

Shire of Ashburton Ordinary Council Meeting Confirmed Minutes (Public)

Clem Thompson Pavilion, Stadium Road Tom Price

19 October 2021 1:00pm



Shire of Ashburton Special Council Meeting

The Chief Executive Officer recommends the endorsement of these minutes at the next Ordinary Council Meeting.

K Donohoe

Chief Executive Officer

16 November 2021

These minutes were confirmed by Council as a true and correct record of proceedings at the Ordinary Council Meeting held on Tuesday 19 October 2021.

Presiding Member

Date

Disclaimer

Recommendations and resolutions contained in this document are subject to confirmation by Council. The Shire of Ashburton warns anyone who has an application lodged with Council must obtain, and should only rely on, written confirmation of the outcomes of the application following the Council meeting, and any conditions attaching to the decision made by Council in respect of the application. No responsibility whatsoever is implied, or accepted, by the Shire of Ashburton for any act, omission, statement, or intimation occurring during a Council meeting.

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1 Declaration of opening

The A / Chief Executive Officer declared the meeting open at 1:00pm.

1.1 Acknowledgement of country

As representatives of the Shire of Ashburton Council, we respectfully acknowledge the local Indigenous people, the traditional custodians of this land where we are meeting upon today and pay our respects to them and their elders past, present and emerging.

1.2 Election of Shire President

In accordance with Division 1 of Schedule 2.3 of the *Local Government Act 1995* the election of the President of the Council of the Shire of Ashburton was undertaken by the A / Chief Executive Officer.

Nominations from Cr K White and Cr A Sullivan were received.

Cr K White received six (6) votes; Cr A Sullivan received two (2) votes.

At 1:05pm the A / Chief Executive Officer declared Cr K White the President of the Council of the Shire of Ashburton.

Cr K White made the Declaration to the Position of President of the Council of the Shire of Ashburton before the A / Chief Executive Officer.

Cr K White assumed the Chair.

1.3 Election of Deputy Shire President

In accordance with Division 2 of Schedule 2.3 of the *Local Government Act 1995* the election of the Deputy President of the Council of the Shire of Ashburton was undertaken by the A / Chief Executive Officer.

Nominations from Cr M Lynch and Cr A Smith were received.

Cr M Lynch received six (6) votes; Cr A Smith received two (2) votes.

At 1:12pm the A / Chief Executive Officer declared Cr M Lynch the Deputy President of the Council of the Shire of Ashburton.

Cr M Lynch made the Declaration to the Position of Deputy President of the Council of the Shire of Ashburton before the A / Chief Executive Officer.

2 Announcement of visitors

Nil

3 Attendance

3.1 Present

Elected members

Cr K White Onslow Ward, President

Cr M Lynch Tom Price Ward, Deputy President

Cr T Mladenovic
Cr A Smith
Cr J Richardson
Cr L Rumble
Cr A Sullivan
Cr R de Pledge
Tom Price Ward
Tom Price Ward
Tablelands Ward
Paraburdoo Ward
Paraburdoo Ward
Ashburton Ward

Employees

N Cain A / Chief Executive Officer

T Dayman A / Director Corporate Services
M Khosravi Director Infrastructure Services
C McGurk Director Projects and Procurement
A Lennon Manager Media and Communication

A Furfaro Governance Officer

N Jeffery Executive Assistant Corporate Services

<u>Guests</u>

Nil

Members of the public

Nil

Members of the media

Nil

3.2 Apologies

Cr M Gallanagh Pannawonica Ward K Donohoe Chief Executive Officer

3.3 Approved leave of absence

Nil

4 Question time

4.1 Response to previous questions taken on notice

Nil

4.2 Public question time

Resident: Jeanette Woolhouse

Question: What can be done about Coles Shell fuel prices?

Response: The A / Chief Executive Officer advises -

Fuel prices are set by competitors in the marketplace, generally based on the cost of getting fuel products to the market (including the cost of the fuel, taxes and other costs and margins (such as transport to regional and remote areas)), and the level of competition in a particular area.

Movements in retail fuel prices in regional locations are largely driven by changes in international benchmarks and the Australian / United States dollar exchange rate, just as they are in Australia's capital cities. However, fuel prices in regional locations tend to be higher and more stable than in the city for several reasons, including lower levels of local competition, lower fuel volumes and higher transport and storage costs. Fuel prices in regional locations are also influenced by a range of other factors like the location of fuel retail sites (for example, on a busy highway there will be higher turnover) and whether there is a convenience store or other business activities attached to the site. Regional fuel prices also tend to change more slowly and do not generally have petrol price cycles like in Australia's largest cities and their surrounding metropolitan areas. The influence of these factors will vary between locations.

The Australian Competition and Consumer Commission (ACCC) does not set, nor can it influence, fuel prices in Australia, and neither can the Shire.

Given many regional locations have a limited number of retail sites, the ACCC also pays attention to potential changes in ownership of retail sites in regional locations to ensure the sale will not result in a substantial lessening of competition in the market.

The ACCC has advised to have fuel prices in an area reviewed to please call 1300 302 502.

5 Applications for leave of absence

Cr R de Pledge Ashburton Ward 16 November 2021

Council Decision 157/2021

Moved Cr T Mladenovic Second Cr L Rumble

That with respect to applications for leave of absence, Council grants leave of absence to Cr R de Pledge from 16 November 2021 to 16 November 2021, inclusive.

Carried 8/0

6 Declaration by members

6.1 Due consideration by Councillors to the agenda

Councillors note they have given due consideration to all matters contained in this agenda.

6.2 Declarations of interest

A member who has an Impartiality, Proximity or Financial interest in any matter to be discussed at this meeting must disclose the nature of the interest either in a written notice, given to the Chief Executive Officer, prior to the meeting, or at the meeting immediately before the matter is discussed.

A member who makes a disclosure in respect to an interest must not preside at the part of the meeting which deals with the matter, or participate in, or be present during any discussion or decision-making process relative to the matter, unless the disclosing member is permitted to do so under Section 5.68 or Section 5.69 of the *Local Government Act 1995*.

The following declarations of interest are disclosed –

Item 11.4 "More than Mining" Campaign - Request for Council Support

Declarant Cr M Lynch

Declaration of Interest Financial – I am an employee in the "Mining" industry.

Declarant Cr T Mladenovic

Declaration of Interest Indirect Financial – I am provided housing by Rio Tinto and

my employer is partly funded by Rio Tinto.

Declarant Cr L Rumble

Declaration of Interest Financial - I am elected member of council and rate payer

who has shares in Rio Tinto.

Declarant Cr A Smith

Declaration of Interest Indirect Financial – My husband is an employee of Rio

Tinto and a shareholder with less than \$10,000.

Declarant Cr A Sullivan

Declaration of Interest Financial – I am an employee of Rio Tinto and I hold shares

above the nominated amount with Rio Tinto.

Item 15.1 Award of RFT 10.21 Construction only of Tom Price Childcare and Combined Emergency Services, Tom Price

Declarant Cr M Lynch

Declaration of Interest Indirect Financial – I am an employee and tenant of Rio

Tinto. I am paid a salary by Pilbara Iron.

Declarant Cr T Mladenovic

Declaration of Interest Indirect Financial – I am provided housing by Rio Tinto and

my employer is partly funded by Rio Tinto. My employer has also been awarded the operational Tender for the

Childcare Centre.

Declarant Cr L Rumble

Declaration of Interest Financial – Elected member of Council and has Rio Tinto

Shares.

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Declarant Cr A Smith

Tinto and a shareholder with less than \$10,000 of Rio Tinto

shares.

Declarant Cr A Sullivan

Declaration of Interest Financial – I am an employee of Rio Tinto and I hold shares

above the nominated amount with Rio Tinto.

7 Announcements by the Presiding Member and Councillors without discussion

Nil

8 Petitions / Deputations / Presentations

8.1 Petitions

Nil

8.2 Deputations

Nil

8.3 Presentations

Nil

9 Confirmation of minutes

9.1 Confirmation of Council meetings

Ordinary Council Meeting – 28 September 2021

Attachment 9.1A

Council Decision 158/2021

Moved Cr R de Pledge Second Cr L Rumble

That Council confirm the minutes of the Ordinary Council Meeting held in the Council Chambers, Onslow Shire Complex, Second Avenue, Onslow on 28 September 2021 as a true and accurate record, as include in Attachment 9.1A.

Carried 8/0

9.2 Receipt of committee and other minutes

Audit and Risk Committee – 28 September 2021

Attachment 9.2A

Council Decision 159/2021

Moved Cr M Lynch Second Cr L Rumble

That Council receives the minutes of the Audit and Risk Committee Meeting held in the Council Chambers, Onslow Shire Complex, Second Avenue, Onslow on 28 September 2021 as a true and accurate record, as include in Attachment 9.2A.

Carried 8/0

9.3 Recommendations of committee meetings – En bloc

Council Decision 160/2021

Moved Cr L Rumble Second Cr M Lynch

That with respect to recommendations of committee meetings – en bloc, Council approves the following committee recommendations –

<u>Audit and Risk Management Committee – 28 September 2021</u>

Committee Recommendation 30/2021

That with respect to the Compliance Audit Return Status Update, the Audit and Risk Management Committee recommends Council receive the update.

Committee Recommendation 31/2021

That with respect to the Regulation 17 Review – 2020 Program status update, the Audit and Risk Management Committee recommends Council receive the update.

Committee Recommendation 32/2021

That with respect to the 2020-2021 Internal Audit Status Update, the Audit and Risk Management Committee recommends Council receive the update.

