

# SHIRE OF ASHBURTON

# **ORDINARY MEETING OF COUNCIL**

# AGENDA (Public Document)

# Clem Thompson Sports Pavilion, Stadium Road, Tom Price

15 October 2014

1.00 pm

#### SHIRE OF ASHBURTON

#### ORDINARY MEETING OF COUNCIL

Dear Councillor

Notice is hereby given that an Ordinary Meeting of Council of the Shire of Ashburton will be held on 15 October 2014 at Clem Thompson Sports Pavilion, Stadium Road, Tom Price commencing at 1:00 pm.

The business to be transacted is shown in the Agenda.

Neil Hartley CHIEF EXECUTIVE OFFICER

### DISCLAIMER

The recommendations contained in the Agenda are subject to confirmation by Council. The Shire of Ashburton warns that anyone who has any application lodged with Council must obtain and should only rely on written confirmation of the outcomes of the application following the Council meeting, and any conditions attaching to the decision made by the Council in respect of the application. No responsibility whatsoever is implied or accepted by the Shire of Ashburton for any act, omission or statement or intimation occurring during a Council meeting.

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- 1. DECLARATION OF OPENING
- 2. ANNOUNCEMENT OF VISITORS
- 3. ATTENDANCE
- 3.1 PRESENT
- 3.2 APOLOGIES
- 3.3 APPROVED LEAVE OF ABSENCE

# 4. QUESTION TIME

- **4.1 RESPONSE TO PREVIOUS PUBLIC QUESTIONS TAKEN ON NOTICE** At the Ordinary Meeting of Council held on 17 September 2014, there were no public questions tabled.
- 4.2 PUBLIC QUESTION TIME

# 5. APPLICATIONS FOR LEAVE OF ABSENCE

# 6. DECLARATION BY MEMBERS

# 6.1 DECLARATION OF INTEREST

That Councillors have given due consideration to all matters contained in the Agenda presently before the meeting.

# **Councillors to Note**

A member who has a Financial Interest in any matter to be discussed at a Council or Committee Meeting, that will be attended by the member, must disclose the nature of the interest:

(a) In a written notice given to the Chief Executive Officer before the Meeting

or;

(b) At the Meeting, immediately before the matter is discussed.

A member, who makes a disclosure in respect to an interest, must not:

- (c) Preside at the part of the Meeting, relating to the matter or;
- (d) Participate in, or be present during any discussion or decision-making procedure relative to the matter, unless to the extent that the disclosing member is allowed to do so under Section 5.68 or Section 5.69 of the Local Government Act 1995.

# NOTES ON FINANCIAL INTEREST (FOR YOUR GUIDANCE)

The following notes are a basic guide for Councillors when they are considering whether they have a Financial Interest in a matter.

I intend to include these notes in each agenda for the time being so that Councillors may refresh their memory.

- 1. A Financial Interest requiring disclosure occurs when a Council decision might advantageously or detrimentally affect the Councillor or a person closely associated with the Councillor and is capable of being measure in money terms. There are exceptions in the Local Government Act 1995 but they should not be relied on without advice, unless the situation is very clear.
- 2. If a Councillor is a member of an Association (which is a Body Corporate) with not less than 10 members i.e. sporting, social, religious etc), and the Councillor is not a holder of office of profit or a guarantor, and has not leased land to or from the club, i.e., if the Councillor is an ordinary member of the Association, the Councillor has a common and not a financial interest in any matter to that Association.
- 3. If an interest is shared in common with a significant number of electors or ratepayers, then the obligation to disclose that interest does not arise. Each case needs to be considered.
- 4. If in doubt declare.
- 5. As stated in (b) above, if written notice disclosing the interest has not been given to the Chief Executive Officer before the meeting, then it <u>MUST</u> be given when the matter arises in the Agenda, and immediately before the matter is discussed.
- 6. Ordinarily the disclosing Councillor must leave the meeting room before discussion commences. The **only** exceptions are:
- 6.1 Where the Councillor discloses the <u>extent</u> of the interest, and Council carries a motion under s.5.68(1)(b)(ii) or the Local Government Act; or
- 6.2 Where the Minister allows the Councillor to participate under s.5.69(3) of the Local Government Act, with or without conditions.

# 7. ANNOUNCEMENTS BY THE PRESIDING PERSON WITHOUT DISCUSSION

# 8. **PETITIONS / DEPUTATIONS / PRESENTATIONS**

- 8.1 PETITIONS
- 8.2 **DEPUTATIONS**
- 8.3 PRESENTATIONS
- 9. CONFIRMATION OF MINUTES OF PREVIOUS MEETING
- 9.1 ORDINARY MEETING OF COUNCIL HELD ON 17 SEPTEMBER 2014

Officer's Recommendation

That the Minutes of the Ordinary Meeting of Council held on 17 September 2014, as previously circulated on 22 September 2014, be confirmed as a true and accurate record.

# 10. AGENDA ITEMS ADOPTED "EN BLOC"

## 10.1 MOVE AGENDA ITEMS 'EN BLOC'

The following information is provided to Councillors for guidance on the use of En Bloc voting as is permissible under the Shire of Ashburton Standing Orders Local Law 2012:

*"Part 5 – Business of a meeting Clause 5.6 Adoption by exception resolution:"* 

- (1) In this clause 'adoption by exception resolution' means a resolution of the Council that has the effect of adopting, for a number of specifically identified reports, the officer recommendation as the Council resolution.
- (2) Subject to subclause (3), the Local Government may pass an adoption by exception resolution.
- (3) An adoption by exception resolution may not be used for a matter;
  - (a) that requires a 75% majority or a special majority;
  - (b) in which an interest has been disclosed;
  - (c) that has been the subject of a petition or deputation;
  - (d) that is a matter on which a Member wishes to make a statement; or
  - (e) that is a matter on which a Member wishes to move a motion that is different to the recommendation."

# 11. CHIEF EXECUTIVE OFFICER REPORTS

### 11.1 PROGRESS OF IMPLEMENTATION OF COUNCIL DECISIONS SEPTEMBER 2014

FILE REFERENCE:	OR.MT.1
AUTHOR'S NAME AND POSITION:	Chelsie Robson CEO & Councillor Support Officer
NAME OF APPLICANT/ RESPONDENT:	Not Applicable
DATE REPORT WRITTEN:	30 September 2014
DISCLOSURE OF FINANCIAL INTEREST:	The author has no financial interest in the proposal.
PREVIOUS MEETING REFERENCE:	Agenda Item 1.1 (Minute: 11477) - Ordinary Meeting of Council 10 April 2013

#### Summary

The purpose of this agenda item is to report back to Council on the progress of the implementation of Council decisions.

#### Background

The purpose of this agenda item is to report back to Council on the progress of the implementation of Council decisions.

# ATTACHMENT 11.1

#### Comment

Wherever possible, Council decisions are implemented as soon as practicable after a Council meeting. However there are projects or circumstances that mean some decisions take longer to action than others.

This report presents a summary of the "Decision Status Reports" for Office of the CEO, Corporate Services, Infrastructure Services, Strategic & Economic Development, Community Development and Development & Regulatory Services.

#### Consultation

Chief Executive Officer Executive Management Team

Statutory Environment Not Applicable

**Financial Implications** 

Not Applicable

#### Strategic Implications

Shire of Ashburton 10 Year Community Strategic Plan 2012-2022 Goal 05 – Inspiring Governance Objective 04 – Exemplary Team and Work Environment

#### **Risk Management**

Adoption of this item has been evaluated against the Shire of Ashburton's Risk Management Policy CORP5 Risk Matrix. The perceived level of risk is considered to be "Low" risk and can be managed by routine procedures, and is unlikely to need specific application of resources.

## **Policy Implications**

Not Applicable

### Voting Requirement

Simple Majority Required

#### Recommendation

That Council receives the "Decision Status Reports" as per **ATTACHMENT 11.1.** 

Author: Chelsie Robson	Signature:
Manager: Neil Hartley	Signature:

# 11.2 ACTIONS PERFORMED UNDER DELEGATED AUTHORITY FOR THE MONTH OF SEPTEMBER 2014

FILE REFERENCE:	OR.DA.00.00 AS.AS.00000.000 PS.TP.07.00
AUTHOR'S NAME AND POSITION:	Janyce Smith Executive Officer
	Susan Babao Administration Assistant, Planning & Health Services
NAME OF APPLICANT/ RESPONDENT:	Not Applicable
DATE REPORT WRITTEN:	1 October 2014
DISCLOSURE OF FINANCIAL INTEREST:	The authors have no financial interest in the proposal.
PREVIOUS MEETING REFERENCE:	Not Applicable

#### Summary

The purpose of this agenda item is to report back to Council actions performed under delegated authority for the month of September 2014.

This report includes all actions performed under delegated authority for:

- The Use of the Common Seal.
- Development Approvals Issued.
- Approval to Purchase Goods and Services by the Chief Executive Officer (CEO).
- Tender Approvals by the Delegations of Authorisation used by the Chief Executive Officer.

### Background

The Use of the Common Seal

Details of the use of the Common Seal for the month of September 2014 are set out below.

#### Planning Delegations

Details of delegations undertaken for the month of September 2014 are set out below.

### Approval to Purchase Goods and Services by the Chief Executive Officer

Details of approvals to Purchase Goods and Services by the Chief Executive Officer under delegated authority are set out below.

