 2022	Second Avenue, Onslow				
Tuesday	Ashburton Hall, Ashburton Avenue,	1:00pm			
14 June 2022	Paraburdoo				
Tuesday	Clem Thompson Sports Pavilion, Stadium	1:00pm			
12 July 2022	Road, Tom Price				
Tuesday	Council Chambers, Onslow Shire Complex,	1:00pm			
9 August 2022	Second Avenue, Onslow				
Tuesday	Barry Lang Centre, Deepdale Drive,	1:00pm			
13 September 2022	Pannawonica				
Tuesday	Ashburton Hall, Ashburton Avenue,	1:00pm			
11 October 2022	Paraburdoo				
Tuesday	Council Chambers, Onslow Shire Complex,	1:00pm			
8 November 2022	Second Avenue, Onslow				
Tuesday	Clem Thompson Sports Pavilion, Stadium	1:00pm			
13 December 2022	Road, Tom Price				

#### Consultation

Councillors
Executive Leadership Team
Sodexo (Pannawonica)
Cheela Plains Station Stay

#### **Statutory environment**

#### Local Government Act 1995

Section 5.3 – Ordinary and special council meetings

Council is required to hold ordinary meetings, and these are to be no more than three (3) months apart.

#### Local Government Act 1995

Section 5.25 – Regulations about council and committee meetings and committees Council is required to undertake the holding of meetings in accordance with regulations, which include, although are not limited to, the date for Council and Committee meetings.

Local Government (Administration) Regulations 1996

Regulation 12 - Meetings, public notice of (Act s. 5.25(1)(g))

Before the beginning of the year in which meetings are to be held, the date, time and place for each meeting is to be published on the local government's official website.

#### **Financial implications**

Council sets aside sufficient funds in the Annual Budget to meet the cost of the advertisement and all other associated costs of Council Meetings, including accommodation.

## Strategic implications

There are no known strategic implications.

#### Risk management

Risk has been assessed based on the Officer Recommendation.

	Risk	Risk Impact /	Risk	Principal	Risk Action
Risk	Likelihood	Consequence	Rating	Risk Theme	Plan
The local	Unlikely	Minor	Low	Compliance	Ensure appropriate
government fails to	(2)	(2)	(4)	Some temporary	procedures are in
meet legislative				non compliances.	place.
requirements by not					
publishing a					
schedule of dates,					
location, and times					
for meetings to be					
held in the following					
year.					

The following Risk Matrix has been applied:

Risk Matrix							
Conseque	ence	Insignificant	Minor	Moderate	Major	Catastrophic	
Likelihood		1	2	3	4	5	
Almost Certain	5	Moderate	High	High	Extreme	Extreme	
Alliost Certain	3	(5)	(10)	(15)	(20)	(25)	
Likely	4	Low	Moderate	High	High	Extreme	
Likely	4	(4)	(8)	(12)	(16)	(20)	
Possible	3	Low	Moderate	Moderate	High	High	
rossible	၂ ၁	(3)	(6)	(9)	(12)	(15)	
Unlikoly	2	Low	Low	Moderate	Moderate	High	
Unlikely 2		(2)	(4)	(6)	(8)	(10)	
Rare	4	Low	Low	Low	Low	Moderate	
Kale	1	(1)	(2)	(3)	(4)	(5)	

Adoption of this item has been evaluated against the Shire of Ashburton's Risk Management Policy CORP5 Risk Matrix.

The perceived level of risk is "Low" and can be managed by routine procedures and is unlikely to need specific application of resources.

## **Policy implications**

There are no known Policy implications.

#### **Voting requirement**

Simple majority

#### **Councillor interest declarations**

Nil

#### Officer recommendation

That with respect to Ordinary Council Meeting details for 2022, Council approves the publishing of the dates, times, and locations for the 2022 Ordinary Council Meetings Schedule, as outlined below –

2022 Ordinary Council Meetings Schedule					
Date	Location	Commencing			
Tuesday	Council Chambers, Onslow Shire Complex,	1:00pm			
8 February 2022	Second Avenue, Onslow				
Tuesday	Ashburton Hall, Ashburton Avenue,	1:00pm			
8 March 2022	Paraburdoo				
Tuesday	Clem Thompson Sports Pavilion, Stadium	1:00pm			
12 April 2022	Road, Tom Price				
Tuesday	Council Chambers, Onslow Shire Complex,	1:00pm			
10 May 2022	Second Avenue, Onslow				
Tuesday	Ashburton Hall, Ashburton Avenue,	1:00pm			
14 June 2022	Paraburdoo				
Tuesday	Clem Thompson Sports Pavilion, Stadium	1:00pm			
12 July 2022	Road, Tom Price				
Tuesday	Council Chambers, Onslow Shire Complex,	1:00pm			
9 August 2022	Second Avenue, Onslow				
Tuesday	Barry Lang Centre, Deepdale Drive,	1:00pm			
13 September 2022	Pannawonica				
Tuesday	Ashburton Hall, Ashburton Avenue,	1:00pm			
11 October 2022	Paraburdoo				
Tuesday	Council Chambers, Onslow Shire Complex,	1:00pm			
8 November 2022	Second Avenue, Onslow				
Tuesday	Clem Thompson Sports Pavilion, Stadium	1:00pm			
13 December 2022	Road, Tom Price				

# 13 People and Place reports

#### 13.1 Acceptance of Community Support Grant Applications

File reference GS01

Author's name N Cain

Author's position Director Corporate Services

Author's interest Nil

Authorising officer's name N Cain

Authorising officer's position Director Corporate Services

Authorising officer's interest Nil

Name of applicant / respondent Various

**Date report written** 10 November 2021

Previous meeting reference Nil

#### Summary

The Shire recently promoted and invited applications for Community Support Grants, in accordance with Council Policy, with applications closing 31 August 2021. These grants are provided as in-kind and / or financial assistance to enable community groups to deliver quality programs, community events and services.

At the close of the application period twenty-four (24) applications were received for Community Support Grants.

Shire officers have assessed the applications and requested feedback from each Councillor representing the relevant town from where the application originated.

Council is requested to consider and make recommendation regarding the funding, or otherwise, of each of the grant applications.

#### **Background**

The Shire supports two (2) Community Support Grant funding rounds each year, one opening in July and closing in August, and one opening in February and closing in March.

At the close of the August 2021 round, twenty-four (24) Community Support Grant applications were received, as follows –

- Onslow Two (2) applications,
- Pannawonica Eight (8) applications,
- Paraburdoo Three (3) applications, and
- Tom Price Eleven (11) applications.

Council's *REC08 Community Donations, Grants and Funding Policy* requires, as a minimum, to be a successful application the following must always be met –

- Applicant is to reside or operate within the Shire of Ashburton, or be able to show a direct and substantial benefit to residents within the Shire.
- Assistance is not available retrospectively,
- Funds are to be used only for the purpose for which they are given or via agreed variations,
- Successful applicants are required to complete an acquittal report and submit this to the Shire within three (3) months on the agreed completion date, and
- Applicants who do not submit an acquittal will not be considered for future funding and may be requested to return unused funds.

For the Community Support Grant Applications Program, only Not-for-Profit incorporated associations and organisations are eligible. Ineligible applicants include unincorporated associations who are not auspiced by an incorporated association and applicants who have received Signature Event or Major Event / Projects funding.

Funding to a maximum amount of \$2,500 is available via this Program.

Shire officers do not have the authority to recommend approval for applications which do not meet the eligibility criteria.

Council may wish to provide funding to applications which did not / do not comply.

#### Comment

The Community Support Grant funding was promoted directly to clubs and organisations via email, public notice boards, the Shire of Ashburton website, and social media platforms.

All applications have been assessed on -

- the criteria outlined in Council Policy (REC08 Community Donations, Grants and Funding),
- the general conditions, and
- the criteria and compliance information provided.

Councillors briefly workshopped the applications on 19 October 2021 before agreeing to review each respective town for which the application originated from, and to individually provide feedback to Shire officers for the applications.

The summary of the applications follows –

#### Onslow

St John WA (Onslow)

Project Replacement of aging ambulance vehicles

Project estimate \$15,000Funding sought \$2,500In-Kind requested \$nil

• Compliant? No

Suggested action Decline, as not incorporated

#### Onslow Occys Swimming Club

• Project 2021-2022 Lane Hire Costs

Project estimate \$7,500
Funding sought \$nil
In-Kind requested \$2,500
Compliant? No

Suggested action Decline, previous grant not yet acquitted

#### Pannawonica

Pannawonica Community Garden and Leisure Centre Inc.

