

NEW BUSINESS OF AN URGENT NATURE INTRODUCED BY DECISION OF MEETING

18.1 PROPOSED NAMING OF ONSLOW RING ROAD AND RENAMING OF PORTION OF ONSLOW ROAD

FILE REFERENCE:	RD.0002
AUTHOR'S NAME AND POSITION:	Andrew Patterson Principal Town Planner Neil Hartley Chief Executive Officer
NAME OF APPLICANT/RESPONDENT:	Shire of Ashburton
DATE REPORT WRITTEN:	13 September 2016
DISCLOSURE OF FINANCIAL INTEREST:	The author has no financial interest in the proposal.
PREVIOUS MEETING REFERENCE:	Not applicable

Summary

The recent construction of the Onslow *Ring Road* by Main Roads Western Australia (MRWA) creates a new main entry into the Onslow townsite, delivering most traffic directly into the town's commercial centre via Simpson Street. The previous town entry is retained as a lower order road providing more direct access to Onslow's industrial and port facilities and airport.

Given that the main town entrance will be via the new road, it would normally be proposed that this be named 'Onslow Road', and the 2.7 km section of the existing Onslow Road extending north from the new intersection to its northern terminus at the intersection with Beadon Creek Road and Second Avenue be renamed.

This item is presented for Council to determine whether the Ring Road should be named 'Onslow Road', and if so, decide a new name for the old section of Onslow Road. Alternatively, in light of the local businesses expressing concerns about the need to change their addresses however, the option exists to not follow this normal protocol. Council could therefore determine that the overall best outcome for Onslow is to decide that the Onslow Ring Road be named to for example, 'Simpson Street'.

Background

When the Deposited Plan describing the new access road into Onslow, informally known as the '*Ring Road*' (**ATTACHMENT 18.1A**) is submitted to Landgate, the Geographic Names Committee (GNC) requires that a name also be submitted for the road. While the *Land Administration Act 1997* (LAA) makes provision for the subdivider to nominate a name, the surveyor (MNG) preparing the plan has requested that the Shire propose these names.

When dedicated and named, the Ring Road will be declared a main road, with Main Roads Western Australia (MRWA) being responsible for care, control, and maintenance. That section of Onslow Road between the intersection with Second Avenue and Beadon Creek Road, and the Ring Road (approximately 2.7km) is to be downgraded to a local road under the Shire's care and control. This 18.1 Agenda Item - Onslow Road name

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change relates to the agency responsible for maintenance and control and will not affect any physical characteristic.

Following informal discussion with staff at the Geographic Names Committee (GNC), who will assess and determine any proposed road name in Western Australia, it was considered that the most practical option would be to name the Ring Road as 'Onslow Road' up to the intersection with Back Beach Road where the road enters the physical townsite, at which point it would revert to the existing 'Simpson Street'. This would ensure that Onslow Road remains an unbroken, continuous road acting as the primary access and entry to the town.

Naming the Ring Road 'Onslow Road' then necessitates renaming a 2.7 km section of Onslow Road identified in **ATTACHMENT 18.1B**.

The Onslow Ward Councillor advises that the local businesses have expressed concerns about the need to change their addresses, so the option does exist to not follow the above protocol and Council could alternatively request that Onslow Road north of the new intersection retain this name and either propose a new name for the Ring Road, or request that it be named 'Simpson Street' as a continuation of this existing road. This would create an unusual situation where a right hand turn would be required from a main road to a local road in order to remain on the same named road. A risk is that this option may not be supported by GNC irrespective of whether Council believes that such a position is in the overall best interests of Onslow.

One other potential solution would be to rename that section of Onslow Road as a continuation of Second Avenue. This is considered an unviable solution due to the potential for this intersection to be redesigned to make the old section of Onslow Road intersect with these two other road in a 'T' configuration, thereby making the Beadon Creek port facilities more accessible to heavy traffic.

Should the old section of Onslow Road be renamed, the main impact would be to those properties with a street address to this road. Most of the land comprises Crown land (both managed reserves and unallocated Crown land), the Onslow Airport, three LandCorp development lots that will eventually be subdivided as part of future stages of the Barrarda Estate, and five freehold lots being:

- Lot 852 on DP 189280
- Lot 691 on DP 216606
- Lot 549 on DP 173181
- Lot 550 on DP 173181
- Lot 592 on DP 183750

Any proposed road name change would require consultation with these landowners and occupiers, and in anticipation of this agenda item, the Shire has undertaken informal, preliminary consultation to discover any strong opinions regarding this matter; these discussions are summarised under the 'Consultation' heading in this report.

Should an additional road name be required for the old section of Onslow road, Council could either select from the list of previously approved street names (**ATTACHMENT 18.1C**), or select a new name that meets the GNC selection criteria.