# Tender Approvals by the Delegations of Authorisation used by the Chief Executive Officer

Details of tender approvals by the Delegations of Authorisation used by the Chief Executive Officer are set out below.

The Information Bulletin is not a public document and so to increase transparency, a report on actions performed under delegated authority has been prepared for Council.

This report is prepared for each Council meeting.

#### The Use of the Common Seal

The Common Seal has been affixed to the following documents for the month of September 2014:

Seal 582 Application for Notification under Section 70A – Planning Approval 20120377 – 12 Unit Multi-residential Development Lot 245 No. 4 Second Avenue, Onslow

#### Planning Delegations

Planning Delegations undertaken for the month of September 2014.

ł	Advertising and D	······································			
	Adv or Det. App.	Date	Applicant	Description	Development location
	Delegated Approval 14-39	5/09/2014	Dirtpaw Pty Ltd	MOTOR VEHICLE AND/OR MARINE REPAIR Office, Crib Room, Toilet, Customer Area	Lot 597 Beadon Creek Road, Onslow
	Delegated Approval 14-50	5/09/2014	Megara	Amendment to existing Planning Approval 14-9 (Mixed Use Development)	Lot 306 No. 5 First Ave, Onslow
	Advertised LPP 29	10/09/2014	Dykstra Planning	LPP29 Lot 381 Second/Third Ave, Onslow (Development Plan)	Lot 381 Second/Third Avenue, Onslow
	Delegated Approval 14-45	15/09/2014	Colin Sumner	R-Code variation to build steel shed within 1m of two boundaries	Lot 54/178 / House No. 35 Peedamulla Way, Pannawonica
	Delegated Approval 14-56	22/09/2014	Pure Mechanical	MOTOR VEHICLE AND/OR MARINE REPAIR - amendment to existing planning approval 14-33 - for roller doors and mezzanine floor at Lot 903 Doradeen Road, Tom Price	Lot 903 Doradeen Road Tom Price
	Delegated Approval 14-60	25/09/2014	Anthony Blaker	R-Code variation - carport extension 500mm from boundary	Lot 504 Ashburton Ave, Paraburdoo
	Delegated Approval 14-22	30/09/2014	Nanutarra Roadhouse	MOTOR VEHICLE AND/OR MARINE SERICE STATION - Additional diesel tank and dispensers - hardstand and parking	Lot 2 (PC.LOC.69) Diagram No. 40273 Nanutarra Roadhouse

	Delegated Approval 14-40	30/09/2014	Imagesource	Billboard Sign 10 x 3m for Barrarda Estate	Lot 571 Corner of Eaglenest Road and Onslow Road, Onslow		
В	Advertising draft I - none	Development F	lans				
С	Advertising Exten - none	sion for Town	Planning Scheme	Amendments and Develo	opment Plans		
D	Subdivision and E - none	Development D	esign				
Е	- none			for Subdivision Approval			
F		Lot 555, 556,	557 & 563 Beado	ciated with Subdivision Ap on Creek Road, Onslow ie, Onslow	proval		
G	Issue of Certificat	es (Strata Title	es)				
Н	<ul> <li>being 'truck tourism/accon</li> <li>Continue to as and building a fully certified v</li> <li>Send notice to out by Drilling abatement pla Protection Act</li> <li>Warnings sen by the author</li> <li>Investigate po building and h</li> <li>Complete fina with Hendry G</li> <li>Request both applications.</li> </ul>	ne use' notice lay down area modation pre- ssist Lot 597 B pprovals for un with relevant er o Dept of Trans e for Port Dev an be in place and Noise Re to developers and stopped in ossible unauth ealth application al building insp group.	on Lot 558 Bea a' in a Lot zon mises. Notice also eadon Creek Rd, nauthorised shed ngineering specs. sport in relation to velopment. DOT e for any further gulations. DOT a s in Warara St, To nmediately. horised buildings ons may be requi bections outstand ransit and Drea	ed 'tourism' which is ac o sent to occupiers Regal Onslow (Sweeting) in rela structure with set back pr o noise complaints arising advised to ensure dust development in accorda lso put on notice in relatio om Price for Sunday noise on Cheela Plains Stat red. ling due to Brian Camero ds Contracting submit re	apton) for unlawful use of lot djacent to a noise sensitive Transport and Total AMS. ation to retrospective planning roblems. All applications to be g from recent activities carried suppression plan and noise ance with the Environmental n to Sunday works. e emanating from works found ion. Retrospective planning, on's departure in conjunction etrospective Home Business		
		ority Reports t Applicant	o the Developme Descri	nt Assessment Panel ption	Development Location		
	none	none					

## Approval to Purchase Goods and Services by the Delegations of Authorisation used by Chief Executive Officer

This following table presents a summary of the Approvals to Purchase Goods and Services by the CEO Under Delegated Authority for the month of September 2014.

Approval Date	File Ref	Title	Decision
12/9/2014	AS.WI.002.00	Wittenoom Claims – Legal	Authorising payment of claim – no greater than \$3,150.
22/9/2014	FI.DR	Writing Off Debts	Write Off Debt for commercial bin agreement \$452.65 – Amar Electrics. After numerous attempts the debt collectors have recommended the debt not commercially viable to pursue.
30/9/2014	RE.OA.R.35118	Council Endorsement of MOU – Pilbara Regional Council	Council endorsement of the MOU between the SoA and PRC was pledged at the September Council Meeting with authorisation to the CEO to execute the document.

<u>Tender Approvals by the Delegations of Authorisation used by Chief Executive Officer</u> This following table presents a summary of the Tender Approvals by the CEO Under Delegated Authority for the month of September 2014.

Approval Date	File Ref	Title	Tenderer	Total Score (/100)	\$
		There were no tender approvals for the month of September.			

### Consultation

<u>The Use of the Common Seal</u> Chief Executive Officer

<u>Planning Delegations Issued</u> Chief Executive Officer Executive Manager, Development & Regulatory Services

Approval to Purchase Goods and Services by the Chief Executive Officer

Executive Manager, Corporate Services Executive Manager, Strategic & Economic Development

<u>Tender Approvals by Delegations of Authorisation used by the Chief Executive Officer</u> Not applicable.

## Statutory Environment

<u>The Use of the Common Seal</u> Local Government Act 1995, S9.49A Execution of documents.

### Planning Delegations Issued

Clause 9.3 of the Shire of Ashburton Town Planning Scheme No. 7

Local Government Act 1995, S5.45 – Other matters relevant to delegations under this Division,

S5.70 – Employees to disclose interest relating to advice or reports, S5.71 – Employees to disclose interests relating to delegated functions.

<u>Approval to Purchase Goods and Services by the Chief Executive Officer</u> <u>Tender Approvals by Delegations of Authorisation used by the Chief Executive Officer</u> Local Government Act 1995, S3.57 Tenders for providing goods or services.

### **Financial Implications**

The Use of the Common Seal

There are no financial implications related to this matter.

### Planning Delegations Issued

There are no financial implications related to this matter.

<u>Approval to Purchase Goods and Services by the Chief Executive Officer</u> Goods purchased in accordance with 2014/15 Budget.

<u>Tender Approvals by Delegations of Authorisation used by the Chief Executive Officer</u> There are no financial implications related to this matter.

#### Strategic Implications

Shire of Ashburton 10 Year Community Strategic Plan 2012-2022 Goal 05 – Inspiring Governance Objective 04 – Exemplary Team and Work Environment

#### **Risk Management**

Adoption of this item has been evaluated against the Shire of Ashburton's Risk Management Policy CORP5 Risk Matrix. The perceived level of risk is considered to be "Low" risk and can be managed by routine procedures, and is unlikely to need specific application of resources.

#### **Policy Implications**

<u>The Use of the Common Seal</u> ELM 13 – Affixing the Shire of Ashburton Common Seal.

#### Planning Delegations Issued

There are no policy implications related to this matter.

<u>Approval to Purchase Goods and Services by the Chief Executive Officer</u> <u>Tender Approvals by Delegations of Authorisation used by the Chief Executive Officer</u> FIN12 – Purchasing and Tendering Policy.

#### **Voting Requirement**

Simple Majority Required

#### Recommendation

That Council accept the report "11.2 Actions Performed Under Delegated Authority for the Month of September 2014".

Author:	Janyce Smith Susan Babao	Signature:
Manager:	Neil Hartley	Signature:

11.3 ORDINARY MEETING OF COUNCIL - SCHEDULE OF MEETING DATES, TIMES AND LOCATIONS FOR JANUARY TO DECEMBER 2015

FILE REFERENCE:	OR.MT.00.00
AUTHOR'S NAME AND POSITION:	Janyce Smith Executive Officer
NAME OF APPLICANT/ RESPONDENT:	Not Applicable
DATE REPORT WRITTEN:	1 October 2014
DISCLOSURE OF FINANCIAL INTEREST:	The author has not financial interest in the proposal.
PREVIOUS MEETING REFERENCE:	Agenda Item 10.4 (Minute No: 11688) Ordinary Meeting of Council 20 November 2013
	Agenda Item 10.6 (Minute No: 11586) Ordinary Meeting of Council 17 July 2013
	Agenda item 10.1 (Minute No: 11395) Ordinary Meeting of Council 16 January 2013

#### Summary

It is a requirement for Council to adopt the schedule of meeting dates, times and locations for all Ordinary Meetings of Council each year.