Project Fairy Garden Pergola

Project estimate \$4,329
Funding sought \$2,500
In-Kind requested \$nil
Compliant? Yes

Suggested action Support, as requested

#### Pannawonica Craft Club

Project Outdoor Space

Project estimate \$45,000
Funding sought \$2,500
In-Kind requested \$nil
Compliant? Yes

· Suggested action Support, as requested

#### Pannawonica Junior Sports

Project Purchase Soccer Goals

Project estimate \$3,500
Funding sought \$2,500
In-Kind requested \$nil
Compliant? Yes

Suggested action Support, as requested

#### Pannawonica KindyGym

Project Updating KindyGym Equipment

Project estimate \$3,514
Funding sought \$2,500
In-Kind requested \$nil
Compliant? Yes

Suggested action Support, as requested

#### Pannawonica Playgroup Inc.

Project Mums and Bubs Group

Project estimate \$2,500
Funding sought \$2,500
In-Kind requested \$nil
Compliant? Yes

• Suggested action Support, as requested

#### Pannawonica Primary School Parents and Citizens

Project Non-Fiction Library Books for School Library

Project estimate \$7,500
Funding sought \$2,500
In-Kind requested \$nil
Compliant? No

Suggested action Decline, previous grant not yet acquitted

#### Pannawonica Sports Club

Project Security System Upgrade

Project estimate \$2,500
Funding sought \$2,000
In-Kind requested \$nil
Compliant? No

Suggested action Decline, previous grant not yet acquitted

#### Pannawonica Youth Club

Project Updating Youth Club Equipment

Project estimate \$1,500
Funding sought \$1,500
In-Kind requested \$1,000
Compliant? No

Suggested action Decline, previous grant not yet acquitted

#### Paraburdoo

#### Paraburdoo Amateur Swimming Club

Project Educational projector

Project estimate \$2,321
Funding sought \$2,321
In-Kind requested \$nil
Compliant? Yes

Suggested action Support, as requested

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#### Paraburdoo Branch Sporting Shooters Association of Australia

Project Electrical compliance and switchboard safety upgrade

Project estimate \$2,794
Funding sought \$2,500
In-Kind requested \$nil
Compliant? Yes

Suggested action Support, as requested

#### Paraburdoo Pirates Rugby League and Touch Football Club

• Project Pirates 21/22 Season

Project estimate \$2,500
Funding sought \$nil
In-Kind requested \$2,500
Compliant? Yes

Suggested action Support, as requested

#### Tom Price

#### Eagles Basketball Team

Project Eagles Basketball Team equipment

Project estimate \$2,000
Funding sought \$2,000
In-Kind requested \$nil
Compliant? No

Suggested action Decline, as not incorporated

#### Magic Women's Softball Club

Project Magic Softball Team / Club equipment

Project estimate \$2,500
Funding sought \$2,500
In-Kind requested \$nil
Compliant? No

Suggested action Decline, as not incorporated

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#### Tom Price Amateur Swimming Club

Project Backstroke Staring System

Project estimate \$1,765
Funding sought \$1,765
In-Kind requested \$nil
Compliant? Yes

Suggested action Support, as requested

#### Tom Price Arts Hub

Project Tom Price Arts Hub Lego Community Project

Project estimate \$8,000
Funding sought \$2,500
In-Kind requested \$nil
Compliant? Yes

Suggested action Support, as requested

#### Tom Price Gymnastics Club

Project New Vault
Project estimate \$5,032
Funding sought \$2,500
In-Kind requested \$nil
Compliant? No

Suggested action Decline, previous grant not yet acquitted

#### Tom Price Men's Shed

Project Metalworking Lathe

Project estimate \$15,000
Funding sought \$2,346
In-Kind requested \$nil
Compliant? Yes

Suggested action Support, as requested

#### Tom Price Soccer Club

Project U13 Goals
Project estimate \$2,500
Funding sought \$2,500
In-Kind requested \$nil
Compliant? No

• Suggested action Decline, previous grant not yet acquitted

#### Tom Price Steelers Rugby League Football Club

Project Ashburton Cup – Game 2

Project estimate \$3,000
Funding sought \$2,000
In-Kind requested \$500
Compliant? Yes

Suggested action Support, as requested

#### Tom Price Tennis Club

Project Club office furniture

Project estimate \$3,300
Funding sought \$2,500
In-Kind requested \$nil
Compliant? Yes

Suggested action Support, as requested

#### Tom Price Tigers Football Club

Project Upgrade of Training Equipment

Project estimate \$1,800
Funding sought \$1,800
In-Kind requested \$nil
Compliant? Yes

Suggested action Support, as requested

#### Tom Price Volunteer Bush Fire Brigade

Project Brigade Honour Board

Project estimate \$3,500
Funding sought \$2,500
In-Kind requested \$nil
Compliant? No

Suggested action Decline, as not incorporated

#### Consultation

Councillors
Executive Leadership Team
Various Clubs and Associations

#### Statutory environment

Local Government Act 1995 Section 6.7 – Municipal fund

Money held in the municipal fund may be applied towards the performance of functions and the exercise of the powers conferred on the local government by the *Local Government Act 1995* or any other written law.

#### Financial implications

The total funding sought for the projects which have a suggested action to support (fourteen (14) applications), is \$30,232 (annual budget for both rounds is \$80,000) which, if approved, will provide for a sound level of remaining funds for the second funding round.

The combined request for assistance (cash and in-kind) is \$33,232.

#### Strategic implications

Shire of Ashburton Strategic Community Plan 2017-2027 Living Life (2019 Desktop Review)

Goal 1 Vibrant and Active Communities

Objective 2 Sustainable services, clubs, associations, and facilities

Strategic Direction Develop and implement a cohesive, whole of Shire strategy to

encourage and support club and community group development through a focus on increased volunteerism and capacity building which utilises the skills and experience of residents and visitors.

#### Risk management

Risk has been assessed based on the Officer Recommendation.

	Risk	Risk Impact /	Risk	Principal	Risk Action
Risk	Likelihood	Consequence	Rating	Risk Theme	Plan
Unsuccessful	Likely	Insignificant	Low	Reputation	Ensure appropriate
applicants create a	(4)	(1)	(4)	Unsubstantiated,	Policy procedures
backlash to Council				localised low	are in place and
regarding their				impact on	followed.
application.				community trust,	
				low profile, or no	
				media item.	

The following Risk Matrix has been applied:

Risk Matrix									
Consequence Likelihood		Insignificant Minor		Moderate	Major	Catastrophic			
		1	2	3	4	5			
Almost Certain	5	Moderate (5)	High (10)	High (15)	Extreme (20)	Extreme (25)			
Likely	4	Low (4)	Moderate (8)	High (12)	High (16)	Extreme (20)			
Possible	3	Low (3)	Moderate (6)	Moderate (9)	High (12)	High (15)			
Unlikely	2	Low (2)	Low (4)	Moderate (6)	Moderate (8)	High (10)			
Rare	1	Low (1)	Low (2)	Low (3)	Low (4)	Moderate (5)			

Adoption of this item has been evaluated against the Shire of Ashburton's Risk Management Policy CORP5 Risk Matrix.

The perceived level of risk is "Low" as the relevant Council Policy, which clearly articulates the requirements for successful applications, has been followed and adhered to.

#### **Policy implications**

#### REC08 Community Donations, Grants and Funding

This policy outlines the criteria for offering financial assistance to individuals, groups and associations limited in-kind and / or financial assistance to deliver programs, community events, facilities and / or services to directly benefits of the resident of the district.

#### **Voting requirement**

Simple majority

#### **Councillor interest declarations**

Nil

#### Officer recommendation

That with respect to the acceptance of Community Support Grant Applications, Council, in accordance with Council Policy *REC08 Community Donations, Grants and Funding*,

- a Declines the applications from the following groups as they did not meet the Council Policy criteria
  - St John WA (Onslow),
  - Onslow Occys Swimming Club,
  - Pannawonica Primary School Parents and Citizens,
  - Pannawonica Sports Club,
  - Pannawonica Youth Club,
  - Eagles Basketball Team,
  - Magic Women's Softball Club,
  - Tom Price Gymnastics Club,
  - Tom Price Soccer Club, and
  - Tom Price Volunteer Bush Fire Brigade, and
- b Approves the applications from the following groups to the values, and for the summarised purposes, as shown below
  - Pannawonica Community Garden and Leisure Centre Inc. (\$2,500 for Fairy Garden Pergola),
  - Pannawonica Craft Club (\$2,500 for Outdoor Space).
  - Pannawonica Junior Sports (\$2,500 for Purchase Soccer Goals),
  - Pannawonica KindyGym (\$2,500 for Updating KindyGym Equipment),
  - Pannawonica Playgroup Inc. (\$2,500 for Mums and Bubs Group),
  - Paraburdoo Amateur Swimming Club (\$2,321 for Educational Projector),
  - Paraburdoo Branch Sporting Shooters Association of Australia (\$2,500 for Electrical Compliance and Switchboard Safety Upgrade),
  - Paraburdoo Pirates Rugby League and Touch Football Club (\$2,500 (in-kind) for Pirates 21/22 Season),
  - Tom Price Amateur Swimming Club (\$1,765 for Backstroke Starting System),
  - Tom Price Arts Hub (\$2,500 for Tom Price Arts Hub Lego Community Project).
  - Tom Price Men's Shed (\$2,346 for a Metalworking Lathe),

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- Tom Price Steelers Rugby League Football Club (\$2,000 and \$500 (in-kind) for Ashburton Cup Game 2),
- Tom Price Tennis Club (\$2,500 for Club Office Furniture), and
- Tom Price Tigers Football Club (\$1,800 for Upgrade of Training Equipment).