Carried 8/0

9.4 Recommendations of committees

Nil

10 En bloc resolutions

10.1 Agenda items adopted en bloc

Nil

11 Office of the Chief Executive Officer reports

11.1 Appointment of Councillors to Committees of Council

File reference GV04

Author's name A Furfaro

Author's position Governance Officer

Author's interest Nil

Authorising officer's name N Cain

Authorising officer's position A / Chief Executive Officer

Authorising officer's interest Nil

Name of applicant / respondent Not Applicable

Date report written 6 October 2021

Previous meeting reference Ordinary Meeting of Council 22 October 2019

Summary

Council is required to conduct certain business through Committees.

At the meeting following each local government election process, Councillors nominate and may be elected to be a member of each of those Committees.

Council is requested to establish the purpose and operations of its committees along with appointing members to the respective committee and, where acceptable, delegating responsibilities to the committees.

Background

Council has established the following Committees of Council –

- Ashburton Economic and Tourism Development Committee
- Audit and Risk Management Committee
- Paraburdoo Community Hub (CHUB) Committee
- Pilbara Regional Waste Management Facility (PRWMF) Committee
- Chief Executive Officer's Performance Review Occasional Committee
- Reconciliation Action Plan Committee

The Paraburdoo Community Hub (CHUB) Committee and the Pilbara Regional Waste Management Facility (PRWMF) Committee have been agreed at Council workshops as having met their objectives and are recommended to be disbanded.

The Reconciliation Action Plan Committee and Ashburton Economic and Tourism Development Committee have not met for many years.

The details of each of the Committees are as follows –

- Ashburton Economic and Tourism Development Committee
 - The general purpose is to identify and develop strategies to promote tourism so there is a positive impact at a regional level and to advise Council on suggested actions to address relevant issues raised with, and by, the Committee.
 - Ideally one Councillor from each town ward.
 - All other Councillors are Deputies.
 - Councillor membership of four (4) Councillors with a quorum of three (3) Councillors.
 - Meeting cycle is as required.
 - Responsibility assigned to the Chief Executive Officer.
 - This Committee is recommended to be disbanded.

Audit and Risk Management Committee

- The general purpose is to undertake the legislative function of guiding and assisting Council in relation to audits and in dealing with matters relating to the Auditor.
- Traditionally all Councillors have been members (nine (9) Councillors) with a quorum of five (5) Councillors.
- Meeting cycle is at least once annually (as legislated).
- Responsibility assigned to Director Corporate Services.

• Paraburdoo Community Hub (CHUB) Committee

- The general purpose is to undertake the task of overseeing the CHUB construction project and to make recommendations to Council.
- Councillor membership of two (2) Paraburdoo Ward Councillors and the Shire President (total of three (3) Councillors) with a quorum of two (2) Councillors.
- All other Councillors are Deputies.
- Meeting cycle was as required.
- Responsibility assigned to Director Projects and Procurement.
- This Committee has been identified as having met all objectives and is recommended to be disbanded.

- Pilbara Regional Waste Management Facility (PRWMF) Committee
 - The general purpose is to undertake the task of overseeing the PRWMF construction project and to make recommendations to Council.
 - Councillor membership of three (3) Councillors with a quorum of two (2) Councillors.
 - All other Councillors as Deputies.
 - Meeting cycles was as required.
 - Responsibility assigned to Director Infrastructure Services.
 - This Committee has been identified as having met all objectives and is recommended to be disbanded.
- Chief Executive Officer's Performance Review Occasional Committee
 - The general purpose is to undertake the task of overseeing the legislative function of reviewing the performance of the Chief Executive Officer.
 - Traditionally all Councillors have been members (nine (9) Councillors) with a quorum of five (5) Councillors.
 - Meeting cycle is at least once annually (as legislated).
 - Responsibility assigned to the Chief Executive Officer.
- Reconciliation Action Plan Committee
 - The general purpose is to undertake the task of overseeing the development of the Reconciliation Action Plan and to make recommendations to Council.
 - Traditionally Council has set the membership at five (5) Councillors (which means three (3) are required for a quorum).
 - All other Councillors are Deputies.
 - Meeting cycle is as required.
 - Responsibility assigned to Director People and Place.

Comment

Councillor committee membership on Committees of Council is at the discretion of Council.

The following Committees of Council are required by legislation -

- Audit and Risk Management Committee
- Chief Executive Officer's Performance Review Occasional Committee

Councillor numbers for the above committees have previously involved all Councillors, however this may be amended via resolution if there is a desire for fewer Councillors.

The following Committees of Council are recommended for disbanding as they have achieved the set objectives –

- Paraburdoo Community Hub (CHUB) Committee
- Pilbara Regional Waste Management Facility (PRWMF) Committee

The following Committees of Council have not met for some time, and it is at the discretion of Council to continue these Committees or not –

- Ashburton Economic and Tourism Development Committee
- Reconciliation Action Plan Committee

Consultation

Shire President Executive Management Team

Statutory environment

Local Government Act 1995

Section 5.8 - Establishment of committees

A local government may establish Committees of three (3) or more persons (not necessarily Councillors) to assist the Council and to exercise the powers and discharge the duties of the Shire (that can be delegated).

Local Government Act 1995

Section 5.11 – Committee membership, tenure of

Appointments to Committees continue until -

- The person no longer holds the office by virtue of which the person became a member,
- The person resigns from membership,
- The committee is disbanded, or
- The next ordinary election day.

Financial implications

Expenditure for meeting fees and costs associated with committees is included in the annual budget and is considered minimal.

Strategic implications

Shire of Ashburton 10 Year Community Strategic Plan 2017- 2027 (Desktop Review 2019)

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Goal 5 Inspiring Governance
Objective 2 Community ownership

Strategic Direction Ensure equitable and broad representation on committees and in

community engagement activities to ensure there is well informed

decision making.

Risk management

Risk has been assessed based on the Officer Recommendation.

	Risk	Risk Impact /	Risk	Principal	Risk Action
Risk	Likelihood	Consequence	Rating	Risk Theme	Plan
Council not being	Unlikely	Minor	Low	Reputation	Councillors
appropriately	(2)	(2)	(4)	Substantiated,	requested to
represented at				localised impact	nominate for
community and				on community	vacancies, as
external groups if				trust or low media	recommended.
no delegates are				item.	
appointed.					

The following Risk Matrix has been applied:

			Risk Ma	trix		
Conseque	ence	Insignificant	Minor	Moderate	Major	Catastrophic
Likelihood		1	2	3	4	5
Almost Certain	5	Moderate (5)	High (10)	High (15)	Extreme (20)	Extreme (25)
Likely	4	Low (4)	Moderate (8)	High (12)	High (16)	Extreme (20)
Possible	3	Low (3)	Moderate (6)	Moderate (9)	High (12)	High (15)
Unlikely	2	Low (2)	Low (4)	Moderate (6)	Moderate (8)	High (10)
Rare	1	Low (1)	Low (2)	Low (3)	Low (4)	Moderate (5)

Adoption of this item has been evaluated against the Shire of Ashburton's Risk Management Policy CORP5 Risk Matrix.

This item has been evaluated against the Shire of Ashburton's Risk Management Policy CORP5 Risk Matrix. The perceived level of risk is "Low" due to the routine nature of Committee participation and nomination.

Policy implications

There are no known policies or policy implications relating to this Item.

Voting requirement

Absolute majority

Councillor interest declarations

Nil

Officer recommendation

That with respect to the appointment of Councillors to Committees of Council, and pursuant to Section 5.8 of the *Local Government Act 1995*, Council,

- a Disbands the following Committees
 - Paraburdoo Community Hub (CHUB) Committee
 - Pilbara Regional Waste Management Facility (PRWMF) Committee
- b Creates the following Committees, with the following general terms
 - Ashburton Economic and Tourism Development Committee
 - The general purpose is to identify and develop strategies to promote tourism so there is a positive impact at a regional level and to advise Council on suggested actions to address relevant issues raised with, and by, the Committee.
 - Meeting cycle is as required.
 - Responsibility assigned to the Chief Executive Officer.
 - Audit and Risk Management Committee
 - The general purpose is to undertake the legislative function of guiding and assisting Council in relation to audits and in dealing with matters relating to the Auditor.
 - Meeting cycle is at least once annually (as legislated).
 - Responsibility assigned to Director Corporate Services.
 - Chief Executive Officer's Performance Review Occasional Committee
 - The general purpose is to undertake the task of overseeing the legislative function of reviewing the performance of the Chief Executive Officer.
 - Meeting cycle is at least once annually (as legislated).
 - Responsibility assigned to the Chief Executive Officer.

- Indigenous Relations Committee
 - The general purpose is to undertake the task of overseeing the development of the Reconciliation Action Plan and to make recommendations to Council.
 - Meeting cycle is as required.