The following have been submitted to Council for approval:

- 1. Schedule of Meeting Dates, times and locations.
- 2. Commencement times for Elected Member Information Forums (EMIF).
- 3. Elected Member Information Forums "Carried Over" Compliance Items.

#### Background

In November 2013, Council adopted the meeting schedule for the entire 12 month period from January to December 2014.

In September 2014 consultation occurred with Councillors on the schedule of meeting dates, times and locations as well as Elected Member Information Forums.

This report sets out the proposed dates and commencement times of Council Meetings and EMIF's.

#### Comment

In determining the dates, times and locations for the Ordinary Meeting of Council for the upcoming year consideration has been given to a number of factors including travel and facilitation of Elected Member Information Forums (EMIF) with Councillors and Executive Managers.

Suggested dates are outlined in the table below. If this proposal is adopted there will be four meetings in Onslow, four meetings in Tom Price, three meetings in Paraburdoo and one meeting in Pannawonica during the year. Traditionally meetings are held on the third Wednesday of the month. It is suggested that the January 2015 meeting be scheduled for the fourth Wednesday (28 January 2015) and the December 2015 meeting be scheduled for the second Wednesday (9 December 2015) to best accommodate the Christmas and New Year period.

The proposed schedule is set out below.

DATE	LOCATION	TIME
Wednesday, 28 January 2015	Clem Thompson Sports Pavilion, Stadium Road, Tom Price	1:00 pm
Wednesday, 18 February 2015	Ashburton Hall, Ashburton Avenue, Paraburdoo	1:00 pm
Wednesday, 18 March 2015	Onslow Multi-Purpose Centre, Cnr McGrath Rd & Hooley Avenue, Onslow	1:00 pm
Wednesday, 15 April 2015	Clem Thompson Sports Pavilion, Stadium Road, Tom Price	1:00 pm
Wednesday, 20 May 2015	Onslow Multi-Purpose Centre, Cnr McGrath Rd & Hooley Avenue, Onslow	1:00 pm
Wednesday, 17 June 2015	Ashburton Hall, Ashburton Avenue, Paraburdoo	1:00 pm
Wednesday, 15 July 2015	Clem Thompson Sports Pavilion, Stadium Road, Tom Price	1:00 pm
Wednesday, 19 August 2015	Onslow Multi-Purpose Centre, Cnr McGrath Rd & Hooley Avenue, Onslow	1:00 pm
Wednesday, 16 September 2015	Mayu Maya Centre / Barry Lang Centre, Pannawonica	1:00 pm
Wednesday, 21 October 2015	Clem Thompson Sports Pavilion, Stadium Road, Tom Price	1:00 pm
Wednesday, 18 November 2015	Ashburton Hall, Ashburton Avenue, Paraburdoo	1:00 pm
Wednesday, 9 December 2015	Onslow Multi-Purpose Centre, Cnr McGrath Rd & Hooley Avenue, Onslow	1:00 pm

In previous years Workshops and Briefing Sessions were held prior to Council Meetings. These workshops / briefing sessions will be replaced by the Elected Member Information Forums (EMIF). The EMIF's are intended to provide a forum at which Elected Members:

- Can become fully informed on matters that will be considered by Council; and
- Can raise and discuss a broad range of matters of strategic and operational significance.

This will ensure that Councillors' time and expertise to deal with strategic issues is maximised on the Council Meeting days when all Councillors are together.

The EMIF's items of business are divided into four distinct sections:

- En Bloc Discussion
- EMIF Compliance Items
- EMIF Workshop/Presentation
- EMIF "Carried Over" Compliance Items

The proposed commencement times for EMIF's is set out below.

- Tom Price / Paraburdoo: 10.00 am (2 hours available including ½ hour for En Bloc items).
- Onslow / Pannawonica: 11.00 am (1 hour available including ½ hour for En Bloc items).

A schedule has been developed for Elected Members to complete the Compulsory Annual Compliance Items not dealt with at the Council Meeting day Elected Member Information Forums. It is proposed that this forum occur on a monthly basis but only as required. Proposed dates and times for EMIF "Carried Over" Compliance Items is set out below.

	DATE	TIME
Carry Over December 2014 EMIF	7 Jan 15	7 pm or as required
Carry Over January EMIF	11 Feb 15	7 pm or as required
Carry Over February EMIF	4 Mar 15	7 pm or as required
Carry Over March EMIF	1 Apr 15	7 pm or as required
Carry Over April EMIF	6 May 15	7 pm or as required
Carry Over May EMIF	3 Jun 15	7 pm or as required
Carry Over June EMIF	1 Jul 15	7 pm or as required
Carry Over July EMIF	5 Aug 15	7 pm or as required
Carry Over August EMIF	2 Sep 15	7 pm or as required
Carry Over September EMIF	30 Sep 15	7 pm or as required
Carry Over October EMIF	4 Nov 15	7 pm or as required
Carry Over November EMIF	2 Dec 15	7 pm or as required
Carry Over December EMIF	16 Dec 15	7 pm or as required

### Consultation

Chief Executive Officer Councillors

#### Statutory Environment

Local Government Act 1995, Section 5.3 requires Council to hold an Ordinary Meeting not more than three months apart.

Section 5.25(g) Local Government Act 1995 indicates regulations may be made concerning the giving of public notice of the date and agenda for council or committee meetings.

Local Government Admin Regulations 12 specifies the Date, Time and Venue of Ordinary Council Meetings for the next 12 months must be advertised once a year.

#### **Financial Implications**

Council sets aside sufficient funds in its budget to meet the cost of the advertisement and the associated Council meetings.

#### **Strategic Implications**

Shire of Ashburton 10 Year Community Strategic Plan 2012-2022 Goal 05 – Inspiring Governance Objective 03 – Council Leadership

### Risk Management

Adoption of this item has been evaluated against the Shire of Ashburton's Risk Management Policy CORP5 Risk Matrix. The perceived level of risk is considered to be "Low" risk and can be managed by routine procedures, and is unlikely to need specific application of resources.

### **Policy Implications**

Council Policy ELM01 – Council and other meetings

#### Voting Requirement

Simple Majority Required

#### Recommendation

That Council:

1. Adopt the Schedule of Ordinary Council Meeting dates, times and locations for the period January 2015 to December 2015 as outlined below.

DATE	LOCATION	TIME
Wednesday, 28 January 2015	Clem Thompson Sports Pavilion, Stadium Road, Tom Price	1:00 pm
Wednesday, 18 February 2015	Ashburton Hall, Ashburton Avenue, Paraburdoo	1:00 pm
Wednesday, 18 March 2015	Onslow Multi-Purpose Centre, Cnr McGrath Rd & Hooley Avenue, Onslow	1:00 pm
Wednesday, 15 April 2015	Clem Thompson Sports Pavilion, Stadium Road, Tom Price	1:00 pm
Wednesday, 20 May 2015	Onslow Multi-Purpose Centre, Cnr McGrath Rd & Hooley Avenue, Onslow	1:00 pm
Wednesday, 17 June 2015	Ashburton Hall, Ashburton Avenue, Paraburdoo	1:00 pm
Wednesday, 15 July 2015	Clem Thompson Sports Pavilion, Stadium Road, Tom Price	1:00 pm
Wednesday, 19 August 2015	Onslow Multi-Purpose Centre, Cnr McGrath Rd & Hooley Avenue, Onslow	1:00 pm
Wednesday, 16 September 2015	Mayu Maya Centre / Barry Lang Centre, Pannawonica	1:00 pm
Wednesday, 21 October 2015	Clem Thompson Sports Pavilion, Stadium Road, Tom Price	1:00 pm
Wednesday, 18 November 2015	Ashburton Hall, Ashburton Avenue, Paraburdoo	1:00 pm
Wednesday, 9 December 2015	Onslow Multi-Purpose Centre, Cnr McGrath Rd & Hooley Avenue, Onslow	1:00 pm

- 2. Pursuant to section 5.25(g) of the Local Government Act 1995, give local public notice of the Schedule of Meeting dates, times and locations for the period January 2015 to December 2015.
- 3. Approve the commencement times for the Council Meeting Day Elected Member Information Forums as set out below:
  - Tom Price and Paraburdoo: 10.00 am.
  - Onslow and Pannawonica: 11.00 am.
- 4. Approve the dates and commencement times for the Elected Member Information Forums "Carried Over" Compliance Items as set out below:

DATE TIME
-----------

Carry Over December 2014 EMIF	7 Jan 15	7 pm or as required
Carry Over January EMIF	11 Feb 15	7 pm or as required
Carry Over February EMIF	4 Mar 15	7 pm or as required
Carry Over March EMIF	1 Apr 15	7 pm or as required
Carry Over April EMIF	6 May 15	7 pm or as required
Carry Over May EMIF	3 Jun 15	7 pm or as required
Carry Over June EMIF	1 Jul 15	7 pm or as required
Carry Over July EMIF	5 Aug 15	7 pm or as required
Carry Over August EMIF	2 Sep 15	7 pm or as required
Carry Over September EMIF	30 Sep 15	7 pm or as required
Carry Over October EMIF	4 Nov 15	7 pm or as required
Carry Over November EMIF	2 Dec 15	7 pm or as required
Carry Over December EMIF	16 Dec 15	7 pm or as required

Author:	Janyce Smith	Signature:
Manager:	Neil Hartley	Signature:

# 12. COMMUNITY DEVELOPMENT REPORTS

There are no Community Development Reports for this agenda.

