



# Attachments

Audit, Risk and Improvement Committee Meeting

Monday, 24 November 2025



# Table of Contents

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5.1.1 Minutes Of The Audit and Risk Management Committee Meeting Held On 19 August 2025

Attachment 1 Minutes of the Audit and Risk Management Committee Meeting held 19 August 2025.....5

6.1 Audit Report 2024/2025

Attachment 1 Financial Report - 2024/25 Shire of Ashburton .....28

Attachment 2 Independent Auditor's Report 2024/25.....77

Attachment 3 Management Letter - Financial Audit 2024/25 .....81



# Agenda Item 5.1.1 - Attachment 1

Minutes of the Audit and Risk Management Committee  
Meeting held 19 August 2025



## Published Minutes

Audit And Risk Management Committee Meeting

Tuesday, 19 August 2025

Date:	Tuesday 19 August 2025
Time:	8:30am
Location:	Ashburton Hall, Ashburton Avenue, Paraburdoo
Distribution Date:	Friday 22 August 2025



**Shire of Ashburton  
Audit And Risk Management Committee Meeting**

The Chief Executive Officer recommends the endorsement of these minutes at the next Audit And Risk Management Committee Meeting.

Dr Garry Hunt PSM  
Chief Executive Officer (Temporary)  
22 August 2025

These minutes were confirmed by Council as a true and accurate record of proceedings at the Audit And Risk Management Committee Meeting held on Tuesday, 19 August 2025.

Presiding Member \_\_\_\_\_

Date \_\_\_\_\_

**Disclaimer**

*The Shire of Ashburton warns anyone who has an application lodged with Council must obtain, and should only rely on, written confirmation of the outcomes of the application following the Council meeting, and any conditions attaching to the decision made by Council in respect of the application. No responsibility whatsoever is implied, or accepted, by the Shire of Ashburton for any act, omission, statement, or intimation occurring during a Council meeting.*

## Contents

<b>1</b>	<b>Declaration Of Opening .....</b>	<b>4</b>
1.1	Acknowledgement Of Country .....	4
<b>2</b>	<b>Announcement Of Visitors .....</b>	<b>4</b>
<b>3</b>	<b>Attendance .....</b>	<b>4</b>
3.1	Present .....	4
3.2	Apologies .....	5
3.3	Approved Leave Of Absence .....	5
<b>4</b>	<b>Declaration By Members.....</b>	<b>5</b>
4.1	Due Consideration By Elected Members To The Agenda .....	5
4.2	Declaration Of Interest.....	5
<b>5</b>	<b>Confirmation Of Minutes.....</b>	<b>5</b>
5.1	Confirmation Of Previous Minutes .....	5
5.1.1	Minutes Of The Audit And Risk Management Committee Meeting Held On 20 May 2025 .....	5
<b>6</b>	<b>Public Agenda Items .....</b>	<b>6</b>
6.1	2024/25 Interim Audit Management Letter Findings .....	6
6.2	Strategic Risk Register .....	9
6.3	Internal Audit Schedule September - December 2025.....	12
<b>7</b>	<b>New Business Of An Urgent Nature Introduced By Council Decision .....</b>	<b>16</b>
<b>8</b>	<b>Confidential Matters .....</b>	<b>17</b>
8.1	Audit Log Status Update.....	18
8.2	Wittenoom Claims Update .....	20
<b>9</b>	<b>Next Meeting .....</b>	<b>22</b>
<b>10</b>	<b>Closure Of Meeting .....</b>	<b>22</b>

## 1 Declaration Of Opening

The Presiding Member declared the meeting open at 8:30am.

### 1.1 Acknowledgement Of Country

As representatives of the Shire of Ashburton Council, we respectfully acknowledge the local Indigenous people, the traditional custodians of this land where we are meeting upon today and pay our respects to them and all their elders past, present and emerging.