		_
А	n	C

	-	Responsibility assigned to Director People and Place.
And		
С	Appoints	the following Councillors to the following Committees –
•	Ashburto	on Economic and Tourism Development Committee
	_	Councillor
•		d Risk Management Committee
		Councillor K White
	-	Councillor L Rumble
		Councillor R de Pledge
	-	Councillor J Richardson
		Councillor M Gallanagh
	-	Councillor
_	Chiof Ev	ecutive Officer's Performance Review Occasional Committee
•		Councillor K White
		Councillor L Rumble
	_	Councillor R de Pledge
	-	Councillor J Richardson
	-	Councillor M Gallanagh
	-	S .
	-	Councillor

Indigenous Relations Committee

-	Councillor	
-	Councillor	

Council Decision 161/2021

Moved Cr M Lynch Second Cr J Richardson

That with respect to the appointment of Councillors to Committees of Council, and pursuant to Section 5.8 of the *Local Government Act 1995*, Council,

- a Disbands the following Committees -
 - Paraburdoo Community Hub (CHUB) Committee
 - Pilbara Regional Waste Management Facility (PRWMF) Committee
- b Creates the following Committees, with the following general terms
 - Ashburton Economic and Tourism Development Committee
 - The general purpose is to identify and develop strategies to promote tourism so there is a positive impact at a regional level and to advise Council on suggested actions to address relevant issues raised with, and by, the Committee.
 - Meeting cycle is as required.
 - Responsibility assigned to the Chief Executive Officer.
 - Audit and Risk Management Committee
 - The general purpose is to undertake the legislative function of guiding and assisting Council in relation to audits and in dealing with matters relating to the Auditor.
 - Meeting cycle is at least once annually (as legislated).
 - Responsibility assigned to Director Corporate Services.
 - Chief Executive Officer's Performance Review Occasional Committee
 - The general purpose is to undertake the task of overseeing the legislative function of reviewing the performance of the Chief Executive Officer.
 - Meeting cycle is at least once annually (as legislated).
 - Responsibility assigned to the Chief Executive Officer.

- Indigenous Relations and Engagement Committee
 - The general purpose is to undertake the task of overseeing the development of the Indigenous Relations and Engagement Plan and to make recommendations to Council.
 - Meeting cycle is as required.
 - Responsibility assigned to Director People and Place.

And

- c Appoints the following Councillors to the following Committees
 - Ashburton Economic and Tourism Development Committee
 - Councillor Cr M Lynch
 - Councillor Cr T Mladenovic
 - Councillor Cr A Sullivan
 - Councillor Cr A Smith
 - Audit and Risk Management Committee
 - Councillor K White
 - Councillor L Rumble
 - Councillor R de Pledge
 - Councillor J Richardson
 - Councillor M Gallanagh
 - Councillor M Lynch
 - Councillor T Mladenovic
 - Councillor A Sullivan
 - Councillor A Smith
 - Chief Executive Officer's Performance Review Occasional Committee
 - Councillor K White
 - Councillor L Rumble
 - Councillor R de Pledge
 - Councillor J Richardson
 - Councillor M Gallanagh
 - Councillor M Lynch
 - Councillor T Mladenovic
 - Councillor A Sullivan
 - Councillor A Smith

- Indigenous Relations and Engagement Committee
 - Councillor K White
 - Councillor L Rumble
 - Councillor R de Pledge
 - Councillor J Richardson
 - Councillor M Gallanagh
 - Councillor M Lynch
 - Councillor T Mladenovic
 - Councillor A Sullivan
 - Councillor A Smith

Carried 8/0

11.2 Allocation of Councillors to Working Groups and External Groups

File reference GV04

Author's name A Furfaro

Author's position Governance Officer

Author's interest Nil

Authorising officer's name N Cain

Authorising officer's position A / Chief Executive Officer

Authorising officer's interest Nil

Name of applicant / respondent Not Applicable

Date report written 8 October 2021

Previous meeting reference Ordinary Meeting of Council 22 October 2019

Summary

Council has previously provided Councillor representation on working groups and external groups.

Council is requested to confirm continuing participation requirements on current groups and to nominate which Councillors will represent Council on those groups.

Background

Following, and since, the 2019 Local Government elections, Council has provided Councillor representation to the following working groups and external groups –

- Onslow Local Emergency Management Committee
- Pannawonica Local Emergency Management Committee
- Inland Local Emergency Management Committee
- Bush Fire Advisory Committee
- Partnership Governing Committee (Rio Tinto)
- Working Together Onslow (Chevron)
- Australia Day WA Community Citizen of the Year Award Working Group
- Onslow Senior Citizens Units Working Group
- Pilbara Regional Council
- Pilbara Regional Council Various Projects Working Groups
- Regional Road Group

- Onslow Community Garden Management Committee
- Pilbara District Emergency Management Committee
- Western Australian Local Government Association Pilbara Country Zone
- Development Assessment Panel
- Onslow Tourism and Progress Association
- Ashburton Land Conversation District Committee
- Roebourne / Port Hedland Land Conservation District Committee
- Lyndon Land Conservation District Committee
- Onslow Chamber of Commerce and Industry
- Pilbara Inland Chamber of Commerce and Industry

The Pilbara Regional Council and the Pilbara Regional Council Various Projects Working Groups have been disbanded (one meeting left for the Pilbara Regional Council).

The Australia Day WA – Community Citizen of the Year Award Working Group and the Onslow Tourism and Progress Association have not previously met.

The Onslow Community Garden Management Committee have not met for many years.

The details of each of the groups is as follows -

- Onslow Local Emergency Management Committee
 - The general purpose is to undertake the task of overseeing the legislative function of prescribed local emergency management for the area.
 - Councillor representation of the Onslow Ward Councillor and the Ashburton Ward Councillor.
 - All other Councillors as Deputies.
 - Meeting cycle is as required.
 - Responsibility assigned to Director People and Place.
- Pannawonica Local Emergency Management Committee
 - The general purpose is to undertake the task of overseeing the legislative function of prescribed local emergency management for the area.
 - Councillor membership of the Pannawonica Ward Councillor and any other Councillor.
 - All other Councillors as Deputies.
 - Meeting cycle is as required.
 - Responsibility assigned to Director People and Place.

• Inland Local Emergency Management Committee

- The general purpose is to undertake the task of overseeing the legislative function of prescribed local emergency management for the area.
- Councillor membership of a Paraburdoo Ward Councillor and a Tom Price Ward Councillor
- All other Councillors as Deputies.
- Meeting cycle is as required.
- Responsibility assigned to Director People and Place.

Bush Fire Advisory Committee

- The general purpose is to undertake the task of overseeing the legislative function of prescribed bush fire mitigation for the area.
- Councillor membership of a Ward Councillor generally covering each of the district areas (north, west, south, and east).
- All other Councillors as Deputies.
- Meeting cycle is as required.
- Responsibility assigned to Director People and Place.

Partnership Governing Committee (Rio Tinto)

- The general purpose is to help administer agreements between Rio Tinto and the Shire of Ashburton for the supply of infrastructure, services, and events in Tom Price and Paraburdoo.
- Councillor membership of the Shire President, a Paraburdoo Ward Councillor, and a Tom Price Ward Councillor
- Meeting cycle is two (2) per annum (or more if required).
- Responsibility assigned to Director People and Place.

Working Together Onslow (Chevron)

- The general purpose is to help administer agreements between Chevron and the Shire of Ashburton for the supply of infrastructure, services, and events in Onslow.
- Councillor membership of the Shire President, the Onslow Ward Councillor, and the Ashburton Ward Councillor.
- Meeting cycle is every three (3) months.
- Responsibility assigned to Director People and Place.

Australia Day WA – Community Citizen of the Year Award Working Group

The general purpose is to select recipients of the Community Citizen of the Year, Community Citizen of the Year (Senior), Community Citizen of the Year (Youth), and Active Citizenship (Group / Event) of the Year for each town.

- Councillor membership of a Paraburdoo Ward Councillor, a Tom Price Ward Councillor, the Pannawonica Ward Councillor, and the Onslow Ward Councillor.
- Meeting cycle is as required.
- Responsibility assigned to Director People and Place.

Onslow Senior Citizens Units Working Group

- The general purpose is to help administer the Joint Venture Agreement overseeing the Carinya Senior Citizens Units, Onslow.
- Councillor membership of the Onslow Ward Councillor.
- Meeting cycle is as required.
- Responsibility assigned to Director Projects and Procurement.

Pilbara Regional Council

- The general purpose is to help oversee matters impacting the Pilbara region.
- Councillor membership of the Shire President and one other Councillor.
- Up to two (2) Councillors as Deputies.
- Meeting cycle is as required.
- Responsibility assigned to Chief Executive Officer.

Pilbara Regional Council Various Projects Working Groups

- The general purpose is to help oversee matters impacting the Pilbara region (individual projects).
- Councillor membership of the Shire President and one other Councillor.
- Up to two (2) Councillors as Deputies.
- Meeting cycle is as required.
- Responsibility assigned to Chief Executive Officer.

Regional Road Group

- The general purpose is to oversee the allocation of funds for the Pilbara region road network.
- Councillor membership of the Shire President and one other Councillor.
- Up to two (2) Councillors as Deputies.
- Meeting cycle is as required.
- Responsibility assigned to Director Infrastructure Services.

Onslow Community Garden Management Committee

- The general purpose is to help administer the Onslow Community Garden.
- Councillor membership of the Onslow Ward Councillor.
- Meeting cycle is as required.
- Responsibility assigned to Director Infrastructure Services.

Pilbara District Emergency Committee

- The general purpose is to undertake the task of overseeing the legislative function of prescribed district emergency management for the area.
- Councillor membership of one Councillor.
- All other Councillors as Deputies.
- Meeting cycle is as required.
- Responsibility assigned to Director People and Place.

Western Australian Local Government Association Pilbara Country Zone

- The general purpose is to provide a regional position on state matters, by consensus with other Councils, to the Western Australian Local Government Association.
- Councillor membership of the Shire President and one other Councillor.
- Up to two (2) Councillors as Deputies.
- Meeting cycle is as required.
- Responsibility assigned to Chief Executive Officer.