Each road naming option is discussed in greater detail below:

Ring Road to become 'Onslow Road'

While not specifically addressed in either the relevant Australian Standard (*AS/NZS 4819:2011 Rural and Urban Addressing*) or the GNC's *Policies and Standards for Geographical Naming in Western Australia*, the accepted standard practice in naming roads is to maintain the same name for an unbroken section of road. Section 5.6 of AS/NZS 4819:2011 provides the accepted exception to this naming convention that where a main road or highway passes through a town, the road should be renamed within the urban area, resuming its previous name on the other side of the townsite.

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This exemption does not apply in this instance.

Other than in the case of passing through a townsite or other geographical feature, there is no other situation where a road name should change without some physical break in its continuity (e.g. major roundabout or road intersection).

This option is GNC's preferred option and creates a logical and legible road naming protocol that is intuitive to visitors in particular.

Retain 'Onslow Road' name for local road

The main advantage to retaining the name for the existing Onslow Road is that those existing freehold lots taking access from the road would not need to amend their location address and marketing materials. Given that Onslow has no mail delivery service, no change to mailing addresses would be required, and the town's relatively small size ensures there is little chance of visitors seeking affected businesses would become disoriented or fail to find newly-addressed lots. There would be however, a reasonable degree of business administrative disruption to changing marketing materials, telephone contact information, etc.

None of the Crown land (either UCL or managed reserve) would be significantly affected as these lots comprise non-commercial leases with limited visitors and no business identity. A number of these leases are also currently expired and under review by the Department of Lands.

As a potential affected landowner, LandCorp has been informally consulted and has advised that it has no objection to changing this road name.

Should Council request the GNC to name the Ring Road as 'Onslow Road' and rename the old section, affected landowners and occupiers will be formally consulted to determine whether renaming the bypassed section would create disproportionately adverse impact on those freehold lots. A strong reaction against the proposal may require reconsideration by Council to balance the relative merits of the alternative naming proposal.

Should Council resolve to request that Onslow Road retain its current name, the most logical name for the Ring Road would be 'Simpson Street' for the full extent of the new road (even though the suffix 'street' is only to be applied within a townsite) so it may be necessary to rename the existing Simpson Street as Simpson Road, with those lots on Simpson Street readdressed accordingly; this would affect 11 freehold lots.

Comment

The established protocol in this situation, and the most logical town planning outcome is to name the Ring Road as 'Onslow Road', and rename the older section with a name to be selected from Council's previously approved list of potential road names. This would avoid creating a situation where it is necessary to make a right hand turn to remain on the same road, a proposal that is unlikely to be supported by GNC.

Naming the Ring Road as 'Onslow Road' ensures that the main road leading to Onslow is named after the town and does not create a situation where the main entry to the town changes name at a visually arbitrary location.

Any short-term inconvenience experienced as a result of this proposed road name change will hopefully be offset by the logical implementation of an intuitive road naming protocol where Onslow Road leads directly to the Onslow townsite.

In addition, this proposed road name change offers an opportunity to recognise either a previous significant Onslow resident, or the region's indigenous heritage through the selection of a road name to one of the town's major thoroughfares.

In light however of the apparent concerns expressed by local businesses about their need to change their addresses and marketing materials, it would be appropriate to "give that option a try" (i.e. of 18.1 Agenda Item - Onslow Road name

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leaving the relevant section of Onslow Road unchanged) if Council is of the view that this option is in the best overall interests of Onslow.

Consultation

Those landowners who would be affected by any name change to Onslow Road have been contacted via telephone to determine if any affected owner or occupier strongly objected to the proposal being presented to Council. None of those persons contacted objected at the time to the proposal, although in some cases it was necessary to leave messages, not all of which were returned.

Statutory Environment

AS/NZS 4819:2011 Rural and urban addressing
Land Administration Act 1997
Land Administration Regulations

Financial Implications

There are no financial implications.

Strategic Implications

Shire of Ashburton 10 Year Community Strategic Plan 2012-2022
Goal 04 - Distinctive and Well Serviced Places
Objective 03 - Well Planned Towns

Risk Management

Adoption of this item has been evaluated against the Shire of Ashburton's Risk Management Policy CORP5 Risk Matrix. The perceived level of risk is considered to be "Low" risk and can be managed by routine procedures, and is unlikely to need specific application of resources.

Policy Implications

There are no policy implications.

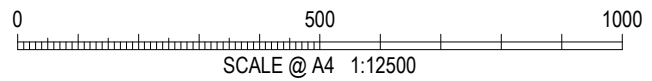
Voting Requirement

Simple Majority Required.

Recommendation

That Council:

1. In the first instance, request the Minister for Lands to name the Onslow Ring Road identified on **ATTACHMENT 18.1A** as 'Simpson Street'.
2. If (1) is not successfully implemented through the State Government's processes, that Council subsequently request the Minister for Lands to:
 - a) Name the Onslow Ring Road identified on **ATTACHMENT 18.1A** as 'Onslow Road'; and
 - b) Rename that section of Onslow Road highlighted on **ATTACHMENT 18.1A** as _____ Road.