## 14 Infrastructure Services reports

# 14.1 Award of RFT 23.21 Construction Only of Seawall at Anzac Memorial Site, Onslow

File reference CM23.21

Author's name M Fanning

Author's position Manager Roads and Civil Projects

Author's interest Nil

**Authorising officer's name** M Khosravi

**Authorising officer's position** Director Infrastructure Services

Authorising officer's interest Nil

Name of applicant / respondent Not Applicable

**Date report written** 30 October 2021

Previous meeting reference Ordinary Meeting of Council 10 November 2020

Agenda Item 15.3 (Minute 199/2020)

#### Summary

Council has included in the 2021-2022 Annual Budget the repair and extension of the Seawall adjacent to the Anzac Memorial site, Onslow.

Five (5) prospective tenderers attended the mandatory site inspections and four (4) tenders, all conforming, were received in response to RFT 23.21 Construction Only of Seawall at Anzac Memorial Site, Onslow. The evaluation panel has completed the assessment of the conforming submissions and provide a recommendation.

Council is requested to authorise the engagement of the recommended contractor for the Construction Only of the Seawall adjacent to the Anzac Memorial site, Onslow in line with the capital works program for 2021-2022.

#### Confidentiality

An attachment to this report is confidential in accordance with section 5.23 of the *Local Government Act 1995* because it deals with –

"a contract entered into, or which may be entered into, by the local government and which relates to a matter to be discussed at the meeting."

#### **Background**

Request for Tender (RFT) RFT 23.21 – Construction Only of Seawall at Anzac Memorial Site, Onslow was issued via the Shire's e-tendering portal (known as Tenderlink) on Saturday 9 October 2021 and closed on Tuesday 2 November 2021 at 2:00 pm. The Tender was advertised via state-wide public notice in The West Australian newspaper from Saturday 9 October 2021. RFT 23.21 was undertaken in accordance with the Local Government Act 1995 to invite suitably registered, qualified, and experienced contractors to submit bids to enter a Contract for the RFT 23.21, in accordance with the tender brief as detailed below -

The Shire of Ashburton seeks to engage a suitably qualified and experienced contractor to undertake the construction of a seawall extension and inset concrete access stairs in the town of Onslow, WA, in accordance with the detailed design documentation and tender specification.

The Scope of Works for the project is summarised below:

- Replacement of existing seawall in front of the Anzac Memorial site ~ 40m.
- Extend the seawall westward for an additional 87m.
- Placement of new access stairs adjacent to Sun Chalets, and
- Replacement of Stair handrailing First Avenue.

#### Comment

The Qualitative Criteria was approved prior to the advertisement of the RFT. Each Criteria was given the following weightings and included within the RFT document.

Criter	ia	Weighting
(a)	Relevant Company Experience and Performance	20%
(b)	Key Personnel	10%
(c)	Resources / Plant / Equipment	5%
(d)	Demonstrated Understanding	10%
(d)	Methodology / Programme / Quality and OHS Systems / Risk Management	20%
(e)	Price	35%

Each Panel Member individually assessed the Qualitative Criteria responses of the Tender submissions.

The submissions were assessed against the Qualitative Criteria and each Criterion was given a score in accordance with the Evaluation Guide contained within the Evaluation Spreadsheets.

A rating scale of zero-to-ten (0 - 10) was used for evaluating the Tender submissions in accordance with the Qualitative Criteria, with 0 being lowest and 10 being highest.

The evaluation and recommendation report, including the overall evaluation scores and rankings, is attached.

#### **Confidential Attachment 14.1A**

The evaluation of the submissions received against the quantitative and qualitative criteria resulted in the rankings (in order of priority) as shown below –

- 1. Ertech Pty Ltd
- 2. Neo Civil Pty Ltd
- 3. NTC Contracting Pty Ltd
- 4. WA Limestone Contracting Pty

A probity audit undertaken on the process identified there were no probity issues for note.

#### Consultation

Executive Leadership
Team Assessment Panel
Procurement Department

#### Statutory environment

Local Government Act 1995

Section 3.57 - Tenders for providing goods or services

A local government is required to invite tenders before it enters a contract of a prescribed kind under which another person is to supply goods or services. Regulations may make provision about tenders.

Local Government (Functions and General) Regulation 1996

Regulation 11 - When tenders must be publicly invited

Tenders are to be publicly invited according to the requirements of the Regulations before a local government enters a contract for another person to supply goods or services if the consideration under the contract is, or is expected to be, more, or worth more, than \$250 000 (unless otherwise prescribed).

Local Government (Functions and General) Regulation 1996

Regulation 18 – Rejecting and accepting tenders

Tenders may be rejected, accepted, or declined in accordance with prescribed requirements. The local government is to consider which tender would be the most advantageous to accept, which may not necessarily mean the cheapest.

#### **Financial implications**

The 2021-2022 Annual Budget provision for the works is \$3,000,000.

The recommended contractor (Ertech Pty Ltd) has submitted a schedule of rates price of \$2,952,627.06 (ex GST) as per the Price Schedule contained in RFT 23.21 and represents the most advantageous and best value for money submission.

#### Strategic implications

Shire of Ashburton Strategic Community Plan 2017-2027 Living Life (2019 Desktop Review)

Goal 3 Unique Heritage and Environment

Objective 1 The integrity of the Shire's natural environments are maintained Strategic Direction Improve recreational access to natural environments with a focus

on signage, access, and safety.

Goal 4 Quality Services and Infrastructure

Objective 1 Quality Public Infrastructure

Strategic Direction Provide and maintain affordable infrastructure to serve the current

and future needs of the community, environment, industry, and

business.

Goal 4 Quality Services and Infrastructure

Objective 3 Well-planned Towns

Strategic Direction Continue to provide and maintain a range of public open spaces

with high quality amenities.

#### Risk management

Risk has been assessed based on the Officer Recommendation.

	Risk	Risk Impact /	Risk	Principal	Risk Action
Risk	Likelihood	Consequence	Rating	Risk Theme	Plan
Council does not	Possible	Moderate	Moderate	Reputation	Provide sufficient
approve the	(3)	(3)	(9)	Substantiated,	information for
recommendation to				public	informed decision
award the tender				embarrassment,	making.
resulting in no action				moderate impact	
and further				on community	
degradation to the				trust or moderate	
natural environment.				media profile	
Council approves	Possible	Major	High	<u>Financial</u>	Form of Contract is
the	(3)	(4)	(12)	\$1million to \$5	Schedule of Rates
recommendation to				million	minimising the
award the tender					financial risk to the
and the tenderer					Contractor as
cannot complete the					quantities for this
works due to					type of project can
financial matters.					vary. Appointment
					of the Design
					Consultant to
					provide expert
	5 "				advice if required
Council approves	Possible	Moderate	Moderate	Exceeds deadline	Mitigated through
the	(3)	(3)	(9)	by 15% of project	the placement of
recommendation to				timeline	Liquidated
award the tender					Damages as part of
and the tenderer					the contract.
cannot complete the works to time.					
works to time.					

The following Risk Matrix has been applied:

	Risk Matrix											
Consequence		Insignificant	Minor	Moderate	Major	Catastrophic						
Likelihood		1	2	3	4	5						
Almost Certain	5	Moderate	High	High	Extreme	Extreme						
Alliost Certain	3	(5)	(10)	(15)	(20)	(25)						
Likely	4	Low	Moderate	High	High	Extreme						
Likely	4	(4)	(8)	(12)	(16)	(20)						
Possible	3	Low	Moderate	Moderate	High	High						
russible	3	(3)	(6)	(9)	(12)	(15)						
Unlikely	2	Low	Low	Moderate	Moderate	High						
Offlikely		(2)	(4)	(6)	(8)	(10)						
Rare	1	Low	Low	Low	Low	Moderate						
Raie	1	(1)	(2)	(3)	(4)	(5)						

Adoption of this item has been evaluated against the Shire of Ashburton's Risk Management Policy CORP5 Risk Matrix.

The initial perceived level of risk is "Moderate to High" risk and will be reduced though the form of contract and ensuring the appointment of suitable supervision and design consultant for specialist advice.

#### **Policy implications**

#### FIN12 Purchasing Policy

The Shire is committed to applying sound objectives, principles, and practices to all purchasing activity and to ensuring alignment with the Shire's strategic and operational objectives.

#### **Voting requirement**

Simple majority

#### Councillor interest declarations

Nil

#### Officer recommendation

That with respect to the award of RFT 23.21 Construction Only of Seawall at Anzac Memorial Site, Onslow, Council,

- a Notes the Evaluation Report, as included at Confidential Attachment 14.1A,
- In accordance with regulation 18 of the *Local Government (Functions and General) Regulations 1996* accepts the submission from Ertech Pty Ltd, for RFT 23.21 Construction Only of Seawall at Anzac Memorial site, Onslow, for the tendered schedule of rates price of \$2,952,627.06 (ex GST), as being the most advantageous and best value for money, and
- c Authorises the Chief Executive Officer to negotiate and engross the contract, with or without minor modification, with Ertech Pty Ltd based on their submitted and accepted submission.