Development Assessment Panel

- The general purpose is to provide representation on applications of largerscale development matters in the region.
- Councillor membership of the Shire President and one other Councillor.
- Up to two (2) Councillors as Deputies.
- Meeting cycle is as required.
- Responsibility assigned to Director People and Place.

Onslow Tourism and Progress Association

- The general purpose is to represent the Onslow community for tourism and progress opportunities.
- Councillor membership of the Onslow Ward Councillor.
- Meeting cycle is as required.
- Responsibility assigned to Chief Executive Officer.

Ashburton Land Conservation District Committee

- The general purpose is to consider land matters in the Ashburton Land Conservation District.
- Councillor membership of the Ashburton Ward Councillor.
- Meeting cycle is as required.
- Responsibility assigned to Director Infrastructure Services.

• Roebourne / Port Hedland Land Conservation District Committee

- The general purpose is to consider land matters in the Roebourne / Port Hedland Land Conservation District.

- Councillor membership of the Tableland Ward Councillor.
- Meeting cycle is as required.
- Responsibility assigned to Director Infrastructure Services.
- Lyndon Land Conservation District Committee
 - The general purpose is to consider land matters in the Lyndon Land Conservation District.
 - Councillor membership of the Ashburton Ward Councillor.
 - Meeting cycle is as required.
 - Responsibility assigned to Director Infrastructure Services.
- Onslow Chamber of Commerce and Industry
 - The general purpose is to oversee and build commerce and industry relationships in the Onslow area.
 - Councillor membership of the Onslow Ward Councillor or the Ashburton Ward Councillor.
 - Meeting cycle is as required.
 - Responsibility assigned to Chief Executive Officer.
- Pilbara Inland Chamber of Commerce and Industry
 - The general purpose is to oversee and build commerce and industry relationships in the Paraburdoo and Tom Price area.
 - Councillor membership of a Paraburdoo Ward Councillor or a Tom Price Ward Councillor.
 - Meeting cycle is as required.
 - Responsibility assigned to Chief Executive Officer.

Comment

Representation on working groups and external groups is considered an integral part of Council supporting the community and the region.

Representation on most of these groups is at the discretion of Council, although non-representation on some of these groups may disadvantage the Shire as funding opportunities are generated through them.

Without prejudice, the Shire President has offered the following observations on some of the working and external groups' Council representation –

 Australia Day WA – Community Citizen of the Year Award Working Group has not previously met.

- Pilbara Regional Council has only one more meeting left as it is being wound up.
- Pilbara Regional Council Various Project Working Groups is linked to the Pilbara Regional Council and no longer meet.
- Onslow Community Garden Management Committee has not met for many years.
- Onslow Tourism and Progress Association has not previously met.
- Onslow Chamber of Commerce and Industry is not required.
- Pilbara Inland Chamber of Commerce and Industry is not required.

Consultation

Shire President Executive Management Team

Statutory environment

Emergency Management Act 2005

Section 38 – Local emergency management committees

A local government is to establish one or more local emergency management committees for the district.

Financial implications

Expenditure for meeting fees and costs associated with working groups and external groups is included in the annual budget and is considered minimal.

Strategic implications

Shire of Ashburton 10 Year Community Strategic Plan 2017- 2027 (Desktop Review 2019)

Goal 5 Inspiring Governance
Objective 2 Community ownership

Strategic Direction Ensure equitable and broad representation on committees and in

community engagement activities to ensure there is well informed

decision making.

Risk management

Risk has been assessed based on the Officer Recommendation.

	Risk	Risk Impact /	Risk	Principal	Risk Action
Risk	Likelihood	Consequence	Rating	Risk Theme	Plan
Council not being	Unlikely	Minor	Low	Reputation	Councillors
appropriately	(2)	(2)	(4)	Substantiated,	requested to
represented at				localised impact	nominate for
community and				on community	vacancies, as
external groups if				trust or low media	recommended.
no delegates are				item.	
appointed.					

The following Risk Matrix has been applied:

	Risk Matrix						
Conseque	nce	Insignificant	Minor	Moderate	Major	Catastrophic	
Likelihood		1	2	3	4	5	
Almost Certain	5	Moderate	High	High	Extreme	Extreme	
Alliost Certain	3	(5)	(10)	(15)	(20)	(25)	
Likely	4	Low	Moderate	High	High	Extreme	
Likely	4	(4)	(8)	(12)	(16)	(20)	
Possible	3	Low	Moderate	Moderate	High	High	
rossible	J	(3)	(6)	(9)	(12)	(15)	
Unlikely	2	Low	Low	Moderate	Moderate	High	
Offlikely	2	(2)	(4)	(6)	(8)	(10)	
Rare	1	Low	Low	Low	Low	Moderate	
Raie	L	(1)	(2)	(3)	(4)	(5)	

Adoption of this item has been evaluated against the Shire of Ashburton's Risk Management Policy CORP5 Risk Matrix.

This item has been evaluated against the Shire of Ashburton's Risk Management Policy CORP5 Risk Matrix. The perceived level of risk is "Low" due to the routine nature of Committee participation and nomination.

Policy implications

There are no known policies or policy implications relating to this Item.

Voting requirement

Simple majority

Councillor interest declarations

Nil

Officer recommendation

That with respect to the allocation of Councillors to Working Groups and External Groups, Council,

- a does not provide representation for the following groups
 - Australia Day WA Community Citizen of the Year Award Working Group
 - Pilbara Regional Council
 - Pilbara Regional Council Various Projects Working Groups
 - Onslow Community Garden Management Committee
 - Onslow Tourism and Progress Association
 - Onslow Chamber of Commerce and Industry
 - Pilbara Inland Chamber of Commerce and Industry
- b agrees to provide representation for the following groups
 - Onslow Local Emergency Management Committee
 - Pannawonica Local Emergency Management Committee
 - Inland Local Emergency Management Committee
 - Bush Fire Advisory Committee
 - Partnership Governing Committee (Rio Tinto)
 - Working Together Onslow (Chevron)
 - Onslow Senior Citizens Units Working Group
 - Regional Road Group
 - Pilbara District Emergency Management Committee
 - Western Australian Local Government Association Pilbara Country Zone
 - Development Assessment Panel
 - Ashburton Land Conversation District Committee
 - Roebourne / Port Hedland Land Conservation District Committee
 - Lyndon Land Conservation District Committee
- b appoints the following Councillor representatives to the following groups
 - Onslow Local Emergency Management Committee
 - Cr K White (Onslow Ward),
 - Cr R de Pledge (Ashburton Ward),
 - All other Councillors as Deputies.
 - Pannawonica Local Emergency Management Committee
 - Cr M Gallanagh (Pannawonica Ward),
 - Cr _____, and
 - All other Councillors as Deputies.

•	Inland Local Emergency Management Committee
	- Cr (Paraburdoo Ward),
	- Cr (Tom Price Ward), and
	- All other Councillors as Deputies.
•	Bush Fire Advisory Committee
	- Cr,
	- Cr,
	- Cr,
	- Cr, and
	- All other Councillors as Deputies.
•	Partnership Governing Committee (Rio Tinto)
	- Cr (Shire President),
	- Cr (Paraburdoo Ward), and
	- Cr (Tom Price Ward).
•	Working Together Onslow (Chevron)
	- Cr (Shire President),
	- Cr K White (Onslow Ward), and
	- Cr R de Pledge (Ashburton Ward).
•	Onslow Senior Citizens Units Working Group
	- Cr K White (Onslow Ward).
•	Regional Road Group
	- Cr (Shire President),
	- Cr,
	- Cr (Deputy), and
	- Cr (Deputy)
•	Pilbara District Emergency Committee
	- Cr, and
	- All other Councillors as Deputies

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We	ester	n Australian Local Government Association Pilbara Country Zone
-	Cr	(Shire President)
-	Cr	,
-	Cr	(Deputy), and
-	Cr	(Deputy).
	-	Wester - Cr - Cr - Cr

- Ashburton Land Conservation District Committee
 - Cr R de Pledge (Ashburton Ward).
- Roebourne / Port Hedland Land Conservation District Committee
 - Cr J Richardson (Tableland Ward).
- Lyndon Land Conservation District Committee
 - Cr R de Pledge (Ashburton Ward).