## 2 Announcement Of Visitors

Nil

## 3 Attendance

### 3.1 Present

Elected Members:	SP A Smith Cr K White Cr R de Pledge Cr M Lynch Cr A Sullivan	Shire President  Deputy Shire President, Onslow Ward Ashburton-Tablelands Ward – arriving late Tom Price Ward Paraburdoo Ward
Employees:	G Hunt PSM J Sangster C McGurk D Kennedy G Harris DW Weerasingha Jack Watson A Johnston R Marlborough J Rouse M Malinowska	Chief Executive Officer (Temporary) Deputy Chief Executive Officer Director Community Development Director Corporate Services Director Infrastructure Services Internal Auditor ICT Systems Officer Manager Media and Communications A/Manager Governance Governance Officer Council Support Officer
Guests:	None	
Members of Public:	There were no members of the public in attendance at the commencement of the meeting.	
Members of media:	There were no members of the media in attendance at the commencement of the meeting.	



### **3.2 Apologies**

Cr R de Pledge

### **3.3 Approved Leave Of Absence**

## **4 Declaration By Members**

### **4.1 Due Consideration By Elected Members To The Agenda**

Elected Members will be requested to note they have given due consideration to all matters contained in this agenda.

### **4.2 Declaration Of Interest**

A member who has an Impartiality, Proximity or Financial interest in any matter to be discussed at this meeting must disclose the nature of the interest either in a written notice, given to the Chief Executive Officer, prior to the meeting, or at the meeting immediately before the matter is discussed.

A member who makes a disclosure in respect to an interest must not preside at the part of the meeting which deals with the matter, or participate in, or be present during any discussion or decision-making process relative to the matter, unless the disclosing member is permitted to do so under Section 5.68 or Section 5.69 of the *Local Government Act 1995*.

The following declarations of interest are disclosed –

Nil

## **5 Confirmation Of Minutes**

### **5.1 Confirmation Of Previous Minutes**

#### **5.1.1 Minutes Of The Audit And Risk Management Committee Meeting Held On 20 May 2025**

##### **Committee Decision**

**Moved** Cr M Lynch

**Seconded** Cr K White

**That the Minutes of the Audit And Risk Management Committee Meeting held 20 May 2025 (Item 5.1.1 Attachment 1) be confirmed as a true and accurate record.**

**Carried 4/0**

## 6 Public Agenda Items

### 6.1 2024/25 Interim Audit Management Letter Findings

<b>File Reference</b>	FM09
<b>Applicant or Proponent(s)</b>	Not Applicable
<b>Author</b>	D Kennedy, Director Corporate Services
<b>Authorising Officer</b>	G Hunt PSM, Chief Executive Officer (Temporary)
<b>Previous Meeting Reference</b>	Nil
<b>Disclosure(s) of interest</b>	Author – Nil
	Authorising Officer – Nil
<b>Attachments</b>	<ol style="list-style-type: none"> <li>Interim Management Letter Part A - Financials - 30 June 2025</li> <li>Interim Management Letter Part B IS - 30 June 2025</li> </ol>

#### Report Purpose

The purpose of this report is to present to the Audit and Risk Management Committee the findings from the Interim Financial Audit and Information Systems Audit for 2024/25.

#### Background

Each financial year, the Shire undergoes an external audit conducted by the Office of the Auditor General (OAG). As part of this process, an interim audit is completed, concentrating primarily on the testing of internal controls and procedures. This interim audit is performed by RSM, the appointed auditor on behalf of the OAG. Notably, for the first time, the OAG has introduced Interim Management Letters as part of this audit cycle. These letters are designed to assist the Shire in proactively addressing any identified issues, providing an opportunity for any matters to be resolved before the final audit is undertaken.

#### Comments

##### Summary of Interim Financial Audit Findings: (Attachment 1)

The interim financial audit for the year ended 2025 identified two moderate-rated findings related to the Shire of Ashburton's procurement process. Overall, the audit was positive, with no significant issues impacting the audit opinion.

The findings included non-compliance with the procurement policy, where the Shire was unable to demonstrate adherence to the supplier order of priority in procurement activities. Additionally, one instance was noted where an invoice exceeded the approved purchase order value by 78%, without formal approval or documentation. Management has responded proactively, committing to policy revisions, enhanced controls, and system upgrades to address these issues.

Finance staff are now preparing draft 2024/25 financial statements to be submitted to auditors by 30 September 2025.