#### 14.2 Control of Declared Weeds - Old Onslow

File reference EM01

Author's name C Hurstfield

Author's position Manager Town Maintenance

Author's interest Nil

Authorising officer's name M Khosravi

Authorising officer's position Director Infrastructure Services

Authorising officer's interest Nil

Name of applicant / respondent Nil

**Date report written** 1 November 2021

Previous meeting reference Ordinary Meeting of Council 17 August 2021

Agenda Item 13.2 (Minute 132/2021)

#### Summary

Declared Weeds have been identified around the Old Onslow Common Area.

Department of Primary Industry and Regional Development has requested the Shire of Ashburton control Declared Weeds (Mesquite and Parkinsonia) around the Old Onslow Common area (Reserve 35118) under the requirements of the *Biosecurity and Agricultural Management Act 2007*.

Council is requested to approve funding to undertake an initial investigation and control process to commence the eradication of these Declared Weeds and include, for consideration, future funds for additional Declared Weed management in the district.

#### **Background**

In August 2017, correspondence was issued to the Shire of Ashburton, from the Department of Primary Industry and Regional Development (DPIRD) attempting to assist the Council in establishing a declared weeds management program for Mesquite and Parkinsonia around Old Onslow (Reserve 35118) in accordance with the requirements of the *Biosecurity and Agricultural Management Act 2007*.

Attachment 14.2A Attachment 14.2B

#### Comment

The area involved is the Common area (Reserve 35118) surrounding Old Onslow.

Attachment 14.2C

#### Consultation

Shire officers have held discussions with DPIRD in October 2021 regarding the implementation of a weed control program for declared weeds around Old Onslow and other pest weeds (e.g., Leucaena) around Tom Price and Paraburdoo.

Contact information was also provided for contractors who have carried out control of declared weeds in the west Pilbara, as well as suggestions for appropriate chemicals to treat declared weeds and other pest weeds, such as Leucaena.

This control program requires the identification and GPS plotting of every individual Mesquite and Parkinsonia plant within the district.

The identified contractors were contacted and requested to provide indicative pricing and availability to carry out identification and initial control of declared weeds on areas controlled by the Shire.

Due to prior commitments, no contractor will be available to carry out these works until after the 2021-2022 wet season.

Due to no previous action being taken to deal with the issue of declared weeds, the infestations have grown exponentially. Subsequently, substantially more resources will now be required to control the infestations.

#### Statutory environment

Biosecurity and Agricultural Management Act 2007

Section 30 – Duty to control declared pest

The local government is required to take prescribed control measures to control declared pests on land under its care and control.

Biosecurity and Agricultural Management Act 2007

Section 32 – Compliance with pest control notice

Failing to take prescribed measures to control declared pests on land under care and control of the local government is subject to a \$50,000 penalty.

#### Local Government Act 1995

Section 6.8 – Expenditure from municipal fund not included in annual budget A local government is not to incur expenditure from its municipal fund for an additional purpose except where it is incurred before, and subsequently included in, the adoption of the Annual Budget, is authorised in advance by Council, or is authorised in advance by the Shire President in an emergency.

#### Financial implications

Under Section 32 of the *Biosecurity and Agricultural Management Act 2007*, failure to comply with a notice to control declared weeds around the Old Onslow common area (Reserve 35118) could result in a \$50,000 penalty being issued to the Shire.

No budget allocation for weed control has been included in the 2021-2022 Annual Budget.

Two options have been considered by Shire officers to control declared weeds around Old Onslow.

# Option 1 - engage an accredited contractor who has proven experience controlling declared weeds in the Pilbara

The first option is to engage an accredited contractor who has demonstrated experience controlling declared weeds in the Pilbara. If the contractor provided four (4) staff, plus chemicals, plant, and equipment, costs would be approximately \$5,000 per day. The level of effort required at this stage is not known until an initial assessment and treatment is completed.

It is, however, proposed in this report to allocate an initial budget of \$60,000 in this financial year to carry out primary identification and commence control. This will allow for approximately twelve (12) days on-site by an accredited contractor.

At this point, it is estimated it may take 5 years to control the current identified infestation. This will be further refined once the initial treatment is undertaken.

#### Pros

- Competent accredited contractor with experience identifying and controlling declared weeds in the west Pilbara, and
- Short-term engagement each year tied in with other landholders to minimise ancillary costs (mobilisation / demobilisation).

#### Cons

Would only be available to complete works around Onslow.

#### Option 2 - Shire of Ashburton staff to carry out the works

This would involve the appointment of an additional employee who would become the Shire's licensed weed control officer (~\$160,000 / year, which is including overheads).

#### Additional costs include -

Item	Cost	Frequency
Purchase of additional plant and equipment (Ute, trailer,		As per fleet
Utility Task Vehicle (UTV), chemical tanks, spray	\$150,000	management
equipment, IT equipment for regulatory reporting)		program
Supply of subsidised housing	\$30,000	per year
Purchase of appropriate chemicals	\$64,000	per year
Travel and accommodation between towns	\$15,000	per year
Self-bunded Chemical Storage facility	\$50,000	On
	\$50,000	establishment
Training	\$10,000	per employee
TOTAL (approximately per annum)	\$319,000	

This option is reliant on continuity of staff tenure, and skilled labour availability. The Year One (1) cost would be approximately \$479,000, which includes plant and equipment acquisition.

Ongoing annual costs would be between \$269,000 and \$319,000 approximately, dependent on materials used.

#### Pros

• Available to carry out weed control works shire wide and not just around Onslow.

#### Cons

- Potential turnover of staff involving retraining and negative impact on continuity of program, and
- Higher anticipated annual costs due to provision of overheads, such as housing and regular scheduled changeover of plant and equipment.

If the decision is made to proceed with Option Two (2), it is anticipated no works would be able to be completed prior to the 2022-2023 financial year due to the time required to recruit, train, and procure additional resources and plant and equipment.

Accordingly, a contractor would still need to be engaged to carry out the initial identification and control.

#### Strategic implications

Shire of Ashburton Strategic Community Plan 2017-2027 Living Life (2019 Desktop Review)

Goal 3 Unique Heritage and Environment
Objective 1 Flourishing natural environments

Strategic Direction Partner with government agencies, industry, traditional owners,

non-government organisations, local governments, research institutions, pastoralists, and the community to better manage natural assets and deliver improved conservation outcomes that

reflect the region's high biodiversity and landscape values.

#### Risk management

Risk has been assessed based on the Officer Recommendation.

	Risk	Risk Impact /	Risk	Principal	Risk Action
Risk	Likelihood	Consequence	Rating	Risk Theme	Plan
Uncontrolled spread	Likely	Major	High	<u>Natural</u>	Engage a
of declared weeds	(4)	(4)	(16)	<u>Environment</u>	competent
(Mesquite and				Uncontained,	contractor who has
Parkinsonia)				reversible impact	experience working
throughout the Old				managed by a	around the west
Onslow Commons				coordinated	Pilbara to carry out
Area Reserve				response from	control of declared
35118.				external agencies.	weeds.
Overspray of	Possible	Major	High	<u>Natural</u>	Engage a
herbicide resulting	(3)	(4)	(12)	<u>Environment</u>	competent
in contamination of				Uncontained,	contractor who has
waterways.				reversible impact	experience working
				managed by a	around the
				coordinated	Ashburton River to
				response from	carry out control of
				external agencies.	declared weeds.
Non-compliance	Likely	Minor	Moderate	<u>Financial</u>	Implement a weed
with requirements of	(4)	(2)	(8)	\$10,000 -	management
Biosecurity and				\$100,000	program to control
Agricultural					declared and other
Management Act					pest weeds.
2007 resulting in a					
\$50,000 penalty.					

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	Risk	Risk Impact /	Risk	Principal	Risk Action
Risk	Likelihood	Consequence	Rating	Risk Theme	Plan
Declared and other	Likely	Minor	Moderate	Reputation	Implement a weed
pest weeds are not	(4)	(2)	(8)	Substantiated,	management
controlled as				localised impact	program to control
required and				on community	declared and other
encroach onto other				trust or low media	pest weeds.
landholdings.				item.	

The following Risk Matrix has been applied:

			Risk Ma	trix		
Consequence		Insignificant	Minor Moderate		Major	Catastrophic
Likelihood		1	2	3	4	5
Almost Certain	5	Moderate	High	High	Extreme	Extreme
Alliost Certain	3	(5)	(10)	(15)	(20)	(25)
Likely	4	Low	Moderate	High	High	Extreme
Likely	4	(4)	(8)	(12)	(16)	(20)
Possible	3	Low	Moderate	Moderate	High	High
Lossinic	J	(3)	(6)	(9)	(12)	(15)
Unlikely	2	Low	Low	Moderate	Moderate	High
Offlikely		(2)	(4)	(6)	(8)	(10)
Rare	4	Low	Low	Low	Low	Moderate
Raie	1	(1)	(2)	(3)	(4)	(5)

Adoption of this item has been evaluated against the Shire of Ashburton's Risk Management Policy CORP5 Risk Matrix.