Council Decision 162/2021

Moved Cr J Richardson Second Cr M Lynch

That with respect to the allocation of Councillors to Working Groups and External Groups, Council,

- a does not provide representation for the following groups -
 - Australia Day WA Community Citizen of the Year Award Working Group
 - Pilbara Regional Council
 - Pilbara Regional Council Various Projects Working Groups
 - Onslow Community Garden Management Committee
 - Onslow Tourism and Progress Association
 - Onslow Chamber of Commerce and Industry
 - Pilbara Inland Chamber of Commerce and Industry
- b agrees to provide representation for the following groups -
 - Onslow Local Emergency Management Committee
 - Pannawonica Local Emergency Management Committee
 - Inland Local Emergency Management Committee
 - Bush Fire Advisory Committee
 - Partnership Governing Committee (Rio Tinto)
 - Working Together Onslow (Chevron)
 - Onslow Senior Citizens Units Working Group
 - Regional Road Group
 - Pilbara District Emergency Management Committee
 - Western Australian Local Government Association Pilbara Country Zone
 - Development Assessment Panel
 - Ashburton Land Conversation District Committee
 - Roebourne / Port Hedland Land Conservation District Committee
 - Lyndon Land Conservation District Committee
- b appoints the following Councillor representatives to the following groups
 - Onslow Local Emergency Management Committee
 - Cr K White (Onslow Ward),

- Cr R de Pledge (Ashburton Ward),
- All other Councillors as Deputies.
- Pannawonica Local Emergency Management Committee
 - Cr M Gallanagh (Pannawonica Ward),
 - Cr M Lynch, and
 - All other Councillors as Deputies.
- Inland Local Emergency Management Committee
 - Cr A Sullivan (Paraburdoo Ward),
 - Cr M Lynch (Tom Price Ward), and
 - All other Councillors as Deputies.
- Bush Fire Advisory Committee
 - Cr J Richardson,
 - Cr R de Pledge,
 - Cr M Gallanagh,
 - Cr T Mladenovic, and
 - All other Councillors as Deputies.
- Partnership Governing Committee (Rio Tinto)
 - Cr K White (Shire President),
 - Cr A Sullivan (Paraburdoo Ward),
 - Cr L Rumble (Paraburdoo Ward, Deputy) and,
 - Cr A Smith (Tom Price Ward, Deputy).
- Working Together Onslow (Chevron)
 - Cr K White (Shire President and Onslow Ward), and
 - Cr R de Pledge (Ashburton Ward).
- Onslow Senior Citizens Units Working Group
 - Cr K White (Onslow Ward).
- Regional Road Group
 - Cr K White (Shire President),
 - Cr J Richardson,
 - Cr M Lynch (Deputy), and
 - Cr L Rumble (Deputy)
- Pilbara District Emergency Committee
 - Cr A Smith, and

- All other Councillors as Deputies.
- Western Australian Local Government Association Pilbara Country Zone
 - Cr K White (Shire President)
 - Cr L Rumble (Deputy),
 - Cr M Lynch (Deputy) and,
 - Cr A Sullivan (Deputy).
- Development Assessment Panel
 - Cr K White, and
 - Cr L Rumble.
- Ashburton Land Conservation District Committee
 - Cr R de Pledge (Ashburton Ward).
- Roebourne / Port Hedland Land Conservation District Committee
 - Cr J Richardson (Tableland Ward).
- Lyndon Land Conservation District Committee
 - Cr R de Pledge (Ashburton Ward).

Carried 8/0

11.3 Change of date for the December 2021 Ordinary Council Meeting

File reference GV04

Author's name A Furfaro

Author's position Governance Officer

Author's interest Nil

Authorising officer's name N Cain

Authorising officer's position A / Chief Executive Officer

Authorising officer's interest Nil

Name of applicant / respondent Not applicable

Date report written 6 October 2021

Previous meeting reference Not applicable

Summary

Council is required to provide public notice of the date, time, and place of Council meetings.

It has been suggested the currently advertised date for the December 2021 Ordinary Council Meeting (21 December 2021), and the proximity to Christmas, may create quorum issues for Council.

Council is requested to change the meeting date for the December 2021 Ordinary Council Meeting.

Background

In October 2020, Council resolved to adopt the meeting schedule for the period from February 2021 to December 2021.

The resolution identified the December 2021 Ordinary Council Meeting, as being held on 21 December 2021, commencing at 1:00pm, at the Council Chambers, Onslow Shire Complex, Second Avenue, Onslow.

Comment

It has been suggested the currently advertised date for the December 2021 Ordinary Council Meeting may result in quorum issues due to the timing of the meeting being so close to Christmas with some Councillors indicating they may not be in attendance.

Tuesday 14 December 2021 has been identified as a suitable alternative date on which to hold the meeting.

Approval is sought to change the date of the December 2021 Ordinary Council Meeting, with the location and commencement times remaining unchanged.

Consultation

Councillors

Executive Leadership Team

Statutory environment

Local Government Act 1995

Section 5.25 (Regulations about council and committee meetings and committees)
Council is required to give public notice of the date and agenda for Council and
Committee meetings.

Financial implications

There are no known financial implications.

Strategic implications

Shire of Ashburton Strategic Community Plan 2017-2027 Living Life (2019 Desktop Review)

Goal 05 Inspiring Governance
Objective 3 Council leadership

Risk management

Risk has been assessed based on the Officer Recommendation.

	Risk	Risk Impact /	Risk	Principal	Risk Action
Risk	Likelihood	Consequence	Rating	Risk Theme	Plan
Council not being	Rare	Moderate	Low	<u>Compliance</u>	Identify a suitable
able to hold the	(1)	(3)	(3)	Short-term non-	alternative date.
September 2021				compliance	

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Risk	Risk Likelihood	Risk Impact / Consequence	Risk Rating	Principal Risk Theme	Risk Action Plan
Ordinary Council					
Meeting.					

The following Risk Matrix has been applied:

Risk Matrix							
Conseque	ence	Insignificant Minor Mod		Moderate	Major	Catastrophic	
Likelihood		1	1 2		4	5	
Almost Certain	5	Moderate	High	High	Extreme	Extreme	
Alliost Certain	3	(5)	(10)	(15)	(20)	(25)	
Likely	4	Low	Moderate	High	High	Extreme	
Likely	4	(4)	(8)	(12)	(16)	(20)	
Possible	3	Low	Moderate	Moderate	High	High	
rossible	3	(3)	(6)	(9)	(12)	(15)	
Unlikely	2	Low	Low	Moderate	Moderate	High	
Unlikely		(2)	(4)	(6)	(8)	(10)	
Rare	4	Low	Low	Low	Low	Moderate	
Naie	1	(1)	(2)	(3)	(4)	(5)	

Adoption of this item has been evaluated against the Shire of Ashburton's Risk Management Policy CORP5 Risk Matrix.

The perceived level of risk is low due to the regulatory nature of this process.

Policy implications

ELM01 - Council and other meetings

Voting requirement

Simple majority

Councillor interest declarations

Nil

Officer recommendation

That with respect to the change of date for the December 2021 Ordinary Council Meeting, Council, in accordance with the *Local Government Act 1995* section 5.25 amends the date of the December 2021 Ordinary Council Meeting to 14 December 2021, with the location and time to remain unchanged (Council Chambers, Onslow Shire Complex, Second Avenue, Onslow, commencing 1:00pm).

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Council Decision 163/2021

Moved Cr M Lynch

Second Cr J Richardson

That with respect to the change of date for the December 2021 Ordinary Council Meeting, Council, in accordance with the *Local Government Act 1995* section 5.25 amends the date of the December 2021 Ordinary Council Meeting to 14 December 2021, with the location and time to remain unchanged (Council Chambers, Onslow Shire Complex, Second Avenue, Onslow, commencing 1:00pm).

Carried 8/0

11.4 "More than Mining" Campaign - Request for Council Support

File reference ED216

Author's name N Cain

Author's position A / Chief Executive Officer

Author's interest Nil

Authorising officer's name N Cain

Authorising officer's position A / Chief Executive Officer

Authorising officer's interest Nil

Name of applicant / respondent Not applicable

Date report written 8 August 2021

Previous meeting reference Not applicable

Summary

Brendon Grylls (from Brendon Grylls Group) recently raised the matter of fringe benefits tax reform with the Chief Executive Officer, on behalf of a consortium of regional local government authorities, to discuss potential reforms to Fringe Benefits Taxation policy to be spearheaded by the "More than Mining" campaign.

This Agenda Item serves to inform Council of the campaign.

Council is requested to pledge financial support towards the campaign.

Background

On Thursday 29 July 2021 the Chief Executive Officer discussed with Brendon Grylls (from Brendon Grylls Group), who is representing a consortium of regional local governments, Council's possible support to the "More than Mining" campaign.

The "More than Mining" campaign is targeted at changing taxation policy to enable people living in regional mining towns and cities to be independent of resource-sector employers for housing and liveability.

The campaign seeks to encourage, where possible, people to buy property and relocate into towns which are predominantly driven by the boom-bust property investment cycle typical of historical mining life cycles.

The "More than Mining" campaign is targeting housing affordability support to

individuals, as shown in the attached presentations, which is intended to:

- Incentivise regional relocation,
- Stabilise population churn,
- Normalise living costs, and
- Support local small business prosperity.

Attachment 11.4A Attachment 11.4B

To date, the following organisations have supported the campaign:

- Karratha and Districts Chamber of Commerce and Industry,
- City of Karratha,
- Shire of East Pilbara,
- · City of Kalgoorlie-Boulder,
- Shire of Coolgardie,
- Shire of Leonora,
- Isaac Regional Council,
- Mount Isa City Council,
- Broken Hill City Council, and
- Australian Mining Cities Allowance.

The "More than Mining" tax reform proposes to expand Fringe Benefits Taxation concessions from 50% to 100% for individuals in regional mining communities allowing people to buy a house, or rent a house, with pre-tax dollars.

It is intended with a lower tax bill, people can be more confident in a decision to buy a house, or save up faster, and be protected from cyclical rent spikes.

The increase in Fringe Benefits Tax concessions will make it easier financially for residents to live in mining towns and cities longer, slowing population churn and stabilising the demand for housing in the regions, which is likely to smooth out the boom-bust impacts on property values.

Council has been requested to join with other local governments and make a financial pledge to the campaign of between \$30,000 to \$35,000 to assist in research, submission finalisation, marketing, and publicity.

Comment

It is difficult to ascertain the exact return-on-investment regarding the financial pledge.