**Summary for Interim Information Systems Audit Findings:** (Attachment 2)

The Information Systems Audit for the Shire of Ashburton for the year ended 2025 has provided strong assurance regarding the robustness of the Shire's ICT General Controls. The audit identified only one finding, rated as Minor.

The finding related to insufficient formal governance documentation for backup management and disaster recovery (DR) tests. While backup and DR tests are being conducted, the audit recommended formalising governance documentation and establishing a process to document and track test results. Management has already implemented new SaaS-based backup and DR systems and has scheduled official production testing for August 2025, with a report and procedure to follow. This proactive approach demonstrates the Shire's dedication to continuous improvement and recovery preparedness.

Overall, the audit provides confidence in the Shire's ICT General Controls, with no significant or moderate findings identified. This outcome underscores the effectiveness of current systems and processes in supporting operational resilience and compliance.

**Consultation**

Executive Leadership Team  
Office of the Auditor General  
RSM Australia  
Finance Team  
ICT Team  
Procurement

**Strategic Community Plan**

Shire of Ashburton Strategic Community Plan 2022-2032

Strategic Objective	4. Performance - We will lead the organisation, and create the culture, to deliver demonstrated performance excellence to the community.
Strategic Outcome	4.2 Appropriate, sustainable, and transparent management of community funds
Strategy	4 Ensure financial transactions are accurate and timely.

**Council Policy**

[Council Policies » Shire of Ashburton](#)

Nil

**Financial Implications**

Current Financial Year

Nil

Future Financial Year(s)

Nil

**Legislative Implications**

The statutory implications associated with this item are contained within the *Local Government Act 1995*, section 7.8A – section 7.12AE and the *Local Government (Audit) Regulations 1996*

## Audit and Risk Management Committee Meeting Minutes

19 August 2025

**Risk Management**

Risk has been assessed against the Shire of Ashburton Risk Management Framework.

Theme	Risk	Likelihood	Consequence	Inherent Risk Rating	Risk Treatment
<b>Compliance</b>	2024/25 Annual Financial Report and Independent Audit Report are delayed or qualified	Unlikely (2)	Major (4)	Moderate (5-9)	Interim audit assists with final audit preparations and allows measures to be taken to address any findings identified.

Based on the inherent risk rating and risk treatments, the residual risk to the Shire is considered to be low.

**Voting Requirements**

Simple Majority

**Officer Recommendation**

That with respect to the 2024/25 Interim Audit findings, the Audit and Risk Management Committee recommends that Council:

1. Receives the Interim Financial Audit Findings as detailed in Attachment 1 and notes Management's comment; and
2. Receives the Interim Information Systems Audit Findings as detailed in Attachment 2 and notes Management's comment.

**Committee Decision**

**Moved** Cr M Lynch

**Seconded** Cr K White

**That with respect to the 2024/25 Interim Audit findings, the Audit and Risk Management Committee recommends that Council:**

1. **Receives the Interim Financial Audit Findings as detailed in Attachment 1 and notes Management's comment; and**
2. **Receives the Interim Information Systems Audit Findings as detailed in Attachment 2 and notes Management's comment.**

**For:** A Smith, K White, M Lynch and A Sullivan

**Against:** Nil

**Carried 4/0**

## 6.2 Strategic Risk Register

<b>File Reference</b>	CORP6
<b>Applicant or Proponent(s)</b>	Not Applicable
<b>Author</b>	J Bray, Manager Governance
<b>Authorising Officer</b>	D Kennedy, Director Corporate Services
<b>Previous Meeting Reference</b>	Ordinary Council Meeting – 18 February 2025 – Item 11/ARM.4 – 010/2025
<b>Disclosure(s) of interest</b>	Author – Nil
	Authorising Officer – Nil
<b>Attachments</b>	1. Draft Strategic Risk Register

### Report Purpose

The purpose of this report is to present the draft Strategic Risk Register to the Audit and Risk Management Committee for consideration.

Council is requested to endorse the Strategic Risk Register as detailed in Attachment 1.