The perceived level of the existing risk is "Moderate to High" because of the environmental hazard due to the uncontrolled spread of the controlled weeds and the potential for the herbicide to cause long-lasting effects to aquatic life.

#### **Policy implications**

#### REC07 Tourism policy for the Shire of Ashburton

For the Shire of Ashburton to have an effective tourism strategy and industry it is important the Old Onslow area be presented in a way which meets these strategies and policies. The current declared weed infestations detract from the natural beauty and built environments of the Old Onslow precinct.

#### **Voting requirement**

Absolute majority

#### Councillor interest declarations

Nil

#### Officer recommendation

That with respect to the Control of Declared Weeds – Old Onslow, Council,

- a In accordance with section 30 of the *Biosecurity and Agricultural Management*Act 2007 agrees to undertake prescribed control measures to control declared pests on the Common Area (Reserve 35118) surrounding Old Onslow,
- b In accordance with section 6.8 of the *Local Government Act 1995* authorises expenditure for initial identification and control treatment measures to control declared pests on the Common Area (Reserve 35118) surrounding Old Onslow (\$60,000 ex GST) and amends the 2021-2022 Annual Budget accordingly, and
- c Includes for consideration in future budgets an annual allocation for declared weed management, subject to the identification of a cost-effective delivery method for the management of declared weeds in the district.

#### 14.3 Regulatory Traffic Signage – Proposed Amendments, Tom Price

File reference TT02

Author's name M Fanning

Author's position Manager Roads and Civil Projects

Author's interest Nil

**Authorising officer's name** M Khosravi

Authorising officer's position Director Infrastructure Services

Authorising officer's interest Nil

Name of applicant / respondent Not applicable

**Date report written** 1 November 2021

Previous meeting reference Not applicable

#### Summary

Shire officers have been approached regarding observed public driving behaviour along particular roads in Tom Price.

The purpose of this report is to outline proposed speed limit changes and regulatory intersection signage changes, which are recommended by Main Roads Western Australia.

Council is requested to concur with the recommendations made by Main Roads Western Australia.

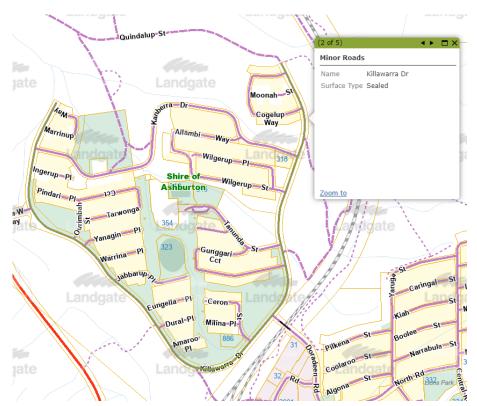
#### **Background**

The Shire of Ashburton has been informed by the Western Australian Police concerned with driving behaviour along Doradeen Road and Killawarra Road.

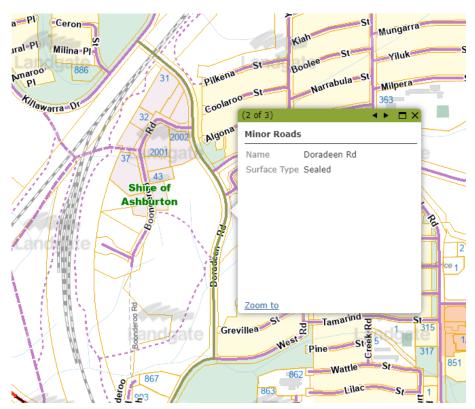
Both streets are posted as 50km/h speed zones, however, the road environment supports a collector road standard and a 60km/h environment.

Both road locations are shown following -

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Killawarra Road - Area W, Tom Price



Doradeen Road, Tom Price

In addition, concerns have been raised with Shire officers regarding the following intersection(s) which are currently posted with 'STOP' signs.

Current driver behaviour suggests the following intersections are more suited to 'GIVE WAY' signed intersections:

- Doradeen Road and the Manuwarra Red Dog Highway, and
- Paraburdoo Tom Price Road and the Manuwarra Red Dog Highway.



#### Comment

Shire officers corresponded with Main Roads Western Australia (MRWA) seeking consideration of the above matters and sought amendments to both the regulatory speed environments and intersection controls.

MRWA have assessed these road environments and made recommendations to amend both the speed environment and the intersection controls as follows:

- Doradeen and Killawarra Roads are increased from 50km/h speed environments to 60km/h speed environments to recognise their functions as heavy vehicle bypass and collector roads, and
- Intersections of Doradeen Road and the Manuwarra Red Dog Highway, and the intersection of the Paraburdoo - Tom Price Road and the Manuwarra - Red Dog Highway be changed from 'STOP' signs to 'GIVE WAY' signed intersections.

Council is requested to concur with the recommendations from MRWA.

#### Consultation

Western Australia Police, Tom Price Main Roads Western Australia

#### Statutory environment

Main Roads Act 1930

Section 13A – Local government to be consulted on matters to do with highways and main roads

The Commissioner responsible for main roads is required to provide an opportunity (not less than 30 days) for local governments to object to proposed improvements to highways or main roads in the district.

#### Financial implications

There are no financial implications specifically regarding the adoption of the recommendation. The works described in this report are the responsibility of MRWA.

#### Strategic implications

Shire of Ashburton Strategic Community Plan 2017-2027 Living Life (2019 Desktop Review)

Goal 4 Quality Services and Infrastructure

Objective 1 Quality Public Infrastructure.

Strategic Direction Provide and maintain affordable infrastructure that serves the

current and future needs of the community, environment, industry,

and business.

#### Risk management

Risk has been assessed based on the Officer Recommendation.

	Risk	Risk Impact /	Risk	Principal	Risk Action
Risk	Likelihood	Consequence	Rating	Risk Theme	Plan
Unsafe road user	Almost	Major	Extreme	People People	Support of MRWA
behaviour due to	Certain	(4)	(20)	Lost time injury >	recommendations.
lack of compliance	(5)			30 days /	
with regulatory				temporary	
signage				disability.	

The following Risk Matrix has been applied:

	Risk Matrix											
Consequence		Insignificant	Minor	Moderate	Major	Catastrophic						
Likelihood		1	2	3	4	5						
Almost Certain	5	Moderate	High	High	Extreme	Extreme						
Alliost Certain	3	(5)	(10)	(15)	(20)	(25)						
Likely	4	Low	Moderate	High	High	Extreme						
Likely	4	(4)	(8)	(12)	(16)	(20)						
Possible	3	Low	Moderate	Moderate	High	High						
Lossinic	3	(3)	(6)	(9)	(12)	(15)						
Unlikely	2	Low	Low	Moderate	Moderate	High						
Ullikely		(2)	(4)	(6)	(8)	(10)						
Rare	4	Low	Low	Low	Low	Moderate						
Kale	1	(1)	(2)	(3)	(4)	(5)						

Adoption of this item has been evaluated against the Shire of Ashburton's Risk Management Policy CORP5 Risk Matrix.

The perceived level of risk is "Extreme" and will not change as the recommended action brings road users into compliance with the recommended regulatory signage amendments. The risk of an incident remains the same and is beyond the control of the Council.

#### **Policy implications**

There are no known policy implications.

#### **Voting requirement**

Simple majority

#### **Councillor interest declarations**

Nil

#### Officer recommendation

That with respect to Regulatory Traffic Signage – Proposed Amendments, Tom Price, Council, in accordance with the *Main Roads Act 1930*, concurs with recommendations made by Main Roads Western Australia for –

a Doradeen Road and Killawarra Road, Tom Price, to be increased from 50km/h speed environments to 60km/h speed environments to recognise their functions as heavy vehicle bypass and collector roads, and

b Intersections of Doradeen Road and the Manuwarra - Red Dog Highway, and the intersection of the Paraburdoo - Tom Price Road and the Manuwarra - Red Dog Highway be changed from 'STOP' signs to 'GIVE WAY' signed intersections.

# 14.4 Shire Unsealed Roads Maintenance Grading and Renewal Program Update

File reference RD03

Author's name M Fanning

Author's position Manager Roads and Civil Projects

Author's interest Nil

Authorising officer's name M Khosravi

Authorising officer's position Director Infrastructure Services

Authorising officer's interest Nil

Name of applicant / respondent Not applicable

**Date report written** 1 November 2021

Previous meeting reference Not applicable

#### Summary

Shire officers have been requested to provide Council with an update of the Shire's unsealed roads maintenance grading and renewal program.

The Shire of Ashburton is responsible for the maintenance of 1,453km of unsealed roads.

At the time of writing this report, 536km have been graded this financial year, with a further 408km programmed to be completed by the end of December 2021. This will result in 944km graded, totalling 65% of the unsealed road network.

Regarding Council's unsealed road renewal program, works are nearing completion on 30.5km (from a program of 71.5km, or 43% completed).

Council is requested to receive this update regarding the Shire's unsealed roads maintenance grading and renewal program, noting further updates will be provided through Council's Information Bulletin.

#### **Background**

The Shire of Ashburton is responsible for the management of approximately 1,453km of unsealed roads.