Of note, however, is the link between this campaign and the "yet-to-be-formally-adopted" Staff Accommodation Strategy for the Shire. The following is an extract from the Council Agenda Item relating to the adoption of the Staff Accommodation Strategy:

The Shire has maintained a staff level of approximately 180 employees for the last five years, with staff located in various locations. Of the 100 properties accommodating staff, 56 are owned by the Shire, 29 are Rio Tinto properties (managed by Sodexo), 13 are private rentals and 1 is rented from the Housing Authority. 46% of staff receive no assistance for housing from the Shire, they instead benefit from spousal accommodation provisions. Should a change of circumstances occur in the spouse's employer the Shire is not currently able to offer these staff accommodation, further exacerbating the housing provisions. Recruitment of staff continues to be impacted by limited or inadequate housing stock.

Additionally, the Staff Accommodation Strategy highlights the challenges of accommodation within the Shire, and not simply for Shire staff:

Housing and Land Shortage

Access to housing for staff, as well as other essential workers, is a very real problem – particularly in Tom Price. In Tom Price and Paraburdoo, most of the staff housing stock is owned by Rio Tinto, which provides an additional layer of complexity. Anecdotal reports suggested essential services have been delayed or deferred (such as banking services, post office workers and doctors) because suitable accommodation has not been made available.

There also continues to be a lack of private developer interest and shortage of developable land in Tom Price, which was identified through the Royalties for Regions program several years ago. This is an issue that has not yet been resolved.

Mining Towns

Mining Towns come with their own unique set of challenges. As predominately single economy towns, the housing supply is vulnerable to external factors, such as commodity prices. This impacts directly on house prices – which are well above the State Average.

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One size does not fit all

Each Town has its own unique challenges and requires a very different approach.

Tom Price is well established but land locked. Most of the housing is 40 years old and nearly 80% is owned by Rio Tinto Houses are very hard to source, particularly given the current resource boom.

Onslow on the other hand, is a small town that has seen exponential growth in recent years, which is forecast to continue.

High Costs

Being located above the 26th parallel directly attributes to a higher-than-average expense – both in terms of building costs, on-going maintenance, and operational expenses (for power etc.).

On the face of it the "More than Mining" campaign targets some of the challenges associated with housing issues in regional communities driven by the resources-sector and is likely to support mining companies to better resource their operations using local resources.

Coupled with the relatively low-cost commitment, Shire officers believe this is noteworthy campaign to support as, if successful, the investment into the Shire is likely to increase and employee turnover decrease.

Consultation

Chief Executive Officer
Director Corporate Services

Statutory environment

Local Government Act 1995

Section 5.56 (Role of Council)

The Council is to govern the local government's affairs, oversee the local government's finances and resources, and determine the local government's policies.

Section 3.1 (General function)

The general function of a local government is to provide for the good government of persons in the district.

Financial implications

Council is being requested to pledge between \$30,000 and \$35,000 towards the ore than Mining" campaign. The proposed 2021-2022 Annual Budget has advocacy funding for instances such as this.

Strategic implications

Shire of Ashburton Strategic Community Plan 2017-2027 Living Life (2019 Desktop Review)

Goal 2 Economic Prosperity

Objective 2 Enduring partnerships with industry and government

Strategic Direction Partner with industry and government to target their investment in

stimulating more diversified business and economic development

to benefit communities and the local economy.

Risk management

Risk has been assessed based on the Officer Recommendation.

	Risk	Risk Impact /	Risk	Principal	Risk Action
Risk	Likelihood	Consequence	Rating	Risk Theme	Plan
Council does not	Possible	Moderate	Moderate	Reputation	Provide Council
support the	(3)	(3)	(9)	Substantiated,	with adequate
campaign and is				public	information to make
perceived as not				embarrassment,	an informed
assisting the				moderate impact	decision.
community to invest				on community	
and grow.				trust or moderate	
				media profile.	
The "More than	Possible	Minor	Moderate	Financial Impact	Very little can be
Mining" campaign is	(3)	(2)	(6)	\$10,000 to	done to mitigate this
not successful.				\$100,000	from occurring.
					Council is
					encouraged to
					spread the word to
					political advocates.

The following Risk Matrix has been applied:

Risk Matrix							
Conseque	nce	Insignificant	Minor	Moderate	Major	Catastrophic	
Likelihood		1	2 3		4	5	
Almost Certain	5	Moderate	High	High	Extreme	Extreme	
Allilost Certain	3	(5)	(10)	(15)	(20)	(25)	
Likely	4	Low	Moderate	High	High	Extreme	
LIKEIY	4	(4)	(8)	(12)	(16)	(20)	
Possible	3	Low	Moderate	Moderate	High	High	
Lossinic		(3)	(6)	(9)	(12)	(15)	
Unlikely	2	Low	Low	Moderate	Moderate	High	
Ullikely		(2)	(4)	(6)	(8)	(10)	
Rare	1	Low	Low	Low	Low	Moderate	
Naic		(1)	(2)	(3)	(4)	(5)	

Adoption of this item has been evaluated against the Shire of Ashburton's Risk Management Policy CORP5 Risk Matrix.

The perceived level of risk is "Moderate" because of the potential for negativity in the community. A successful campaign, which may make a difference for mining communities, is seen as an opportunity.

Policy implications

There are no known policy implications.

Voting requirement

Simple majority

Councillor interest declarations

Cr M Lynch - Financial

Cr T Mladenovic - Indirect Financial

Cr L Rumble - Financial

Cr A Smith - Indirect Financial

Cr A Sullivan - Financial

Additional

Due to a lack of quorum at previous meetings, this item has been re-presented for Council's consideration.

Officer recommendation

That with respect to the "More than Mining" Campaign - Request for Council Support, Council,

- a Supports the "More than Mining" campaign, targeting taxation reform, which is intended to assist to:
 - i Incentivise regional relocation,
 - ii Stabilise population churn,
 - iii Normalise living costs,
 - iv Support local small business prosperity, and
- b Pledges up to \$35,000 to the campaign to assist in research, submission finalisation, marketing, and publicity.

Council Decision

The quorum required for the meeting to continue, and consider this item, could not be met (as per Section 5.19 of the Local Government Act 1995). Council proceeded to the next item of business.

12 Corporate Services reports

12.1 Monthly Schedule of Accounts Paid

File reference FM03

Author's name T Dayman

Author's position A / Director Corporate Services

Author's interest Nil

Authorising officer's name N Cain

Authorising officer's position A / Chief Executive Officer

Authorising officer's interest Nil

Name of applicant / respondent Not applicable

Date report written 6 October 2021

Previous meeting reference Not applicable

Summary

Council is required to have produced a Schedule of Accounts Paid each month containing relevant information, as legislated.

The purpose of this Report is to present the –

- Schedule of Creditor Accounts Paid for September 2021,
- Trust Fund Payments for September 2021, and
- Corporate Credit Card Reconciliations for August 2021.

Council is requested to confirm the Monthly Schedule of Accounts Paid, as presented.

Background

The Local Government (Financial Management) Regulations 1996 require Shire officers, monthly and within a prescribed timeframe, to prepare a schedule of payments made from the Municipal Fund and the Trust Fund and present this to Council for confirmation.

Comment

Shire officers have prepared the Monthly Schedule of Accounts Paid, in accordance with legislative requirements, and this is attached.

Attachment 12.1A

Consultation

Executive Leadership Team Middle Management Group Finance Team

Statutory environment

Local Government (Financial Management) Regulations 1996

Regulation 13 (Payments from municipal fund or trust fund by Chief Executive Officer, Chief Executive Officer's duties as to etc.)

Where the Chief Executive Officer has been delegated the exercise of power to make payments from the Municipal Fund or the Trust Fund, a list of accounts authorised for payment by the Chief Executive Officer is to be presented each month to Council.

Financial implications

Payments included on the Schedule of Accounts Paid have been undertaken in accordance with appropriate processes and the Annual Budget.

For the month under review the following summarised details are presented:

Description	Amount \$
Municipal Fund	
Electronic Funds Transfers	3,987,592.40
Superannuation / Payroll (Direct Debits)	202,049.14
Cheques	0.00
Credit Cards	5,330.50
Bank Fees and Charges	2,427.25
Municipal Fund Total	4,197,399.29
<u>Trust Fund</u>	
Electronic Funds Transfers	0.00
Trust Fund Total	0.00

Strategic implications

Shire of Ashburton Strategic Community Plan 2017-2027 Living Life (2019 Desktop Review)

Goal 5 Inspiring Governance

Objective 4 Exemplary team and work environment

Desired Outcome Highly functioning Shire team who effectively manages Shire

resources to build strong communities.

Risk management

Risk has been assessed based on the Officer Recommendation.

	Risk	Risk Impact /	Risk	Principal	Risk Action
Risk	Likelihood	Consequence	Rating	Risk Theme	Plan
Council does not	Unlikely	Minor	Low	<u>Compliance</u>	Provide Council
accept the Shire	(2)	(2)	(4)	Some temporary	with adequate
officer				non-compliances	information to make
recommendation.					an informed
					decision.

The following Risk Matrix has been applied:

	Risk Matrix								
Conseque	nce	Insignificant Minor		Moderate	Major	Catastrophic			
Likelihood		1	2 3		4	5			
Almost Certain	5	Moderate	High	High	Extreme	Extreme			
Alliost Certain	3	(5)	(10)	(15)	(20)	(25)			
Likely	4	Low	Moderate	High	High	Extreme			
LIKEIY	4	(4)	(8)	(12)	(16)	(20)			
Possible	3	Low	Moderate	Moderate	High	High			
Lossinic	J	(3)	(6)	(9)	(12)	(15)			
Unlikely	2	Low	Low	Moderate	Moderate	High			
Ullikely		(2)	(4)	(6)	(8)	(10)			
Rare	4	Low	Low	Low	Low	Moderate			
Naie	1	(1)	(2)	(3)	(4)	(5)			

Adoption of this item has been evaluated against the Shire of Ashburton's Risk Management Policy CORP5 Risk Matrix.