# 13. CORPORATE SERVICES REPORTS

# 13.1 RECEIPT OF FINANCIALS AND SCHEDULE OF ACCOUNTS FOR MONTH OF AUGUST & SEPTEMBER 2014

FILE REFERENCE: FI.RE.00.00

AUTHOR'S NAME AND	Leah M John
POSITION:	Finance Manager

NAME OF APPLICANT/ Not Applicable RESPONDENT:

DATE REPORT WRITTEN: 2 October 2014

**DISCLOSURE OF FINANCIAL** The author has no financial interest in the proposal. **INTEREST:** 

PREVIOUS MEETING REFERENCE:

Not Applicable

#### Summary

In accordance with Regulation 34 of the Local Government (Financial Management) Regulations, the Shire is to prepare a monthly Statement of Financial Activity for consideration by Council.

#### Background

Regulation 34 of the Local Government (Financial Management) Regulations requires the Shire to prepare a monthly statement of Financial Activity for consideration by Council.

#### Comment

As at the date of writing the agenda, the below items have yet to be finalised for 2013/14 financial yearend which have a flow on effect on the financial data for 2014/15 year;

Depreciation on fixed assets have been reported at zero value as Fair Value Reporting for Land and Buildings is still progressing and if reported now would reflect incorrect financial data as well as creating more work for staff to reconcile and balance the asset ledger for both financial years.

Administration costs, staff housing costs and plant recovery costs have not been allocated out to reporting programs until allocations for the 2013/14 year is are finalised.

This report presents a summary of the financial activities/schedule of accounts for the following months:

### August 2014

• Statements of Financial Activity and associated statements for the Month of August 2014.

#### September 2014

#### ATTACHMENT 13.1A

• Schedule of Accounts and Credit Cards paid under delegated authority for the Month of September 2014.

#### ATTACHMENT 13.1B

#### Consultation

Executive Manager Corporate Service Executive Management Team Finance Manager Finance Coordinator Finance Officers Consultant Accountant

#### Statutory Environment

Section 6.4 Local Government Act 1995, Part 6 – Financial Management, and regulation 34 Local Government (Financial Management) Regulation 1996.

#### **Financial Implications**

Financial implications and performance to budget are reported to Council on a monthly basis.

#### Strategic Implications

Shire of Ashburton 10 year Community Strategic Plan Goal 5 - Inspiring Governance Objective 4 - Exemplary Team and Work Environment

#### **Risk Management**

Adoption of this item has been evaluated against the Shire of Ashburton's Risk Management Policy CORP5 Risk Matrix. The perceived level of risk is considered to be "Low" risk and can be managed by routine procedures, and is unlikely to need specific application of resources.

#### **Policy Implications**

There are no policy implications for this matter.

#### Voting Requirement

Simple Majority Required

#### Recommendation

That Council:

- 1. Accepts the Financial Reports for August 2014 ATTACHMENT 13.1A; and
- 2. Notes the Schedule of Accounts and Credit Cards paid in September 2014 as approved by the Chief Executive Officer in accordance with delegation DA03-1 Payments from Municipal Fund and Trust Funds as per **ATTACHMENT 13.1B**.

Author: Leah M John	Signature:
Manager: Frank Ludovico	Signature:

# 13.2 BUDGET AMENDMENT / VARIATION

FILE REFERENCE:	FI.BU.14.15
AUTHOR'S NAME AND POSITION:	Leah M John Finance Manager
NAME OF APPLICANT/ RESPONDENT:	Not Applicable
DATE REPORT WRITTEN:	2 October 2014
DISCLOSURE OF FINANCIAL INTEREST:	The author has no financial interest in the proposal.
PREVIOUS MEETING REFERENCE:	Not Applicable

### Summary

The 2014/2015 budget was officially adopted by Council on 30 July 2014 and throughout the year variations occur. It is the purpose of this report to bring these to the attention of Council.

### Background

The 2014/2015 budget was officially adopted by Council on 30 July 2014 and throughout the year variations occur. It is the purpose of this report to bring these to the attention of Council.

It is proposed to amend the 2014/2015 budget to reflect various adjustments to the General Ledger with an overall effect to the budget as detailed below. Due to the nature of these variations, they fall outside the annual budget review.

### Comment

It is recommended that the required budget variations to the Adopted Budget for 2014/2015 as outlined below be approved.

	unity Development: urdoo and Vic Hayton Memorial	Swimming Po	ol	
GL/Job Number	General Ledger Description	Current Budget	Variation Amount	Revised Budget Figure
111278	Grant Income Paraburdoo Pool	\$0	\$30,000	\$30,000
BC345	Cap- Paraburdoo Swimming Pool	\$4,870	\$30,000	\$34,870
113463	Grant Income Tom Price Pool	\$0	\$30,000	\$30,000
BC335	Cap-Vic Hayton Memorial Pool	\$4,000	\$30,000	\$34,000

**Reason:** To bring into account new grant funding secured, 'Pools to Gleam' of \$30,000 from Royalties for Regions for swimming pools in the Northwest. This variation will have nil effect on

budget. Funding is to provide BBQ's and lights at Paraburdoo and hot water for the showers at Tom Price pools (improvements unable to be funded in the initial budget considerations).

### 2. Community Development: Ovals

GL/Job Number	General Ledger Description	Current Budget	Variation Amount	Revised Budget Figure
15152	Cap- Paraburdoo Oval Goal Posts	\$25,000	-\$13,000	\$12,000
15155	Cap- Paraburdoo Oval Grandstands	\$30,000	\$13,000	\$43,000

**Reason:** A variation is required to reflect current expenditure forecasts. This variation will have nil effect on budget and both projects are still anticipated to proceed.

# 3. Development & Regulatory Services: Building Control

GL/Job Number	General Ledger Description	Current Budget	Variation Amount	Revised Budget Figure
135562	Op-Print / Stationery / Publications	\$10,000	-\$5,000	\$5,000
137932	Op-Minor Asset Purchases	\$0	\$5,000	\$5,000

**Reason:** Minor asset purchases for items such as chairs, desks, etc as is required. This variation will have nil effect on budget.

## 4. Development & Regulatory Services Building Control

GL/Job Number	General Ledger Description	Current Budget	Variation Amount	Revised Budget Figure
140111	Salaries & Superannuation	\$1,050,416	-\$94,535	\$995,881
072082	Salaries & Superannuation	\$346,436	\$94,535	\$440,971

**Reason:** Salaries budget for Building Compliance Officer currently reported under the Infrastructure section to be reallocated to Building Control section. This variation will have nil effect on budget.

### Consultation

Executive Management Team Finance Manager

### Statutory Environment

The Local Government Act 1995 Part 6 Division 4 s 6.8 (1) requires the local government not to incur expenditure from its municipal fund for an additional purpose except where the expenditure –

(b) is authorised in advance by resolution\*

"additional purpose" means a purpose for which no expenditure estimate is included in the local government's annual budget.

\* requires an absolute majority of Council

#### **Financial Implications**

The proposed budget amendments will have nil impact on current budget position deficit of \$8,000. This will be considered in our Annual Budget review.

#### Strategic Implications

Shire of Ashburton 10 year Community Strategic Plan Goal 5 - Inspiring Governance Objective 4 - Exemplary Team and Work Environment

#### **Risk Management**

Adoption of this item has been evaluated against the Shire of Ashburton's Risk Management Policy CORP5 Risk Matrix. The perceived level of risk is considered to be "Low Risk: Managed by routine procedures, unlikely to need specific application of resources".

#### **Policy Implications**

There are no specific policy implications relative to this issue.

#### **Voting Requirement**

Absolute Majority Required

#### Recommendation

That Council approved the required budget variations to the Adopted Budget for 2013/2014 as outlined below:

	unity Development: urdoo and Vic Hayton Memorial	Swimming Po	ol	
GL/Job Number	General Ledger Description	Current Budget	Variation Amount	Revised Budget Figure
111278	Grant Income Paraburdoo Pool	\$0	\$30,000	\$30,000
BC345	Cap- Paraburdoo Swimming Pool	\$4,870	\$30,000	\$34,870
113463	Grant Income Tom Price Pool	\$0	\$30,000	\$30,000
BC335	Cap-Vic Hayton Memorial Pool	\$4,000	\$30,000	\$34,000

**Reason:** To bring into account new grant funding secured, 'Pools to Gleam' of \$30,000 from Royalties for Regions for swimming pools in the Northwest. This variation will have nil effect on budget. Funding is to provide BBQ's and lights at Paraburdoo and hot water for the showers at

GL/Job Number	General Ledger Description	Current Budget	Variation Amount	Revised Budget Figure
15152	Cap- Paraburdoo Oval Goal Posts	\$25,000	-\$13,000	\$12,000
15155	Cap- Paraburdoo Oval Grandstands	\$30,000	\$13,000	\$43,000
Building GL/Job Number	General Ledger Description	Current Budget	Variation Amount	Revised Budget Figure
135562	Op-Print / Stationery / Publications	\$10,000	-\$5,000	\$5,000
137932	Op-Minor Asset Purchases	\$0	\$5,000	\$5,000
ariation will hav	asset purchases for items so re nil effect on budget. ment & Regulatory Services Control General Ledger		variation Amount	Revised Budget
GL/Job Number	Description	U		Figure \$995,881
GL/Job	Description Salaries & Superannuation	\$1,050,416	-\$94,535	ψυυυ,ου ι

Author: Leah M John	Signature:
Manager: Frank Ludovico	Signature:

# 14. DEVELOPMENT AND REGULATORY SERVICES REPORTS

## 14.1 SEEKING APPROVAL FOR FINAL STREET NAMES FOR 'BARRARDA ESTATE' IN ONSLOW

FILE REFERENCE:	ON.BD.0571.00
AUTHOR'S NAME AND POSITION:	Lee Reddell A/Executive Manager Development and Regulatory Services
NAME OF APPLICANT/ RESPONDENT:	LandCorp
DATE REPORT WRITTEN:	3 October 2014
DISCLOSURE OF FINANCIAL INTEREST:	The author has no financial interest in the proposal.
PREVIOUS MEETING REFERENCE:	Agenda Item 14.2 (Minute 11845) Ordinary Meeting of Council 20 August 2014

#### Summary

At the Ordinary Meeting of Council (OMC) on 20 August 2014, Council considered a request by LandCorp to approve a list of potential street names for use in the new residential subdivision in Onslow known as Barrarda Estate. A list of 61 potential street names, including a mix of Indigenous and European names, was approved subject to the final names chosen for the estate being referred to Council for approval to ensure local relevance.