### Background

At its meeting held 18 February 2025, Council endorsed the Risk Management Procedure – Strategic Risks (Procedure).

The Procedure details the Shire's identified strategic risks, and the roles and responsibilities of the Council, Audit and Risk Management Committee, Chief Executive Officer (CEO), and the Director Corporate Services in relation to the management and monitoring these risks.

The Procedure provides the likelihood, consequence, and vulnerability criteria for the assessment and determination of the risk ratings for the Shire's strategic risks.

### Comments

A draft Strategic Risk Register has been prepared based on the strategic risks identified within the Procedure. In consultation with the Executive Leadership Team (ELT) and Council, the strategic risks have each been assessed and assigned a rating that reflects its likelihood of occurrence, potential consequences, and how vulnerable the Shire would be if the risk materialised.

The Audit and Risk Management Committee is tasked with the oversight of the strategic risks, ensuring that mitigation strategies are in place and are effective. Furthermore, the Committee is responsible for advising the Council on any significant changes or emerging risks that may affect the Shire's strategic direction.

The CEO and the Director of Corporate Services play pivotal roles in implementing the risk management strategies. Their responsibilities include maintaining the Strategic Risk Register, conducting regular assessments, and reporting any significant changes to the Committee and Council. This ensures that all stakeholders are informed and prepared to respond proactively to potential risks.

Regular reporting on strategic risks, in accordance with the Procedure, will commence at the December 2025 Audit and Risk Management Committee meeting.

## Audit and Risk Management Committee Meeting Minutes

19 August 2025

**Consultation**

The draft Strategic Risk Register was presented to and discussed with the ELT on 29 May 2025 and Council during a briefing on 17 June 2025.

**Strategic Community Plan**

Shire of Ashburton Strategic Community Plan 2022-2032

Strategic Objective	4. Performance - We will lead the organisation, and create the culture, to deliver demonstrated performance excellence to the community.
Strategic Outcome	4.6 Visionary community leadership with sound, diligent and accountable governance
Strategy	3 Deliver best practice governance and risk management.

**Council Policy**

[Council Policies » Shire of Ashburton](#)

Council Policy – Risk Management provides information and guidance regarding the management of risk to support the achievement of Shire's strategic and operational objectives, protect staff and assets, and ensure financial sustainability. The policy is supported by Risk Management Procedures and Risk Registers. Together, these documents form the Shire's Risk Management Framework.

**Financial Implications**

Current Financial Year

Nil

Future Financial Year(s)

Nil

**Legislative Implications**

In accordance with regulation 17 of the *Local Government (Audit) Regulations 1996*, the local government is required to have appropriate and effective risk management systems and procedures in place, and these are to be reviewed once every three financial years.

**Risk Management**

Risk has been assessed against the Shire of Ashburton Risk Management Framework.

Theme	Risk	Likelihood	Consequence	Inherent Risk Rating	Risk Treatment
<b>Compliance</b>	Ineffective management of identified strategic risks.	Unlikely (2)	Moderate (3)	Moderate (5-9)	Endorsement of the Strategic Risk Register and implementation of regular reporting as detailed in the Strategic Risk Procedure.

Audit and Risk Management Committee Meeting Minutes

19 August 2025

Based on the inherent risk rating and risk treatments, the residual risk to the Shire is considered to be low.

**Voting Requirements**

Simple Majority

**Officer Recommendation**

That the Audit and Risk Management Committee recommends that Council endorses the Strategic Risk Register, as detailed in Attachment 1.

**Committee Decision**

**Moved** Cr M Lynch

**Seconded** Cr K White

**That the Audit and Risk Management Committee recommends that Council endorses the Strategic Risk Register, as detailed in Attachment 1.**

**For:** A Smith, K White, M Lynch and A Sullivan

**Against:** Nil

**Carried 4/0**

**6.3 Internal Audit Schedule September - December 2025**

<b>File Reference</b>	CM53
<b>Applicant or Proponent(s)</b>	Not Applicable
<b>Author</b>	D Weerasingha, Internal Auditor
<b>Authorising Officer</b>	G Hunt PSM, Chief Executive Officer (Temporary)
<b>Previous Meeting Reference</b>	Nil
<b>Disclosure(s) of interest</b>	Author – Nil
	Authorising Officer – Nil
<b>Attachments</b>	Nil

**Report Purpose**

A comprehensive Strategic Internal Audit Plan 2025–2029 is currently under development, in consultation with the Executive Leadership Team (ELT) and key stakeholders. The draft plan has been structured to ensure a robust, risk-based approach to internal audit planning, in accordance with the International Professional Practices Framework (IPPF) and the requirements of regulation 17 of the *Local Government (Audit) Regulations 1996*.