The perceived level of risk is "Low" because of the financial controls in place and the regularity of review of the information contained within these reports.

Policy implications

FIN06 Significant Accounting Policy

This Council Policy provides guidelines for the preparation of financial reports.

ELM10 Financial Sustainability Policy

This Council policy commits Council to ensuring no decisions will be made without considering the long-term financial impact of those decisions.

Voting requirement

Simple majority

Councillor interest declarations

Nil

Officer recommendation

That with respect to the Monthly Schedule of Accounts Paid, Council, in accordance with *Local Government (Financial Management) Regulations 1996* Regulation 13 confirms the Monthly Schedule of Accounts Paid for September 2021, as included at Attachment 12.1A.

Council Decision 164/2021

Moved Cr R De Pledge Second Cr M Lynch

That with respect to the Monthly Schedule of Accounts Paid, Council, in accordance with *Local Government (Financial Management) Regulations 1996* Regulation 13 confirms the Monthly Schedule of Accounts Paid for September 2021, as included at Attachment 12.1A.

Carried 8/0

12.2 Monthly Financial Statements – September 2021

File reference FM03

Author's name T Dayman

Author's position A / Director Corporate Services

Author's interest Nil

Authorising officer's name N Cain

Authorising officer's position A / Chief Executive Officer

Authorising officer's interest Nil

Name of applicant / respondent Not applicable

Date report written 6 October 2021

Previous meeting reference Not applicable

Summary

Council is required to have produced a Statement of Financial Activity each month containing relevant information, as legislated.

The purpose of this Report is to present the Statement of Financial Activity for the month ended September 2021.

Council is requested to accept the Statement of Financial Activity.

Background

The Local Government (Financial Management) Regulations 1996 require Shire officers, monthly and within a prescribed timeframe, to prepare financial reports covering prescribed information and present these to Council.

Comment

Shire officers have prepared the Statement of Financial Activity, and supporting documentation, in accordance with legislative requirements (as attached).

Attachment 12.2A

Consultation

Executive Leadership Team Middle Management Group Finance Team

Statutory environment

Local Government Act 1995 Section 6.4 (Financial report)

Local governments are required to prepare and present financial reports, on an annual basis and at any other time, and in any other format, as prescribed.

Regulation 34 (Financial activity statement required each month (Act s. 6.4) Shire officers are to prepare each month a statement of financial activity reporting on the revenue and expenditure as set out in the annual budget. Each statement of financial activity is to be accompanied by information explaining the composition of net assets less committed and restricted assets, any material variances and any other supporting information considered relevant.

Financial implications

Commentary on the current financial position is outlined within the body of the attached reports.

Strategic implications

There are no strategic implications for this item.

Risk management

Risk has been assessed based on the Officer Recommendation.

	Risk	Risk Impact /	Risk	Principal	Risk Action
Risk	Likelihood	Consequence	Rating	Risk Theme	Plan
Material	Unlikely	Moderate	Moderate	Financial Impact	Review of financial
misstatement or	(2)	(3)	(6)	\$100,000 to \$1m	position information
significant error in					to be undertaken
the financial					regularly and by
statements.					multiple Shire
					officers.
Council does not	Unlikely	Minor	Low	<u>Compliance</u>	Provide Councillors
accept the Shire	(2)	(2)	(4)	Some temporary	with sufficient
officer				non-compliances	information for
recommendation.					decision making.

The following Risk Matrix has been applied:

	Risk Matrix							
Conseque	nce	Insignificant Minor Moderate		Moderate	Major	Catastrophic		
Likelihood		1	2	3 4		5		
Almost Certain	5	Moderate	High	High	Extreme	Extreme		
Alliost Certain	3	(5)	(10)	(15)	(20)	(25)		
Likely	4	Low	Moderate	High	High	Extreme		
Likely	4	(4)	(8)	(12)	(16)	(20)		
Possible	3	Low	Moderate	Moderate	High	High		
Lossinic	ა	(3)	(6)	(9)	(12)	(15)		
Halikalı	2	Low	Low	Moderate	Moderate	High		
Unlikely		(2)	(4)	(6)	(8)	(10)		
Rare	4	Low	Low	Low	Low	Moderate		
Kale	1	(1)	(2)	(3)	(4)	(5)		

Adoption of this item has been evaluated against the Shire of Ashburton's Risk Management Policy CORP5 Risk Matrix.

The perceived level of risk is "Low" because of the financial controls in place and the regularity of review of the information contained within these reports.

Policy implications

FIN06 Significant Accounting Policy

This Council Policy provides guidelines for the preparation of financial reports.

ELM10 Financial Sustainability Policy

This Council policy commits Council to ensuring no decisions will be made without considering the long-term financial impact of those decisions.

Voting requirement

Simple majority

Councillor interest declarations

Nil

Officer recommendation

That with respect to the Monthly Financial Statements, Council, in accordance with *Local Government (Financial Management) Regulations 1996* regulation 34 accepts the Statement of Financial Activity, and associated documentation, for September 2021, as included at Attachment 12.2A.

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Council Decision 165/2021

Moved Cr L Rumble Second Cr R de Pledge

That with respect to the Monthly Financial Statements, Council, in accordance with *Local Government (Financial Management) Regulations 1996* regulation 34 accepts the Statement of Financial Activity, and associated documentation, for September 2021, as included at Attachment 12.2A.

Carried 8/0

13 People and Place reports

Nil

14 Infrastructure Services reports

Nil

15 Projects and Procurement reports

15.1 Award of RFT 10.21 Construction Only of Tom Price Childcare and Combined Emergency Services, Tom Price

File reference POI.0400

CM10.21

Author's name C McGurk

Author's position Director Projects and Procurement

Author's interest Nil

Authorising officer's name N Cain

Authorising officer's position A / Chief Executive Officer

Authorising officer's interest Nil

Name of applicant / respondent Not Applicable

Date report written 6 October 2021

Previous meeting reference Agenda Item 16.3 (Minute 14/2021) Council

Meeting 16 February 2021

Summary

Council has included in the 2021-2022 Annual Budget the construction of a Childcare Centre and a Combined Emergency Services Centre in Tom Price.

Five (5) tenders, all conforming, were received in response to RFT 10.21 Construction of Tom Price Childcare and Combined Emergency Services, Tom Price. The evaluation panel has completed the assessment of the conforming submissions and provided a recommendation.

Council is requested to authorise the engagement of the recommended contractor for the Construction Only of the Tom Price Childcare and Combined Emergency Services facilities in line with the capital works program for 2021-2022.

Confidentiality

An attachment to this report is confidential in accordance with section 5.23 of the *Local Government Act 1995* because it deals with –

"a contract entered into, or which may be entered into, by the local government and which relates to a matter to be discussed at the meeting."

Background

Request for Tender (RFT) *RFT 10.21 - Construction of Tom Price Childcare and Combined Emergency Services, Tom Price, WA* was issued via the Shire's e-tendering portal (known as Tenderlink) on Saturday 14 August 2021 and closed on Tuesday 14 September 2021 at 2:00 pm. The Tender was advertised via state-wide public notice in *The West Australian* newspaper from Saturday 14 August 2021. RFT 10.21 was undertaken in accordance with the *Local Government Act 1995* to invite suitably registered, qualified, and experienced contractors to submit bids to enter a Contract for the RFT 10.21, in accordance with the tender brief as detailed below:

The Shire of Ashburton seeks tender submissions from suitably registered, qualified, and experienced Contractors for the works associated with construction of Tom Price Childcare Centre and the Combined Emergency Services buildings, at Lots 19 and 20 South Road, Tom Price, WA.

The Scope of Works is divided into two separable portions, summarised as follows:

- <u>Separable Portion 01:</u> Tom Price Childcare (TPCC), Lot 19: The new single storey facility will be able to accommodate ninety-six (96) children and 19 staff members, including dedicated Indoor and Outdoor Play Areas, a maintenance shed and 24 bay car park.
- <u>Separable Portion 02:</u> Combined Emergency Services (CES), Lot 20: The new single storey facility will accommodate the relocation of the existing State emergency Service (SES) and the Bush Fire Brigade (BFB), services in Tom Price. The works include offices, appliance bays, a training tower, parking, BBQ area, relocation of an existing container and dome structure and various external works.

Comment

The Qualitative Criteria was approved prior to the advertisement of the RFT. Each Criterion was given the following weightings and included within the RFT document.

Criter	ia	Weighting	
(a)	Relevant Company Experience and Performance	15%	
(b)	Key Personnel	15%	
(c)	Resources / Plant / Equipment	5%	
(4)	Methodology / Programme / Quality and OHS Systems /	15%	
(d)	Risk Management	15%	
(e)	Price	50%	

Each Panel Member individually assessed the Qualitative Criteria responses of the Tender submissions.

The submissions were assessed against the Qualitative Criteria and each Criterion was given a score in accordance with the Evaluation Guide contained within the Evaluation Spreadsheets.

A rating scale of zero-to-ten (0 - 10) was used for evaluating the Tender submissions in accordance with the Qualitative Criteria, with 0 being lowest and 10 being highest.