Subsequent to the previous Council determination, an additional list of names has been provided for consideration (see **ATTACHMENT 14.1A**). These new potential street names are generally those of individuals and/or families who resided in the Onslow area.

A Council resolution is now required to endorse the street names chosen by LandCorp (see **ATTACHMENT 14.1B**). The endorsement of this plan will allow LandCorp to move forward with seeking formal approval from the Geographic Names Committee, prior to the lots within Barrarda Estate being formally created and Titles issued.

### Background

'Barrarda Estate' is the name that has been given to the new residential subdivision that is being undertaken by LandCorp in Onslow. 'Barrarda' means "Nest" in the Thalanyji Language. LandCorp is seeking to unite Onslow with a mix of European and Thalanyji names as a sign of respect for Onslow's history to date.

At the OMC on 20 August 2014, Council approved a list of 61 potential street names, including a mix of Indigenous and European names. These potential street names were endorsed on the basis that LandCorp submit its final choices to Council for approval to ensure that appropriate names are aligned to the most relevant locations.

### Comment

LandCorp is seeking a Council resolution regarding the final selection of street names for Barrarda Estate in Onslow to enable formal submission to the Geographic Names Committee (GMC) for consideration prior to Titles being issued for the residential subdivision. Subsequent to the August OMC, where a mix of Thananyji and European names were approved for use, additional names have been provided for consideration. The additional names, which are of individuals and/or families from the Onslow area include:

- Crawford
- Cane
- Stewart
- Blair
- Ahmat
- Herbert
- Grant
- Kempton
- Gray
- Tink
- Stroud
- Highham
- McAullay
- Carlyn
- Tucker
- Joy
- Hayes
- Depledge
- Mullins
- Tonkin
- Parker
- Fazeldene

Based on the combined list of names, LandCorp has submitted a map of the estate with the proposed names marked up for consideration (see **ATTACHMENT 14.1B**).

The nominated street names include:

- Scully Road (The only name already approved for Onslow by GMC)
- Kempton Avenue (Former resident of Onslow)
- Stewart Street (Former resident of Onslow)
- Crawford Street (Former resident of Onslow)
- Ahmat Road
   (Former resident of Onslow)
- Hayes Street (Former resident of Onslow)
- Marna Road (Thalanyji for Cave)
- Wirlu Street (Thalanyji for River Red Gum)
- Wimbil Street
   (Thalanyji for Emu Chicks)
- Juru Avenue (Thalanyji for Sun)
- Mirri Lane
   (Thalanyji for Creek)
- Yardi Street
   (Thalanyji for River)
- Garla Road (Thalanyji for Fire)

Should Council be unhappy with any of the street names nominated by LandCorp on the 'Barrarda Lot Plan' and wish to nominate alternatives, it is suggested that a list of acceptable alternatives (at least two or three alternatives for each street) be selected to ensure that if any of the names are deemed unsuitable by the Geographic Names Committee for any reason (for example: insufficient history or meaning of the street names is provided or there are two street names that are considered to be too similar) another Council resolution is not required to allow the consideration process to continue.

### Consultation

Chief Executive Officer A/Executive Manager – Development and Regulatory Services

#### Statutory Environment

Land Administration Act 1997, Part 2 General administration, Division 3 – General: 26. AS/NZS 4819:2011 Rural and urban addressing standard Local Government Act 1995 Shire of Ashburton Local Government Property Local Law 2013

#### **Financial Implications**

There are no financial implications.

#### **Strategic Implications**

There are no strategic implications.

#### **Risk Management**

Adoption of this item has been evaluated against the Shire of Ashburton's Risk Management Policy CORP5 Risk Matrix. The perceived level of risk is considered to be "Low" risk and can be managed by routine procedures, and is unlikely to need specific application of resources.

#### **Policy Implications**

There are no policy implications.

#### **Voting Requirement**

Simple Majority Required

#### Recommendation

That Council:

- 1. Approved the following additional street names for use in Barrarda Estate or elsewhere in Onslow should any additional street names be required in future:
  - Crawford
  - Cane
  - Stewart
  - Blair
  - Ahmat
  - Herbert
  - Grant
  - Kempton
  - Gray
  - Tink
  - Stroud

- Highham
- McAullay
- Carlyn
- Tucker
- Joy
- Hayes
- Depledge
- Mullins
- Tonkin
- Parker
- Fazeldene
- 2. Approved the final street names selected by Landcorp on the 'Barrarda Lot Plan' to allow consideration by the Geographic Names Committee. The following names are included:
  - Scully Road
  - Kempton Avenue
  - Stewart Street
  - Crawford Street
  - Ahmat Road
  - Hayes Street
  - Marna Road
  - Wirlu Street
  - Wimbil Street
  - Juru Avenue
  - Mirri Lane
  - Yardi Street
  - Garla Road

Author:	Lee Reddell	Signature:
Manager:	Neil Hartley	Signature:

# 14.2 PROPOSED SCHEME AMENDMENT TO REZONE PART LOT 271 AND PART LOT 277 KILLAWARRA DRIVE, TOM PRICE FROM 'PARKS, RECREATION AND DRAINAGE' TO 'RESIDENTIAL R20'

FILE REFERENCE:	PS.TP.7.27
AUTHOR'S NAME AND POSITION:	Andrew Patterson Principal Town Planner
NAME OF APPLICANT/ RESPONDENT:	TME – Town Planning Management Engineering on behalf of the Department of Housing
DATE REPORT WRITTEN:	1 October 2014
DISCLOSURE OF FINANCIAL INTEREST:	The author has no financial interest in the proposal.
PREVIOUS MEETING REFERENCE:	Agenda Item 12.1 (Minute 11257) Ordinary Meeting of Council 15 August 2012

### Summary

Council has received an application from TME on behalf of the Department of Housing to rezone one portion of Lot 271 and two discrete portions of land within Lot 277 Jabbarup Place, Tom Price from 'Parks, Recreation and Drainage' to 'Residential R20' **(ATTACHMENT 14.2A)**. This rezoning is required to make the land available for development by the Department of Housing and is part of the Lazy Lands Project.

The subject land comprises:

Land ID	Lot No.	CLT	Tenure	Area (ha)
T7	271 on DP 15093	LR3146-914	Reserve 39874	0.5799
Т9	277 on DP15091	LR3135-953	Reserve 39907	0.9688
T17/18	277 on DP 15091	LR3135-953	Reserve 39907	0.2637

The Shire holds Management Orders for both these reserves for the purpose 'Public Recreation'. Those portions of the recreation reserves subject to this request have been identified through the Lazy Lands process as being surplus to recreation requirements and are not currently used for any organized activities. Preliminary investigation by the applicant indicates that any drainage function of the land may be resolved through engineering solutions.

According to the Native Title Determination Hughes on behalf of the Eastern Guruma People (No 2) v State of Western Australia (WAD 6208 of 1998), native title is determined not to exist on the subject land.

It is proposed to rezone these portions of land, excise them from their relevant reserves, and develop for residential purposes.

In support of this request, the applicant has included Indicative Development Plans demonstrating how the land might be developed. It is stressed that these plans are indicative only and any subsequent development on the sites will be subject to normal planning approval.

ATTACHMENT 14.2B ATTACHMENT 14.2C

### Background

The Lazy Lands project is an initiative of the Pilbara Development Commission with support across State Government agencies and the Pilbara Local Governments. The goal of the Lazy Lands Project is to identify unused or underutilized Crown land (either unallocated Crown land or Crown reserves) that are suitable for residential development, and unencumber these sites for development by a mixture of government and private sector developments. Where developed by Government (State or Local) some lots are generally retained for use by government employees and key workers.

At its Ordinary Meeting of Council on 15 August 2012, in anticipation of this Scheme Amendment, Council resolved to relinquish a number of Crown reserves with Management Orders held by the Shire. These Reserves, either whole, or in part, were identified in the Lazy Lands project as being surplus to local government requirements and potentially suitable for residential development.