Due to the time required for final validation, stakeholder endorsement, and resource alignment of the Strategic Internal Audit Plan, an interim schedule is proposed to maintain momentum and fulfil audit obligations in the 2025 financial year.

**Background**

An Internal Auditor was appointed in March 2025. At the time of appointment, there was no current Strategic Internal Audit Plan in place to guide audit activity for the 2025 financial year. A new Strategic Internal Audit Plan for the period 2025–2029 has since been developed in consultation with the ELT and is currently undergoing final validation and endorsement.

**Comments**

To maintain audit continuity and uphold internal control oversight during the interim period, the following internal audits are scheduled to progress between September and December 2025:

1. Corporate Credit Cards
2. Contract Management

These audits have been prioritised based on risk assessments and discussions with relevant stakeholders and are aligned with the Shire's strategic and operational risk profile.

**Consultation**

The ELT have been consulted on the internal audit schedule. External auditors have been consulted identifying extent of their work to avoid possible duplication of assurance efforts.

Below is the Audit and Risk Management Committee (ARMC) endorsed consultation framework for Internal Audit Department.



## Audit and Risk Management Committee Meeting Minutes

19 August 2025

Output	IIA Standard	Council	Audit and Risk Management Committee	CEO/ ELT	Audit Sponsor/ Director	Internal Audit
Internal Audit Charter	1000	Adopt	Review / Recommend	Consult / Inform	Inform	Develop
Strategic Internal Audit Plan	2010	Adopt	Review / Recommend	Consult / Inform	Consult / Inform	Develop
Annual Internal Audit Service Delivery Plan	2010	Adopt	Review / Recommend	Consult / Inform	Consult / Inform	Develop
Internal Audit Manual	2040	Adopt	Review / Recommend	Consult / Inform	Inform	Develop
Quality Assurance and Improvement Plan	1300, 1320	Adopt	Review / Recommend	Consult / Inform	N/A	Develop
Annual Internal Audit Status Report	2060	Receive	Review / Recommend	Inform	Inform	Develop / Approve
<b>Audit Engagements</b>						
Planning Memorandum	2200	N/A	N/A	Consult/ Approve	Consult	Develop / Approve
Draft Report	2400	N/A	N/A	N/A	Consult	Develop
Final Report	2400, 2440	Receive	Review / Recommend	Inform	Inform	Develop / Approve

**Strategic Community Plan**

Shire of Ashburton Strategic Community Plan 2022-2032

Strategic Objective	4. Performance - We will lead the organisation, and create the culture, to deliver demonstrated performance excellence to the community.
Strategic Outcome	4.6 Visionary community leadership with sound, diligent and accountable governance
Strategy	3 Deliver best practice governance and risk management.

**Council Policy**

Nil

**Financial Implications**Current Financial Year

Nil

## Audit and Risk Management Committee Meeting Minutes

19 August 2025

Future Financial Year(s)

Nil

**Legislative Implications**

In accordance with regulation 17 of the *Local Government (Audit) Regulations 1996*, the CEO is to review the appropriateness and effectiveness of a local government's systems and procedures in relation to:

- Risk management,
- Internal control, and
- Legislative compliance.

The CEO is to report to the Audit and Risk Management Committee the results of each review.

**Risk Management**

Risk has been assessed against the Shire of Ashburton Risk Management Framework.