The evaluation and recommendation report, including the overall evaluation scores and rankings, is attached.

Confidential Attachment 15.1A

The evaluation of the submissions received against the quantitative and qualitative criteria resulted in the rankings (in order of priority) as shown below –

- 1. Emirge Pty Ltd
- 2. Cooper and Oxley Pty Ltd
- 3. Decmil Australia Pty Ltd
- 4. Mitie Construction Pty Ltd
- 5. Devlyn Australia Pty Ltd

A probity audit undertaken on the process identified there were no probity issues for note.

Consultation

Executive Leadership
Team Assessment Panel
Procurement Department

Statutory environment

Local Government Act 1995

- 3.57. Tenders for providing goods or services
 - (1) A local government is required to invite tenders before it enters a contract of a prescribed kind under which another person is to supply goods or services.
 - (2) Regulations may make provision about tenders.

Local Government (Functions and General) Regulation 1996 Pt.2 Div.2 Division 2 — Tenders for providing goods or services (s. 3.57)

- 11. When tenders must be publicly invited
- (1) Tenders are to be publicly invited according to the requirements of this Division before a local government enters a contract for another person to supply goods or services if the consideration under the contract is, or is expected to be, more, or worth more, than \$250 000 unless sub regulation (2) states otherwise.

Financial implications

The 2021-2022 Annual Budget provision for both projects combined is \$9,408,000.00.

The recommended contractor (Emirge Pty Ltd) has submitted a fixed lump sum price of \$8,493,439.50 (ex GST) as per the Price Schedule contained in RFT 10.21 and represents the most advantageous and best value for money submission.

Funding bodies for these facilities includes, amongst others, the Shire, the State Government and Rio Tinto Iron Ore.

Strategic implications

Shire of Ashburton Strategic Community Plan 2017-2027 Living Life (2019 Desktop Review)

Goal 1 Vibrant and Active Communities

Objective 2 Sustainable services, clubs, associations, and facilities

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Strategic Direction Prepare plans, programs, and schedules to provide cost effective

access and optimisation of existing community facilities – and provide new or upgraded facilities to accommodate future needs.

Goal 4 Quality Services and Infrastructure

Objective 1 Quality Public Infrastructure

Strategic Direction Provide and maintain affordable infrastructure to serve the current

and future needs of the community, environment, industry, and

business.

Risk management

Risk has been assessed based on the Officer Recommendation.

	Risk	Risk Impact /	Risk	Principal	Risk Action
Risk	Likelihood	Consequence	Rating	Risk Theme	Plan
Council does not approve the recommendation to award the tender.	Possible (3)	Moderate (3)	Moderate (9)	Substantiated, public embarrassment, moderate impact on community trust or moderate	Provide sufficient information for informed decision making.
Council approves the recommendation to award the tender and the tenderer cannot complete the works due to financial matters.	Possible (3)	Major (4)	High (12)	media profile \$1million to \$5 million	Mitigated by the appointment of a Project Management Consultant with the specialised skills to run multiple projects to deliver Council's adopted Capital Works Program.
Council approves the recommendation to award the tender and the tenderer cannot complete the works to time.	Major (4)	Major (4)	High (16)	Exceeds deadline by 20% of project timeline	Mitigated by the appointment of a Project Management Consultant with the specialised skills to run multiple projects to deliver Council's adopted Capital Works Program.

The following Risk Matrix has been applied:

Risk Matrix							
Consequence Likelihood		Insignificant	Minor	Moderate	Major	Catastrophic	
		1	2	3	4	5	
Almost Certain	5	Moderate	High	High	Extreme	Extreme	
		(5)	(10)	(15)	(20)	(25)	
Likely	4	Low	Moderate	High	High	Extreme	
		(4)	(8)	(12)	(16)	(20)	
Possible	3	Low	Moderate	Moderate	High	High	
		(3)	(6)	(9)	(12)	(15)	
Unlikely	2	Low	Low	Moderate	Moderate	High	
		(2)	(4)	(6)	(8)	(10)	
Rare	1	Low	Low	Low	Low	Moderate	
		(1)	(2)	(3)	(4)	(5)	

Adoption of this item has been evaluated against the Shire of Ashburton's Risk Management Policy CORP5 Risk Matrix.

This item has been evaluated against the Shire of Ashburton's Risk Management Policy CORP5 Risk Matrix.

The perceived level of risk is "Moderate to High" risk and will be mitigated by the appointment of a Project Management Consultant with the specialised skills to run multiple projects to deliver Council's adopted Capital Works Program.

Policy implications

AMP 01 Asset Management Policy FIN12 Purchasing Policy

Voting requirement

Simple majority

Councillor interest declarations

Cr M Lynch - Indirect Financial
Cr T Mladenovic - Indirect Financial

Cr L Rumble - Financial

Cr A Smith - Indirect Financial

Cr A Sullivan - Financial

Officer recommendation

That with respect to the award of RFT 10.21 Construction of Tom Price Childcare and Combined Emergency Services, Tom Price, Council,

- a Notes the Evaluation Report, as included at Confidential Attachment 15.1A,
- b Accepts the submission from Emirge Pty Ltd, for RFT 10.21 Construction of Tom Price Childcare and Combined Emergency Services, Tom Price, for the tendered fixed lump sum price of \$8,493,439.50 (ex GST), as being the most advantageous and best value for money, and
- c Authorises the Chief Executive Officer to negotiate and engross the contract, with or without minor modification, with Emirge Pty Ltd based on their submitted and accepted submission.

Council Decision

The quorum required for the meeting to continue, and consider this item, could not be met (as per Section 5.19 of the Local Government Act 1995). Council proceeded to the next item of business.

16 Councillor agenda items / notices of motions

Nil

17 New business of an urgent nature introduced by Council decision

Council Decision 166/2021

Moved Cr M Lynch Second Cr J Richardson

That with respect to new business of an urgent nature introduced by Council decision Council, at 1:33pm, pursuant to Clause 5.4 of the *Shire of Ashburton Standing Orders Local Law 2012* consider the following new business –

17.1 Onslow Land Purchase

Carried 8/0

Council Decision 167/2021

Moved Cr M Lynch Second Cr R de Pledge

That Council, at 1:34pm, pursuant to Clause 6.2 of the *Shire of Ashburton*Standing Orders Local Law 2012 consider the following confidential items behind closed doors –

17.1 Onslow Land Purchase

Carried 8/0

Council Decision 168/2021

Moved Cr M Lynch Second Cr J Richardson

That Council, at 1:35pm, suspend *Shire of Ashburton Standing Orders Local Law* 2012.

Carried 8/0

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Council Decision 169/2021

Moved Cr L Rumble Second Cr R de Pledge

That Council, at 1:42pm, resume Shire of Ashburton Standing Orders Local Law

2012.

Carried 8/0

Council Decision 170/2021

Moved Cr L Rumble Second Cr R de Pledge

That Council, at 1:43pm, move out from behind closed doors.

Carried 8/0

17.1 Onslow Land Purchase

File reference SIM 0385

Author's name R Wright

Author's position Manager Land and Asset Compliance

Author's interest Nil

Authorising officer's name N Cain

Authorising officer's position A / Chief Executive Officer

Authorising officer's interest Nil

Name of applicant / respondent Nil

Date report written 15 October 2021

Previous meeting reference Agenda item 18.1 (Minute 120/2021) Ordinary

Council Meeting 20 July 2021

Summary

Council has previously resolved to delegate authority to the Chief Executive Officer to purchase land for the development of a future Cultural Centre in Onslow.

Prior to a formal offer being presented, due diligence regarding the physical land assets was undertaken.

Council is requested to consider the implications of the due diligence reporting with regards to the purchase price previously discussed with the landowner.

Confidentiality

This report is confidential in accordance with section 5.23 of the *Local Government Act* 1995 because it deals with –

"a contract entered into, or which may be entered into, by the local government and which relates to a matter to be discussed at the meeting."

Council Decision 171/2021

Moved Cr M Lynch Second Cr J Richardson

That with respect to the acquisition of Lot 385 Simpson Street, Onslow, Council,

- Authorises the Chief Executive Officer to place the *Trust Account Committed Dollars for Site Contamination Remediation* outlined within the body of this report in a Trust Account for the purpose of contaminated site works, noting any surplus (if existing) will revert to the current landowner on completion of the works, and proceed with the purchase of the land,
- b Authorises the Shire President and Chief Executive Officer to engross all documents associated with the land acquisition in accordance with the laws of Western Australia,
- c Acknowledges the funding from Chevron Australia and the State of Western Australia, for an amount of \$2.0 million towards the future design and development costs associated with the land, which may include any outstanding contaminated site works, and
- d Requests the Chief Executive Officer to commence planning for the design of a new Arts and Cultural Centre (Onslow) if the land purchase is successful and, once the above authorisations have been met, present this concept to Council within the next twelve months.

Carried 8/0

18 Confidential matters

Nil

19 Next meeting

The next Ordinary Council Meeting will be held at 1:00pm on Tuesday 16 November 2021 at Ashburton Hall – Ashburton Avenue, Paraburdoo.

20 Closure of meeting

There being no further business, the Presiding Member closed the meeting at 1:45pm.

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Attachments (not for inclusion with Agenda print)

Attachment 9.1A	. 11
Attachment 9.2A	. 11
Attachment 11.4A	. 42
Attachment 11.4B	. 42
Attachment 12.1A	. 49
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Confidential Attachment 15.1A	. 59