The Shire is required, where reasonably practical, to provide a safe and reliable transport network considerate of the level of funding and resources available.

A maintenance grading program is attached for Council's information. It should be noted the dates represented on this program may change due to resourcing, weather events or other competing priorities.

Attachment 14.4A

#### Comment

#### **Maintenance Grading**

Shire officers have established a maintenance grading program to plan and inform the Council of the intended resourcing for the year.

Works have been programmed in a way which attempts to optimise the maintenance grading function and minimises down time through camp shifts.

Since commencement of the program, resourcing issues have resulted in the maintenance grading operator having to be re-deployed into the Twitchin Road Renewal crew. This has resulted in the maintenance grading task being outsourced until the end of December 2021.

The following roads have been completed to date:

- Twitchin Road
- Old Onslow Road
- Onslow Peedamulla Road
- Minderoo Road
- Maroonah Road
- Towera Lyndon Road
- Nyang (Emu Creek) Road
- Yanrey Road
- Ashburton Downs Road
- Ashburton Downs Meekatharra Road
- Ullawarra Road

The following roads have been programmed for completion prior to 20 December 2021:

- Hamersley Mt Bruce Road
- Fortescue Crossing Road
- Roebourne Wittenoom Road (Fortescue Crossing Road to Wittenoom)
- Red Hill Road
- Wyloo Kooline Road
- Kooline Ashburton Road (Wyloo Kooline Road to Gorge Mine Road)

- Glenflorrie Road
- Uaroo Road
- Pannawonica Millstream Road

At the time of writing this report 536km have been graded with a further 408km programmed to be completed by the end of December 2021. This will result in 944km graded or 65% of the unsealed road network.

#### **Unsealed Roads Gravel Renewal Program**

In addition to maintenance grading, four (4) gravel re-sheeting projects are being undertaken -

- Towera Road 8km
- Twitchin Road 22.5kn
- Pannawonica Millstream Road 20km
- Ashburton Downs Road 21km

Of the above works, Shire officers are approaching the completion of 30.5km of renewal works, being the first two projects (Towera Road and Twitchin Road) or 43%.

Shire officers are committed to providing ongoing updates for the benefit of Councillors and members of the public and will be introducing a regular publicised update (proposed to be via the Councillor Information Bulletin (Friday Facts), the Shire website and / or Shire social media.

#### Consultation

Director Infrastructure Services
Acting Manager Assets and Programming

#### Statutory environment

Local Government Act 1995

Section 5.41 - Functions of CEO

The CEO's functions are, amongst other matters, to manage the day-to-day operations of the local government.

#### **Financial implications**

Works are proceeding within the Annual Budget allocations and planned rates of expenditure.

#### Strategic implications

Shire of Ashburton Strategic Community Plan 2017-2027 Living Life (2019 Desktop Review).

Goal 04 Quality Services and Infrastructure

Objective 01 Quality Public Infrastructure

Strategic Direction Provide and maintain affordable infrastructure that serves the

current and future needs of the community, environment, industry,

and business.

#### Risk management

Risk has been assessed based on the Officer Recommendation.

	Risk	Risk Impact /	Risk	Principal	Risk Action
Risk	Likelihood	Consequence	Rating	Risk Theme	Plan
Inadequate	Possible	Extreme	High	<u>People</u>	Adherence to
maintenance of the	(3)	(5)	(15)	Fatality,	programmed
unsealed road				permanent	maintenance, road
network may result				disability	renewals and road
in vehicle accidents					inspections.
and death.					

The following Risk Matrix has been applied:

			Risk Mat	trix		
Consequence		Insignificant	icant Minor Moderate		Major	Catastrophic
Likelihood		1	2	3	4	5
Almost Certain	5	Moderate	High	High	Extreme	Extreme
Alliost Certain	3	(5)	(10)	(15)	(20)	(25)
Likely	4	Low	Moderate	High	High	Extreme
LIKEIY	4	(4)	(8)	(12)	(16)	(20)
Possible	3	Low	Moderate	Moderate	High	High
FUSSIBIE	٦	(3)	(6)	(9)	(12)	(15)
Unlikely	2	Low	Low	Moderate	Moderate	High
Offlikely		(2)	(4)	(6)	(8)	(10)
Rare	4	Low	Low	Low	Low	Moderate
Kale	1	(1)	(2)	(3)	(4)	(5)

Adoption of this item has been evaluated against the Shire of Ashburton's Risk Management Policy CORP5 Risk Matrix.

The initial identified level of risk is "Extreme" due to the risk of potential incident from poor road conditions. The residual risk will be reduced to "Moderate" with the likelihood being reduced to "Unlikely".

#### **Policy implications**

#### ENG09 Asset Management Policy

Council agrees to allocate sufficient resources to ensure effective asset management practices, timely maintenance, and renewal of assets so community services are sustained in the long-term.

#### **ENG13** Road Management Policy

The Road Management Policy is a key component of the planning and asset management process, which sits alongside *ENG09 Asset Management Policy*, both supporting the strategic management of Council assets.

#### **Voting requirement**

Simple majority.

#### Councillor interest declarations

Nil

#### Officer recommendation

That with respect to the Shire Unsealed Roads Maintenance Grading and Renewal Program Update, Council,

- a Receives and notes the Program Update, and
- b Acknowledges future updates will be via the Councillor Information Bulletin (Friday Facts), the Shire website and / or Shire social media.

## 15 Projects and Procurement reports

#### 15.1 Revised Festive Season Aquatic Facility Public Opening Hours

File reference RC25799

Author's name A Price

**Author's position** Swimming Pool Coordinator

Author's interest Nil

**Authorising officer's name** C McGurk

**Authorising officer's position** Director Projects and Procurement

Authorising officer's interest Nil

Name of applicant / respondent Not Applicable

**Date report written** 26 October 2021

Previous meeting reference Ordinary Meeting of Council 11 August 2020

Agenda Item 13.2 (Minute 126/2020)

#### Summary

Council previously approved aquatic facility season dates and opening hours.

To align with other Council facilities, and other aquatic facilities in the region, Shire officers propose amendments to previously approved opening hours.

Council is requested to note the proposed amendments to previously approved opening hours, recognising future opening hour amendments are the function of the Chief Executive Officer.

#### **Background**

Council previously approved aquatic facility season dates and opening hours.

Feedback (both verbal and written) from community members, and user groups, indicate there is a call to review the current swimming pool open hours.

The current Shire of Ashburton swimming pool public open dates and times are:

<u>First Tuesday of September to last day of September school term and then May 1 to 31 May</u>

- Tuesday and Thursday 1:00pm to 6:00pm
- Saturday and Sunday 10:00am to 5:00pm

#### Commencing first day of September School Holidays to 30 April

- Monday to Friday 8:00am to 8:00pm
- Saturday and Sunday 8:00am to 6:00pm
- Public Holiday 10am to 5:00pm

Feedback to Shire officers regarding Minute 126/2020 (August 2020) is the move in extending the pool season to include September and May, opening three (3) days per week, has been well received by the communities, especially Onslow, with warmer pool water temperature and visiting the facility.

The below table indicates hourly patronage for the season.

Ton	Tom Price Swimming Pool Hourly Attendance Figures 2020/22													
	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday	Sunday	Totals						
6am-7am	0	9	0	43	0	0	0	52						
7am-8am	0	2	0	18	0	0	0	20						
8am-9am	66	60	33	48	64	388	368	1027						
9am-10am	86	140	114	45	69	579	689	1722						
10am- 11am	176	73	173	96	96	738	810	2162						
11am-12	120	107	152	135	93	477	665	1749						
12-1pm	157	78	204	95	60	434	621	1649						
1pm-2pm	192	75	161	91	85	528	714	1846						
2pm-3pm	222	228	203	178	80	431	540	1882						
3pm-4pm	257	540	655	512	302	296	437	2999						
4pm-5pm	461	600	715	515	381	211	212	3095						
5pm-6pm	434	485	620	352	286	32	40	2249						
6pm-7pm	111	173	132	189	57	0	0	662						
7pm-8pm	12	29	5	33	3	0	0	82						
Total	2294	2599	3167	2350	1576	4114	5096	21196						

Statistics indicate between 7:00pm to 8:00pm for the entire 2020-2021 pool season, only 82 patrons visited the centre, with most of these patrons exiting the centres by 7:30pm.

Low patronage figures between 7:30pm and 8:00pm is constant across all aquatic facilities.

The following tables show the open times of the aquatic facilities across other relevant local governments in proximity to the Shire of Ashburton.