In agreeing to relinquish these reserves, Council indicated its desire to be allocated a number or other sites identified as potentially suitable for residential development. Notwithstanding this resolution, the Shire is not currently engaged in any residential land development projects.

The sites subject to this request were initially allocated to the then Department of Regional Development and Lands to dispose of through expressions of interest (ATTACHMENT **14.2D**) – Tom Price Lazy Lands Allocations Map 1), and are now being developed by the Department of Housing (DoH).

Should the land ultimately be rezoned for residential purposes, it is anticipated that the Department of Housing will then subdivide the land to excise the land from the parent lot, either as single land parcels, or further subdivided into smaller lots. The Shire will have the opportunity to comment on this subdivision design in accordance with the statutory process.

### **Density**

The proposed R20 density coding generally allows development of one dwelling per 450m<sup>2</sup> averaged across the lot, however TPS7 contains clause 6.6.2 that allows development in R20 zones in Tom Price and Paraburdoo to be developed as if it had a density code of R30 where:

- 1. The land is serviced by reticulated sewerage and water; and
- 2. The lot is greater that 1500m<sup>2</sup>; and
- 3. Any application for planning approval is advertised prior to being considered for approval

Accordingly, while the base coding allows for a minimum required average of 450m<sup>2</sup> per dwelling, TPS7 gives the eventual developer the option to achieve a minimum average area of 300m<sup>2</sup> per dwelling. This opportunity is available to any land developer and, while noted in this report, is a matter that would be addressed in detail as part of any subsequent application for planning approval.

### Site Details

Given that Council has already resolved to relinquish the reserves currently securing the tenure of these three land parcels in the context of the previous research and consultation for the Lazy Lands Project, further reference supporting the appropriateness of the land for residential development is considered adequately addressed through that process.

## ATTACHMENT 14.2E

The site details below describe the lots in detail, identifying any development constraints particular to the land.

### Site 1 – T7 (Portion Lot 277 Killawarra Drive)

This site comprises 0.5779 ha and is located with street frontages to Killawarra Drive and Jabbarup Place.

### ATTACHMENT 14.2F

A stormwater drainage culvert traverses the centre of the site with an overland flow route to dispose of stormwater where this exceeds the capacity of the culvert. The Indicative Development Plan acknowledges this site constraint, indicating that the culvert could be retained in any future development of the site.

The amendment request indicates that any vehicular access to this site would be from Jabbarup Drive only, ensuring that the Killawarra Drive, with its higher traffic flow, and presence of existing drainage and water reticulation would have no direct access.

### Site 2 – T9 (portion Lot 271 Killawarra Drive, ATTACHMENT 14.2G)

This site comprises 0.9688 ha and is located at the southern extremity of Reserve 399987 with road frontage to Killarwarra Drive.

While the proposed new lot would have no direct road access, it is proposed to access this land via Amaroo Place with the indicative development plan showing this access as a driveway crossing the Reserve.

This site is also subject to existing stormwater drainage inundation that the applicant is confident can be resolved through an engineering solution.

An existing sewer line also traverses the site that would most likely require protection via an easement, although this is unlikely to have significant impact on any future built form.

#### Site 3 – T17 & T18 (portion Lot 277 Killawarra Drive)

This site comprises 0.2637 ha and is located with its primary street frontage along Ceron Street. The two sites are divided by a small gully that provides for overland stormwater drainage from the Reserve to Ceron Street.

# ATTACHMENT 14.2H

Due to the steepness of the land, the applicant considers Site T17 practically undevelopable and so does not seek rezoning of this land.

T18 is also bisected by a gully that drains stormwater towards Ceron Street. This drainage system would require consideration during development of this site.

#### Social Impact Statement

Local Planning Policy LPP20 – Social Impact Assessment requires that any proposed scheme amendment be accompanied by a social impact assessment. In accordance with this policy, the applicant has included a Social Impact Assessment as part of the amendment documentation.

LPP20 establishes a highly detailed and comprehensive set of standards for social impact statements that far exceeds the amount of detail required to support this proposed scheme amendment. Accordingly, the applicant has addressed the key requirements as follows:

Economic factors:

- The Department of Housing will seek to employ local contractors for any construction work;
- Income generation and impact on the local economy will be in relation to any building contracts offered to local contractors;
- No additional capital infrastructure or upgrades to telecommunications infrastructure and advanced technology.

Social factors:

- Additional housing will increase demand and rating base for community facilities;
- This amendment will directly increase the availability of affordable housing for government employees, service workers, and retirees;
- Impact on quality of life will be determined through the provision of appropriate infill development;
- All sites are within close proximity to public open space;
- Stakeholders will be consulted in accordance with relevant legislation;
- The long term benefits to the community will be the increased range of accommodation that will encourage population diversity without requiring upgrades to existing services and infrastructure;
- The proposed development sites will have access to appropriate resources including water, power, schools, and commercial facilities;
- Developing the subject land will increase passive surveillance of open spaces thereby improving community safety;
- Amenity will be improved with the construction of appropriately designed dwellings;
- Any potential impacts caused from the proximity of the rail line will be accessed through the Development Approval (DA) process.
- The indicative development plans illustrate potential visual impact.

The Social Impact Assessment provided as part of this application is considered to meet the standard of LPP20.

### Comment

The appropriateness of the land subject to this request for rezoning to 'Residential' has been determined as part of the Lazy Lands Project and is an agreed outcome between the State and Local Government.

The proposed amendment will provide for additional residential-zoned land that has a density code identical to the surrounding development. This land would then provide opportunities for the Department of Housing to develop additional housing within Tom Price.

The subject land has been previously identified as not required for its reserved purpose and is therefore surplus to POS and drainage purposes, making this proposal a more efficient use of the land.

The Lazy Lands Project has delivered a range of land to both government and private sector developers, predominantly in the Town of Port Hedland and the City of Karratha, providing much needed residential land and it is recommended that Council actively continue its support for the Project.

### Consultation

Manager – Works and Civil Services has considered the proposal and offered a number of suggestions that relate to the future development of the land, should it be rezoned.

As required under the *Planning and Development Act 2005*, should Council initiate this proposed amendment, formal advertising and consultation will be undertaken in accordance with this Act.

#### **Statutory Environment**

Planning and Development Act 2005 Town Planning Regulations 1967 Shire of Ashburton Local Planning Scheme No.7 ('TPS7')

The process for amending a town planning scheme is established by the *Planning and Development Act 2005*. In accordance with this legislation, should Council resolve to initiate this proposed scheme amendment, the supporting documentation will be forwarded to the Environmental Protection Authority for assessment and determination whether the proposal requires formal environmental review.

Should it be determined that no formal review is necessary, Scheme Amendment 27 will be advertised for public comment and referred to service providers and other stakeholders for comment. Following this advertising period that is set at a minimum of 42 days, Council will reconsider Scheme Amendment 27 and determine whether the proposal should be adopted (with or without modification) or not adopted.

Following this resolution, the Western Australian Planning Authority will be advised of Council's decision and determine whether TPS7 is to be amended.

### Financial Implications

The Shire of Ashburton has no set fee for the initiation and adoption of an amendment to the Scheme. Accordingly, Shire officers will calculate the fee for this proposal based on the number of hours required to assess and report on the proposal, invoicing the applicant accordingly.

#### **Strategic Implications**

Shire of Ashburton 10 Year Community Strategic Plan 2012-2022 Goal 01 - Vibrant and Active Communities Goal 02 - Strong Local Partnerships Goal 04 - Distinctive and Well Serviced Places Objective 03 - Well Planned Towns

#### **Risk Management**

Adoption of this item has been evaluated against the Shire of Ashburton's Risk Management Policy CORP5 Risk Matrix. The perceived level of risk is considered to be "Low" risk and can be managed by routine procedures, and is unlikely to need specific application of resources

#### **Policy Implications**

Local Planning Policy 20 – Social Impact Assessment

#### Voting Requirement

Absolute Majority Required

#### Recommendation

That Council in pursuance of Section 75 of the *Planning and Development Act 2005* initiate Amendment 28 to the Shire of Ashburton Town Planning Scheme No. 7 by:

- 1. Rezoning the following land parcels from 'Parks, Recreation and Drainage' reserve to 'Residential R20' as depicted on the amendment map:
  - a. Portion Lot 277 Killawarra Drive and Amaroo Place, Tom Price
  - b. Portion Lot 271 Killawarra Drive and Jabbarup Place, Tom Price
  - c. Portion Lot 277 Killawarra Drive and Ceron Street, Tom Price
- 2. Amending the Shire of Ashburton Town Planning Scheme No. 7 Scheme Map accordingly.

Author: Andrew Patterson	Signature:
Manager: Lee Reddell	Signature:

# 15. INFRASTRUCTURE SERVICES REPORTS

# 15.1 REQUEST FOR THE EXCISE AND DEDICATION OF A PORTION OF RESERVE 19291 ONSLOW FOR THE CREATION OF AN ACCESS ROAD TO THE PROPOSED WASTE TRANSFER STATION

FILE REFERENCE:	RE.OA.R.19291
AUTHOR'S NAME AND POSITION:	Michelle Tovey Project and Technical Support Officer
NAME OF APPLICANT/ RESPONDENT:	Not Applicable
DATE REPORT WRITTEN:	26 September 2014
DISCLOSURE OF FINANCIAL INTEREST:	The author has no financial interest in the proposal.
PREVIOUS MEETING REFERENCE:	Not Applicable

#### Summary

The Shire of Ashburton is developing a new Waste Transfer Station in Onslow. A preferred site has been identified within Reserve 19291. The existing access road to this site is within Reserve 19291 and also passes through Onslow Salt's mining tenement. To facilitate this project, it is necessary to excise the land from R19291 and dedicate it as a road.