MNG.



ONSLOW BY-PASS ROAD

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Scale 1:12500



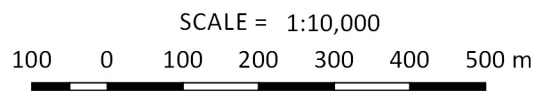
Plan Index



Legend

- New Ring Road
- Portion of road to be renamed

ONSLOW TOWNSITE



Datum: GDA 94 Map Grid Australia Zone 50

This plan has been produced by the Shire of Ashburton GIS team. Although care has been taken in the compilation of this plan no responsibility is taken for any errors or omissions.

Approved by Shire	Proposed Street Name	Relationship to District	Initials/Full Name	Date Born	Date Deceased
Yes	Highham	Pioneer/Pastoralist who was on the Road Board at Old Onslow and also built the Nanutarra Homestead.	Harold Highham	Unknown	Unknown
Yes	Stroud	Unknown	Unknown	Unknown	Unknown
Yes	McAullay	Onslow resident for 54 years; buried in Onslow Cemetery; local business owner (Northern Transport Company); life member of Onslow Race Club; Councillor for Onslow ward.	Darral Cedric McAullay	17 th October 1936	8 th May 2009
Yes	Tucker	Unknown	Unknown	Unknown	Unknown
Yes	Depledge	Unknown	Unknown	Unknown	Unknown
Yes	Mullins	Unknown	Unknown	Unknown	Unknown
Yes	Fazeldene	Unknown	Unknown	Unknown	Unknown
Yes	Arthur	Street name from Old Onslow	Unknown	Unknown	Unknown
Yes	Badock	Street name from Old Onslow	Unknown	Unknown	Unknown
Yes	Clandon	Street name from Old Onslow	Unknown	Unknown	Unknown
Yes	Cranley	Street name from Old Onslow	Unknown	Unknown	Unknown
Yes	Dunsboro	Street name from Old Onslow	Unknown	Unknown	Unknown
Yes	MacArthur	Street name from Old Onslow	Unknown	Unknown	Unknown
Yes	Madeline	Street name from Old Onslow	Unknown	Unknown	Unknown
Yes	Merrow	Street name from Old Onslow	Unknown	Unknown	Unknown
Yes	Montgomery	Street name from Old Onslow	Unknown	Unknown	Unknown
Yes	Pooley	Street name from Old Onslow	Unknown	Unknown	Unknown
Approved by Shire	Proposed Street Name	English Meaning	Meaning Provided By	Language	
Yes	Bugardi	Snakewood (Shrub)	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji	
Yes	Bulhari	Paperbark/Silver Cadjeput (Tree)	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji	
Yes	Bugali	Shield	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji	
Yes	Birdan	Onslow & Beadon Creek area	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji	
Yes	Baba	Water	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji	
Yes	Bardara	Star	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji	
Yes	Bilarna	Clouds	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji	
Yes	Buwarla	Sandhill	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji	

Yes	Balgarra	Plains	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji
Yes	Balharda	Blue Tongue Lizard	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji
Yes	Bilyguru	Fish	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji
Yes	Birdibirdi	Butterfly	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji
Yes	Bunggurdi	Kangaroo	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji
Yes	Bilurn	Afternoon	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji
Yes	Gurrurdu	Coolibah (Tree)	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji
Yes	Gurrjarda	Spear	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji
Yes	Guja	Mountain	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji
Yes	Gabarla	Dog/Dingo	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji
Yes	Gardaju	Night	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji
Yes	Gardayi	Morning	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji
Yes	Jurru	Flower (Flower of Coolibah Treet)	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji
Yes	Juru	Sun	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji
Yes	Jirdarra	Black Goanna	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji
Yes	Mirru	Spear Thrower	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji
Yes	Malha	Rockhole located along North West Coastal Highway	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji
Yes	Mindurru	Ashburton River and Minderoo Station Area	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji
Yes	Marrabarna	Rainbow	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji
Yes	Majurn	Saltwater Turtle	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji
Yes	Minyimarra	Pink and Grey Galah	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji
Yes	Ngajarri	Spinifex (Shrub)	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji
Yes	Tharrara	Leaf	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji
Yes	Thurna	Clapsticks	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji
Yes	Thawarda	Boomerang	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji
Yes	Tharnardi	Beach/Coast	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji
Yes	Warlun	Black Mulga (Shrub)	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji
Yes	Wilharri	Fitzroy Wattle (Shrub)	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji
Yes	Wirlarra	Moon	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji
Yes	Wabirri	Wind	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji
Yes	Walybarda	Lightning	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji

Yes	Warrari	Fly/Native Bee	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji
Yes	Wagurra	Crow	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji
Yes	Warrirda	Wedge Tail Eagle	The Buurabalayji Thalanyji Aboriginal Corporation	Thalanyji