Note: all public swimming pools have slightly different staffing arrangements which reflect in the hours of swimming pool operation / public open times

Table 1

Tom Price, Paraburdoo, Onslow - Shire of Ashburton						
<b>CURRENT</b> Festive Hours						
	Open hours/day					
Friday 24 <sup>th</sup> December – 8am - 8pm	12					
Saturday 25 <sup>th</sup> December – CLOSED	0					
Sunday 26 <sup>th</sup> December – 8am – 6pm	10					
Monday 27th - 10am-5pm PH	7					
Tuesday 28th -10am-5pm PH	7					
Wednesday 29th - 8am - 8pm	12					
Thursday 30 <sup>th</sup> - 8am - 8pm	12					
Friday 31 <sup>st</sup> December – 8am - 8pm	12					
Saturday 1 <sup>st</sup> January – 8– 6pm	10					
Sunday 2 <sup>nd</sup> January – 8am – 6pm	10					
Monday 3 <sup>rd</sup> Jan 10am-5pm PH	7					
TOTAL	99					

Table 2

Newman Aquatic Centre - Shire of East Pilbara Festive Hours		
	Open hours/day	
Friday 24 <sup>th</sup> December 10am – 4pm	6	

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Saturday 25 <sup>th</sup> December – CLOSED	0
Sunday 26 <sup>th</sup> December 12.00pm – 7pm	7
Monday 27 <sup>th</sup> –Thursday 30 <sup>th</sup> Dec 10am – 6pm	32
Friday 31 <sup>st</sup> December 10am – 4pm	6
Saturday 1 <sup>st</sup> January 12pm – 4pm	4
Sunday 2 <sup>nd</sup> January 10am – 6pm	8
Monday 3 <sup>rd</sup> January 12pm – 7.00pm	7
TOTAL	70

## Table 3

South Hedland & Gratwick Aquatic Centres	Town of Port Hedland		
Festive Hours			
	Open hours/day		
Friday 24/12/2021 9am - 4pm	7		
Saturday 25/12/2021 Closed	0		
Sunday 26/12/2021 12pm - 6pm	6		
Monday 27 <sup>th</sup> – Thursday 30 <sup>th</sup> Dec 9am - 4pm	28		
Friday 31/12/2021 9am - 4pm	7		
Saturday 1/1/2022 Closed	0		
Sunday 2/1/2022 9am - 4pm	7		
Monday 3/1/2022 9am - 4pm	7		
TOTAL	62		

Table 4

Exmouth Aquatic Centre - Shire of Exmouth  Festive Hours		
	Open hours/day	

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Friday 24/12/2021 11am - 6pm	7
Saturday 25/12/2021 Closed	0
Sunday 26/12/2021 Closed	0
Monday 27 <sup>th</sup> – Tuesday 28th PH 12pm-6pm	12
Wednesday 29th - Friday 31st 11am- 6pm	21
Saturday 1/1/2022 Closed	0
Sunday 2/1/2022 12pm-6pm	6
Monday 3/1/2022 11am - 6pm	7
TOTAL	53

At the time of agenda preparation, Karratha Leisureplex festive season hours have not yet been finalised but will be proposing swimming pool open hours of 9:00am to 5:00pm, closed Christmas Day only.

The proposed festive season public open hours for the aquatic facilities within the Shire are:

DATE	DAY	OPEN TIME	COMMENTS	Open Hours/day	Staff hours per day
22-Dec-21	Wednesday	9am-6pm	Reduced Open Hours	9	10
23-Dec-21	Thursday	9am-6pm	Reduced Open Hours	9	10
24-Dec-21	Friday	9am-6pm	Reduced Christmas Eve	9	10
25-Dec-21	Saturday	CLOSED	Christmas Day	0	0
26-Dec-21	Sunday	10am-5pm	Reduce Boxing Day	7	8
27-Dec-21	Monday	10am-5pm	Normal Public Holiday	7	8
28-Dec-21	Tuesday	10am-5pm	Normal Public Holiday	7	8
29-Dec-21	Wednesday	9am-6pm	Reduced Open Hours	9	10
30-Dec-21	Thursday	9am-6pm	Reduced Open Hours	9	10
31-Dec-21	Friday	9am-6pm	Reduced New Years Eve	9	10
1-Jan-22	Saturday	10am-5pm	Reduce New Years Day	7	8
2-Jan-22	Sunday	9am-6pm	Reduced Open Hours	9	10
3-Jan-22	Monday	10am-5pm	Normal Public Holiday	7	8
4-Jan-22	Tuesday	8am-8pm	Normal Open Hours	12	13
5-Jan-22	Wednesday	8am-8pm	Normal Open Hours	12	13

The proposed festive season hours for the aquatic facilities opening hours would be 80 hours, decreased by 19 hours, and still the highest in the region.

Advice received regarding the determination of opening hours of Shire facilities is this matter falls within the remit of functions of the Chief Executive Officer (section 5.41 of the *Local Government Act 1995*).

Notwithstanding this, this item is being presented to Council because of Council's previous consideration of the matter.

It is proposed future consideration of opening hours of Council facilities will be managed by the Chief Executive Officer in accordance with the *Local Government Act* 1995.

#### Consultation

City of Karratha
Shire of Exmouth
Shire of East Pilbara
Town of Port Hedland
Director Projects and Procurement
Swimming Pool Managers
Community Feedback

#### Statutory environment

Local Government Act 1995 Section 5.41 - Functions of CEO

The CEO's functions are, amongst other matters, to manage the day-to-day operations of the local government.

#### **Financial implications**

Although there is possibly a reduction in revenue resulting from reduced opening hours, there is likely to be a greater financial benefit through reduced employment expense.

#### Strategic implications

Shire of Ashburton Strategic Community Plan 2017-2027 Living Life (2019 Desktop Review)

Goal 1 Vibrant and active Communities

Objective 2 Sustainable Services, Clubs, Associations and Facilities

Strategic Direction Prepare plans, programs and schedules that provide cost

effective access and optimisation of existing community facilities – and provide new or upgraded facilities to accommodate future

needs.

#### Risk management

Risk has been assessed based on the Officer Recommendation.

	Risk	Risk Impact /	Risk	Principal	Risk Action
Risk	Likelihood	Consequence	Rating	Risk Theme	Plan
Community	Unlikely	Minor	Low	Reputation	Media
backlash due to	(2)	(2)	(4)	Substantiated,	communications to
reduced hours.				localised impact	the community
				on community	advising the
				trust or low media	changes in hours
				item	over the festive
					season
Reduction in net	Rare	Insignificant	Low	<u>Financial</u>	A reduction in
financial position	(1)	(1)	(1)	Less than \$10,000	revenue is likely to
due to reduced					be offset by
hours.					reduced expense
					associated with
					reduced
					employment
					expense.

The following Risk Matrix has been applied:

Risk Matrix						
Conseque	ence	Insignificant	Minor	Moderate	Major	Catastrophic
Likelihood		1	2	3	4	5
Almost Certain	5	Moderate	High	High	Extreme	Extreme
Alliost Certain	5	(5)	(10)	(15)	(20)	(25)
Likely	4	Low	Moderate	High	High	Extreme
Likely	4	(4)	(8)	(12)	(16)	(20)
Possible	3	Low	Moderate	Moderate	High	High
rossible	ა	(3)	(6)	(9)	(12)	(15)
Unlikoly		Low	Low	Moderate	Moderate	High
Unlikely	2	(2)	(4)	(6)	(8)	(10)
Rare	4	Low	Low	Low	Low	Moderate
	1	(1)	(2)	(3)	(4)	(5)

Adoption of this item has been evaluated against the Shire of Ashburton's Risk Management Policy CORP5 Risk Matrix.

The perceived level of risk is "Low" because data indicates the aquatic facilities pools have limited patron use during the festive period and post 7:00pm, Monday to Friday, throughout the pool season.

#### **Policy implications**

There are no known policy implications.

#### **Voting requirement**

Simple majority

#### **Councillor interest declarations**

Nil

#### Officer recommendation

That with respect to Revised Festive Season Aquatic Facility Public Opening Hours, Council,

a Notes the proposed reduced opening hours over the 2021-2022 festive season for Shire aquatic facilities (as below)

DATE	DAY	OPEN TIME	COMMENTS	Open Hours/day	Staff hours per day
22-Dec-21	Wednesday	9am-6pm	Reduced Open Hours	9	10
23-Dec-21	Thursday	9am-6pm	Reduced Open Hours	9	10
24-Dec-21	Friday	9am-6pm	Reduced Christmas Eve	9	10
25-Dec-21	Saturday	CLOSED	Christmas Day	0	0
26-Dec-21	Sunday	10am-5pm	Reduce Boxing Day	7	8
27-Dec-21	Monday	10am-5pm	Normal Public Holiday	7	8
28-Dec-21	Tuesday	10am-5pm	Normal Public Holiday	7	8
29-Dec-21	Wednesday	9am-6pm	Reduced Open Hours	9	10
30-Dec-21	Thursday	9am-6pm	Reduced Open Hours	9	10
31-Dec-21	Friday	9am-6pm	Reduced New Years Eve	9	10
1-Jan-22	Saturday	10am-5pm	Reduce New Years Day	7	8
2-Jan-22	Sunday	9am-6pm	Reduced Open Hours	9	10
3-Jan-22	Monday	10am-5pm	Normal Public Holiday	7	8
4-Jan-22	Tuesday	8am-8pm	Normal Open Hours	12	13
5-Jan-22	Wednesday	8am-8pm	Normal Open Hours	12	13

and

b In accordance with section 5.41 of the *Local Government Act 1995* acknowledges the determination of future Aquatic Facility, and other Shire facilities, Public Open Hours is considered part of the day-to-day operations of the Shire and therefore a function of the Chief Executive Officer.