In accordance with the requirements of Section 56 of the Land Administration Act 1997, Council endorsement is now being sought to excise and dedicate the portion of R19291 as a road.

### Background

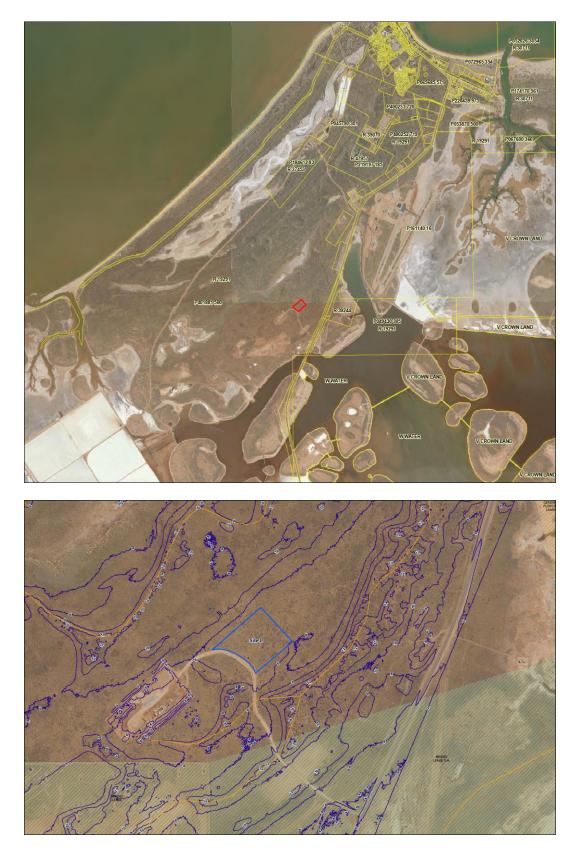
The current Onslow landfill is reaching the end of its operation life, and as the population continues to grow and waste from the LNG industry rises, the current Onslow landfill facility will not be able to cater for the waste disposal needs of the town.

Furthermore, surrounding land development is encroaching on the existing landfill facility, posing land use conflicts. As a result the current Onslow Landfill is scheduled to cease operations in the near future.

The delivery of a new Waste Management Facility will take approximately 3-4 years. Therefore, in the interim, the Shire has proposed the development of a Waste Transfer Station to temporarily accept and consolidate waste materials before haulage to a suitable landfill facility outside of the town of Onslow.

Talis Consultants have been commissioned by the Shire to identify a suitable site for the proposed Waste Transfer Station facility. While the new site will be developed as a temporary Waste Transfer, this facility may provide long term community drop-off facilities.

The preferred site for the new Waste Transfer Station is depicted in the plans below.



The preferred site sits on Reserve 19291 within "Rural" zoning according to the Shire's Town Planning Scheme No. 7 and is located less than 1km from Onslow Road along a pre-existing unsealed road. The first half of the access road falls within an Onslow Salt mining tenement (M 273SA). Onslow Salt has provided in-principle support for the use of the access road with the condition it is dedicated a public road.

# ATTACHMENT 15.1A

To facilitate the utilisation of the current access road to the proposed Waste Transfer Station, it will be necessary to excise a portion of R19291. It is proposed a total of 17,383m2 be excised and dedicated as a road as shown on the attached plan.

### ATTACHMENT 15.1B

Department of Lands has advised, following Council endorsement of this process, it will seek clearance from the Department of Mines and Petroleum under the Mining Act 1978 to overlay a road reserve on the existing access track to dedicate the land a public road. This will allow the mining tenure and the road to co-exist.

#### Comment

It is requested Council resolve, in accordance with Section 56 of the Land Administration Act 1997, to excise the portion of R19291 for the purpose of a road.

Further to this, Section 56 of the Land Administration Act 1997 requires that once Council has resolved to excise the land as a road, a request is made to the Minister of Lands to dedicate the portion of R19291.

### Consultation

General Manager (Commercial and Finance) – Onslow Salt Executive Manager - Infrastructure Services Economic & Land Development Manager Project Support Officer Project Officer – Department of State Development Assistant State Land Officer – Department of Lands

### **Statutory Environment**

Section 56 of the Land Administration Act 1997

#### **Financial Implications**

The dedication of a public road to the new refuse site location will be an added cost to the Shire that it will need to accommodate (both as a capital expense, as well as an ongoing operational cost) but public road access to a public refuse site is considered to be a normal cost of providing such a service.

In accordance with Section 56 (4) of the Land Administration Act, Council is required to indemnify the Minister against all costs reasonably incurred in granting this request. As native title is extinguished in this area under determination WA 6113 of 1998 and there are no rights and interests arising from landowners, financial compensation is not anticipated to arise from this process. Other nominal administration fees will be required, but these will be assigned to the Onslow Waste Transfer Station in the Annual Budget.

#### **Strategic Implications**

10 Year Community Strategic Plan Goal 02 - Enduring Partnerships Objective 01 – Strong Local Economies Objective 02 – Enduring Partnerships with Industry and Government Goal 04 - Distinctive and Well Serviced Places Objective 01 – Quality Public Infrastructure Objective 02 – Accessible and Safe Towns Objective 03 – Well Planned Towns

#### **Risk Management**

Adoption of this item has been evaluated against the Shire of Ashburton's Risk Management Policy CORP5 Risk Matrix. The perceived level of risk is considered to be "Low" risk and can be managed by routine procedures, and is unlikely to need specific application of resources.

#### **Policy Implications**

There are no policy implications.

#### Voting Requirement

Absolute Majority Required

#### Recommendation

That Council:

- 1. Request the Minister for Lands to excise from Reserve 19291 that portion of land depicted as 'Road' on **ATTACHMENT 15.1B**;
- Request that the Minister of Lands dedicate the land depicted as 'Road' on ATTACHMENT 15.1B as a public road in accordance with Section 56 of the Land Administration Act 1997; and
- 3. In accordance with Section 56 (4) of the Land Administration Act indemnifies the Minister against all costs reasonably incurred in granting this request.

Author: Michelle Tovey	Signature:
Manager: Troy Davis	Signature:

# 16. STRATEGIC & ECONOMIC DEVELOPMENT REPORTS

# 16.1 OCEAN VIEW CARAVAN PARK - REVIEW OF FEES AND CHARGES

FILE REFERENCE:	RE.SE.R.24405
AUTHOR'S NAME AND POSITION:	Sarah Wilson Administration Assistant
NAME OF APPLICANT/ RESPONDENT:	Not Applicable
DATE REPORT WRITTEN:	26 September 2014
DISCLOSURE OF FINANCIAL INTEREST:	The author has no financial interest in the proposal.
PREVIOUS MEETING REFERENCE:	Agenda Item 13.3 (Minute No.11818) – Ordinary Meeting of Council 18 June 2014 Agenda Item 13.5 (Minute No. 11738) – Ordinary Meeting of Council 22 January 2014

#### Summary

On 18 June 2014 the Fees and Charges for the 2014/2015 Financial Year were adopted by Council (Minute No. 11818).

Incorporated in the approved Fees and Charges were the rates for the Ocean View Caravan Park, to which a standard CPI increase had been applied to allow for the expected increase in operating costs.

A review of the Fees and Charges has been requested and is now presented for Council's consideration. The financial report for the Caravan Park's operations during the first and second quarters of 2014 are also provided for Council's information.

#### Background

Similar to most other Shire of Ashburton Fees and Charges, the Ocean View Caravan Park's fees and charges had a 3% (plus rounding) increase applied when they were set for the 2014/15 financial year. This was in accordance with the Consumer Price Index for the four quarters to June 2014 and was applied to offset the expected increase in operating costs for the coming year for items such as salaries, utilities and overheads. The 2013/14 and 2014/15 fees and charges for the Ocean View Caravan Park are provided in the attachment. Some charges for sundry items remained the same (gas refill, casual shower, washing machine use).

### ATTACHMENT 16.1A

A review of the fees has been requested following negative reports received from guests to the Caravan Park advising that the fees are above market rates. Research has been carried out on other parks in the Pilbara region to further ascertain a fair market rate for both tourists and permanent tenants at Caravan Parks.

#### ATTACHMENT 16.1B

#### Comment

<u>Permanent Tenants</u> – Research carried out on other Caravan Parks throughout the Pilbara shows that the average charge is \$366 + power per week. The 2014/15 rate set for the Ocean View Caravan Park is \$309 + \$36 power per week (about 16%, or \$57 below this average).

Residents with a lease agreement were required to be given a notification period of the proposed increase in fee from the 2013/14 rate of \$300 + \$35 power per week, and payment of the increased fee was due to commence on 7 October 2014. This has been delayed until after this report has been considered. The 2013/14 rate is about 18% or \$66 below the average rate.

The Caravan Park Managers have received negative feedback about the proposed increase from permanent tenants-

<u>Tourist Sites</u> – Research carried out on other Caravan Parks throughout the Pilbara region shows that the average charge for a powered site is \$45.57 per night. The current rate set for the Ocean View Caravan Park is \$47 per night (about 3%, or \$1.43 above this average).