#### 15.2 Amendment of Fees and Charges for Facility Hire

File reference CM10.19

Author's name L Batten

Author's position Facilities Manager

Author's interest Nil

**Authorising officer's name** C McGurk

Authorising officer's position Director Projects and Procurement

Authorising officer's interest Nil

Name of applicant / respondent N/A

**Date report written** 29 October 2021

Previous meeting reference Nil

#### Summary

Council has recently purchased a new facility booking system which will create efficiencies and an improved customer experience when booking Shire facilities. The currently adopted Fees and Charges are not directly compatible with the new system, although can be generally accommodated by way of minor adjustments.

Council is requested to consider changes to the adopted Fees and Charges associated with the method of Shire facility hire to enable the successful implementation of a more efficient, and online, booking system.

#### **Background**

There are currently three (3) locations within the Shire to process facility bookings (Tom Price Reception, Paraburdoo Reception and Onslow Reception) each with a different processing procedure.

The Shire has purchased an online booking system (called *Space to Co*), which will enable the Shire to provide a more efficient, and online, booking system.

The online booking system will allow a streamline process for all Shire facilities by removing the majority of administrational tasks involved with making bookings including, although not limited to –

- facility availability,
- what each facility includes,

- lights,
- · payments / invoicing,
- and returning bonds.

The new online booking system is available 24 hours a day, 7 days a week and shows live availability, clearly defined information on Shire facilities, the Shire's cancellation policy and venue hire terms, and conditions providing better customer service and a more efficient way of booking and processing Shire facilities.

#### Comment

Shire officers propose minor amendments to the 2021-2022 Fees and Charges Schedule to remove the current day / night rates, amendments to hourly rates, and amend venue cancellation policy for bookings.

The proposed changes will enable the Shire to take advantage of the functionality of the new system and reduce errors and delays in calculations.

Shire officers are also proposing changes to the Venue cancellation fees, namely –

- 1) 100% refund on cancellation up to 72 hours before a booking, thereafter 50% per hire fee applies, and
- 2) Additionally, Space to Co implement a 2.5% non-refundable cancellation fee to casual bookings which the Shire will on-charge to end users.

Venue cancellations - General				
No notice - % of hire	per hire	-	Υ	100%
24 hours notice - % of hire	per hire		Υ	75%
48 hours notice - % of hire	per hire	-	Υ	50%
1 week notice - % of hire	per hire	-	Υ	25%
Over 1 week notice - % of hire	per hire	-	Υ	no charge

Proposed fees and charges have been structured with consideration of providing cost effective access and optimisation of existing community facilities.

A detailed report of the proposed new hourly rate charge across each facility, and the implications with the removal of the current day / night rate providing a projected income comparison, is attached.

Attachment 15.2A

#### Consultation

Executive Leadership Team Manager Facilities
Space to Co

#### Statutory environment

Local Government Act 1995

Section 6.16 – Imposition of fees and charges

A local government can, by an absolute majority decision, impose fees and charges for goods and services it supplies. Fees and charges are to be imposed when adopting the annual budget and may be imposed during the financial year and / or amended from time to time during the financial year.

#### Local Government Act 1995

Section 6.17 – Setting level of fees and charges

In determining the amount of a fee or charge the local government is to consider the provision cost, the community importance and alternative provider pricing of those goods and services.

#### Local Government Act 1995

Section 6.19 (Local government to give notice of fees and charges)

The local government is to provide local public notice of proposed new fees and the date the new fee will be applied from. It is proposed the new fees be applied from 1 December 2021

#### **Financial implications**

It is expected the proposed changes will have minimal impact on the 2021-2022 Annual Budget. However, this will be reviewed during the year.

#### Strategic implications

Shire of Ashburton Strategic Community Plan 2017-2027 Living Life (2019 Desktop Review)

Goal 1 Vibrant and Active Communities

Objective 2 Sustainable Services, Clubs, Associations and Facilities

Strategic Direction Prepare plans, programs and schedules that provide cost

effective access and optimisation of existing community facilities - and provide new or upgraded facilities to accommodate future

needs.

Goal 4 Quality Services and Infrastructure

Objective 1 Quality public infrastructure

Strategic Direction Provide and maintain affordable infrastructure that serves the

current and future needs of the community, environment, industry,

and business.

#### **Risk management**

Risk has been assessed based on the Officer Recommendation.

Risk	Risk Likelihood	Risk Impact / Consequence	Risk Rating	Principal Risk Theme	Risk Action Plan (Controls or Treatment proposed)
If Council does	Unlikely	Minor	Low	<u>Financial</u>	Provide Council
not amend the	(2)	(2)	(4)	\$10,000 -	with sufficient
fees and				\$100,000	information for
charges the new					informed decision
online booking					making.
system will not					
be used as					
effectively as it					
could be.					

The following Risk Matrix has been applied:

Risk Matrix						
Consequence Likelihood		Insignificant	Minor	Moderate	Major	Catastrophic
		1	2	3	4	5
Almost Certain	5	Moderate	High	High	Extreme	Extreme
		(5)	(10)	(15)	(20)	(25)
Likely	4	Low	Moderate	High	High	Extreme
		(4)	(8)	(12)	(16)	(20)
Possible	3	Low	Moderate	Moderate	High	High
		(3)	(6)	(9)	(12)	(15)
Unlikely	2	Low	Low	Moderate	Moderate	High
		(2)	(4)	(6)	(8)	(10)
Rare	1	Low	Low	Low	Low	Moderate
		(1)	(2)	(3)	(4)	(5)

Adoption of this item has been evaluated against the Shire of Ashburton's Risk Management Policy CORP5 Risk Matrix.

The perceived level of risk is considered "Low" and can be mitigated by adopting the Officer recommendation.

#### **Policy implications**

ELM10 Financial Sustainability Policy

Council desires to provide on-going financial sustainability to provide appropriate serves and infrastructure for the community now and into the future.

#### Voting requirement

Absolute majority

#### **Councillor interest declarations**

Nil

#### Officer recommendation

That with respect to the Amendment of Fees and Charges for Facilities, Council,

- a In accordance with section 6.16 of the *Local Government Act 1995* amends the current Schedule of Fees and Charges, which includes the removal of day / night rates and implements an hourly rate for facilities, as included at Attachment 15.2A, and
- b Imposes the following fees and charges
  - i 100% refund on cancellations up to 72 hours before a facility booking, and thereafter 50% per hire fee applies, and
  - ii Non-refundable cancellation fee to casual facility bookings of 2.5% of the applicable fee.

# 16 Councillor agenda items / notices of motions

Nil

# 17 New business of an urgent nature introduced by Council decision

To be informed at the meeting.

#### 18 Confidential matters

#### 18.1 Disposal of Assets - Onslow

File reference ONS.0016

Author's name R Wright

Author's position Manager Land and Asset Compliance

Author's interest Nil

Authorising officer's name K Donohoe

Authorising officer's position Chief Executive Officer

Authorising officer's interest Nil

Name of applicant / respondent Nil

**Date report written** 26 October 2021

Previous meeting reference Ordinary Meeting of Council 13 March 2018

Agenda Item 17.1 (Minute No. 329/2018)

Ordinary Meeting of Council 19 November 2018

Agenda Item 13.8 (Minute 707/2019)

#### Summary

In 2018 Council approved the deposit of dredge spoil on Lots 9001 and 9005 McAullay Road, Onslow via a licence agreement. It is understood no fee was charged for the duration of the term of the licence, in exchange for the spoil becoming the property of the Shire once deposited.

Third parties have recently approached the Shire to purchase the spoil at a commercial rate.

Council is requested to consider these approaches regarding the disposal of the dredge soil.

#### Confidentiality

This report is confidential in accordance with section 5.23 of the *Local Government Act* 1995 because it deals with matters affecting section 5.23 (2):

"a contract entered into, or which may be entered into, by the local government and which relates to a matter to be discussed at the meeting."

#### 18.2 Action to be taken for unpaid rates – Property Assessment A180

File reference ON.SE.0380.00

Author's name R Wright

Author's position Manager Land and Asset Compliance

Author's interest Nil

Authorising officer's name K Donohoe

Authorising officer's position Chief Executive Officer

Authorising officer's interest Nil

Name of applicant / respondent Nil

**Date report written** 2 November 2021

Previous meeting reference Not applicable

#### Summary

The registered owner of Property Assessment A180 has an outstanding rates balance which has been unpaid for over three (3) years.

Council is permitted to take several options regarding recovering the rates on this land.

Council is requested to consider which option to take regarding recovering the rates on this land.

#### Confidentiality

This report is confidential in accordance with section 5.23 of the *Local Government Act* 1995 because it deals with –

"... information about the business, professional, commercial or financial affairs of a person".

## 19 Next meeting

The next Ordinary Council Meeting will be held at 1:00pm on Tuesday 14 December 2021 at Council Chambers, Onslow Shire Complex, Onslow.

# 20 Closure of meeting

There being no further business, the Presiding Member closed the meeting at x:xxpm.