Whilst carrying out the research, officers found that it was also common for there to be a base rate based on 2 adults per site, with an additional charge for extra people. The Caravan Park often has large groups booking sites for up to 10 people (this is the maximum per site as per the Caravan Parks and Camping Grounds Act) – meaning each person could pay as little as \$4.70 per night. However, a couple paying the same price would mean that the cost per person is increased to \$23.50 per person per night.

It is recommended that a similar fee structure, with a base rate for two people and fee for each additional person, be adopted for the Ocean View Caravan Park for powered sites, unpowered sites and cabins. This would be a more equitable fee structure that reflects the use of services such as laundries, ablutions and power.

The Ocean View Caravan Park is an exceptionally well located park, but most of its facilities are old and have in many respects reached the end of their useful life. The Shire is progressing a significant upgrade to the caravan park and its facilities, with some \$2m allocated in the 2014/15 budget, and the expectation that a similar amount might be required in 2015/16. A suitable return on investment is warranted, as is the need to be cognizant of the existing facility standards and charges when compared against others (in particular other competing services in Onslow).

Taking the above into account and the modified methodology of charging (i.e. addition an extra per person charge) a possible revision of the rates for the Ocean View Caravan Park has been calculated. The reviewed charges revert to the 2013/14 charges however tourists will now be charged based on two adults with an additional charge for additional guests per site should this item be endorsed. This pricing structure is very common at other Caravan Parks and the reduction is recommended due to feedback from guests in regards to "well worn" facilities and also the possible disruption throughout this financial year due to upgrade works.

Based on best estimates available at this time, the new fee structure (charging for additional people per site) will enable the Caravan Park to still operate at a profit however it will reduce operational profit by approximately \$32,250 per annum.

#### ATTACHMENT 16.1C

The financial reports for the first and second quarter of the 2014 calendar year are also attached for Council's information which is approximately \$51,000 lower over the first two quarters in comparison to the same period in 2013.

This year has been noticeably quieter at the caravan park. Research carried out by the Caravan Industry of WA shows occupancy rates have dropped significantly in recent years with peak season bookings down 10% since 2008.

#### ATTACHMENT 16.1D

#### Consultation

Chief Executive Officer Executive Manager – Strategic & Economic Development Ocean View Caravan Park Management

#### Statutory Environment

Local Government Act – Section 3.18 "Performing Executive Functions" will apply and will need to be considered for any rates set at Ocean View Caravan Park.

Residential Parks (Long-stay Tenants) Act 2006 - Section 2.4 Provision for rent variation — site-only agreements. Any residents on site-only agreements are required to be given 60 days' notice of any variation to the rent. However if the suggested fees and charges are adopted, this will not be applicable as the increase has not yet taken effect due to this notice period – and the return to the 2013/2014 fees and charges.

#### **Financial Implications**

Should Council opt to reduce the rates as per the proposed fees and charges, with a reduced rate and an additional charge for additional persons per site, this is estimated to result in a loss of revenue of approximately \$32,250 (i.e. 3% of the \$1.075m anticipated revenue for the financial year). Some of this will be off-set with the new style of charge (i.e. by including the "extra person" charge).

In addition, early indications are that the budget predictions for revenue will not be met due to the lower numbers of travelers and an overall total loss of revenue of perhaps \$100,000 might eventuate by 30 June 2015.

This \$100,000 can though, be offset with a similar reduction to the Caravan Park capital works program to maintain a zero impact upon the current budget if that is necessary. Such an assessment would be best undertaken early in the new calendar year as part of the midyear budget review, but will require the capital works budget to be monitored in the interim, to enable the possibility of the off-set to occur if needs be. Alternatively, the funds might be securable from savings in other budget areas, or by deleting an alternative project entirely.

#### **Strategic Implications**

Shire of Ashburton 10 Year Community Strategic Plan 2012-2022 Goal 02 – Enduring Partnerships Objective 01 – Strong Local Economies

Goal 05 – Inspiring Governance Objective 02 – Community Ownership

#### **Risk Management**

High Risk - Adoption of this item has been evaluated against the Shire of Ashburton's Risk Management Policy CORP5 Risk Matrix.

The perceived level of risk is considered to be "High". The high level of risk is being driven by the high financial implications of the reduction of rates. As a high risk matter, the Executive Manager of Strategic and Economic Development will be consulted as the full impact of any reduction in fees becomes evident and a budget variation may be required to allow for the reduction in the Caravan Park's operating surplus.

#### **Policy Implications**

ELM10 - Financial Sustainability Policy REC07 – Tourism

#### Voting Requirement

Absolute Majority Required

#### Recommendation

That Council:

- Endorse the amended fees and charges for the Ocean View Caravan Park as provided at ATTACHMENT 16.1C including the proposed 'per head' fee structure for powered sites, unpowered sites and cabins;
- Requires the mid-year budget review to consider the need for a capital/operating offset (if that is required to balance the overall Shire of Ashburton 2013/14 budget); and
- 3. Receives the Ocean View Caravan Park financial report for Quarter 1 and Quarter 2, 2014.

Author:	Sarah Wilson	Signature:
Manager:	Anika Serer	Signature:

# 17. COUNCILLOR AGENDA ITEMS

There are no Councillor Agenda Items for this agenda.

# 18. NEW BUSINESS OF AN URGENT NATURE INTRODUCED BY DECISION OF MEETING

# **19. CONFIDENTIAL MATTERS**

Under the Local Government Act 1995, Part 5, and Section 5.23, states in part:

- (2) If a meeting is being held by a Council or by a committee referred to in subsection (1)(b), the Council or committee may close to members of the public the meeting, or part of the meeting, if the meeting or the part of the meeting deals with any of the following:
  - (a) a matter affecting an employee or employees;
  - (b) the personal affairs of any person;
  - (c) a contract entered into, or which may be entered into, by the local government and which relates to a matter to be discussed at the meeting;
  - (d) legal advice obtained, or which may be obtained, by the local government and which relates to a matter to be discussed at the meeting:
  - (e) a matter that if disclosed, would reveal:

(I)a trade secret;

- (II) information that has a commercial value to a person; or
- (III) information about the business, professional, commercial or financial affairs of a person,

Where the trade secret or information is held by, or is about, a person other than the local government.

- (f) a matter that if disclosed, could be reasonably expected to:
  - (I)Impair the effectiveness of any lawful method or procedure for preventing, detecting, investigating or dealing with any contravention or possible contravention of the law;
  - (II) Endanger the security of the local government's property; or
  - (III) Prejudice the maintenance or enforcement of any lawful measure for protecting public safety;
- (g) information which is the subject of a direction given under section 23(1a) of the Parliamentary Commissioner Act 1981; and
- (h) such other matters as may be prescribed.

# 19.1 CONFIDENTIAL ITEM - OUTCOME OF REQUEST FOR TENDER TO LEASE ONSLOW CONSTRUCTION CAMP (RFT 25/14)

FILE REFERENCE:	OR.AU.2 OR.MT.2 ON.OA.16
AUTHOR'S NAME AND POSITION:	Anika Serer Executive Manager Strategic & Economic Development
NAME OF APPLICANT/ RESPONDENT:	Not Applicable
DATE REPORT WRITTEN:	2 October 2014
DISCLOSURE OF FINANCIAL INTEREST:	The author has no financial interest in the proposal.
PREVIOUS MEETING REFERENCE:	Agenda Item 16.3 (Minute No. 11832) – Ordinary Meeting of Council 16 July 2014 Agenda Item 18.2 (Minute No. 11756) – Ordinary Meeting of Council 19 February 2014 Agenda Item 18.1 (Minute No. 11629) – Ordinary Meeting of Council 21 August 2013

Please refer to Confidential Item Attachment under separate cover.

Author: Anika Serer	Signature:
Manager: Neil Hartley	Signature:

19.2 CONFIDENTIAL ITEM - NAMELESS VALLEY CAMP UPDATE AND REVIEW

FILE REFERENCE:	CA.NMVA
AUTHOR'S NAME AND POSITION:	Michelle Tovey Project and Technical Support Officer
NAME OF APPLICANT/ RESPONDENT:	Not Applicable
DATE REPORT WRITTEN:	25 September 2014
DISCLOSURE OF FINANCIAL INTEREST:	The author has no financial interest in the proposal.
PREVIOUS MEETING REFERENCE:	Agenda Item 18.2 (Minute 11756) – Ordinary Meeting of Council 19 February 2014 Agenda Item 14.1 (Minute 11529) – Ordinary Meeting of Council 8 May 2013 Agenda Item 13.14 (Minute 11124) – Ordinary Meeting of Council 15 February 2012 Agenda Item 16.05.09 (Confidential) – Ordinary Meeting of Council 18 May 2011 Agenda Item 16.04.07 (Confidential) – Ordinary Meeting of Council 20 April 2011 Agenda Item 10.10.27 – Ordinary Meeting of Council 21 October 2008

Please refer to Confidential Item Attachment under separate cover.

Author: Michelle Tovey	Signature:
Manager: Troy Davis	Signature:

# 20. NEXT MEETING

The next Ordinary Meeting of Council will be held on 19 November 2014, at the Ashburton Hall, Ashburton Avenue, Paraburdoo, commencing at 1.00 pm.

# 21. CLOSURE OF MEETING