Theme	Risk	Likelihood	Consequence	Inherent Risk Rating	Risk Treatment
<b>Compliance</b>	Increased exposure to fraud, inadequate risk management, non-compliance with legislation, inefficient use of resources, limited accountability and transparency, reputational damage.	Almost Certain (5)	Catastrophic (5)	Extreme (17-25)	Establish an effective internal audit function in compliance with the International Professional Practice Framework and regulatory requirements. Adopt Internal Audit Charter and Strategic Internal Audit Plan and implement. Establish and operate an effective Risk Management Framework <i>ISO31000</i> .

Based on the inherent risk rating and risk treatments, the residual risk to the Shire is considered to be low.

**Voting Requirements**

Simple Majority

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Audit and Risk Management Committee Meeting Minutes

19 August 2025

**Officer Recommendation**

That the Audit and Risk Management Committee recommends that Council support the proposed interim internal audit schedule for the period September 2025 to December 2025, comprising of the following audit topics:

- Corporate Credit Cards; and
- Contract Management.

**Committee Decision**

**Moved** Cr M Lynch

**Seconded** Cr K White

**That the Audit and Risk Management Committee recommends that Council support the proposed interim internal audit schedule for the period September 2025 to December 2025, comprising of the following audit topics:**

- **Corporate Credit Cards; and**
- **Contract Management.**

**For:** A Smith, K White, M Lynch and A Sullivan

**Against:** Nil

**Carried 4/0**

**7 New Business Of An Urgent Nature Introduced By Council Decision**

Nil

## 8 Confidential Matters

### Committee Decision

**Moved** Cr A Sullivan

**Seconded** Cr M Lynch

That Council move behind closed doors at 8.40am, pursuant to clause 6.2 of the *Shire of Ashburton Standing Orders Local Law 2012* to consider the following confidential items.

**8.1 Audit Log Status Update**

**8.2 Wittenoom Claims Update**

Pursuant to sub section 5.23(2)(c) of the *Local Government Act 1995* which provides:

- (c) a contract entered into, or which may be entered into, by the local government and which relates to a matter to be discussed at the meeting
- (b) the personal affairs of any person

**Carried 4/0**

**8.1 Audit Log Status Update**

<b>File Reference</b>	CM52
<b>Applicant or Proponent(s)</b>	Not Applicable
<b>Author</b>	D Weerasingha, Internal Auditor
<b>Authorising Officer</b>	G Hunt PSM, Chief Executive Officer (Temporary)
<b>Previous Meeting Reference</b>	Audit and Risk Management Committee 20 May 2025 - Item 6.1
<b>Disclosure(s) of interest</b>	Author – Nil
	Authorising Officer – Nil
<b>Attachments</b>	<ol style="list-style-type: none"> <li>1. Closed Audit Findings</li> <li>2. Open Audit Findings</li> <li>3. To be closed Audit Findings</li> <li>4. Residual Risk Memo to ARMC Chair</li> </ol>

**Reason for Confidentiality**

<b>Section under the Act</b>	<i>This matter is to be considered behind closed doors pursuant to s.5.23(2)(c) of the Local Government Act 1995 as the subject matter relates to:</i>
<b>Sub-clause and Reason:</b>	<i>“s.5.23(2)(c) a contract entered into, or which may be entered into, by the local government and which relates to a matter to be discussed at the meeting.”</i>

**Report Purpose**

The purpose of this report is to provide Audit and Risk Management Committee (ARMC) oversight of the implementation of actions resulting from internal audits.

Endorse the closure of two validated internal audit actions as detailed in Attachment 1 and receive the updated Internal Audit Log – Outstanding Actions as provided in Attachment 2.

Note the residual risk levels exceeding the Council's established risk appetite and note the concerns regarding the relevancy of actions proposed for closure under Council Decision 071/2025, as outlined in the body of the report and explanatory memorandum issued to the ARMC Chairperson on 5 June 2025 (Refer to Attachments 3 and 4).

## Audit and Risk Management Committee Meeting Minutes

19 August 2025

**Voting Requirements**

Simple Majority

**Committee Decision****Moved** Cr K White**Seconded** Cr M Lynch**The Audit and Risk Management Committee recommends that Council:**

1. Endorses the closure of two validated internal audit actions, as detailed in Attachment 1 and receive the updated Internal Audit Log – Outstanding Actions as provided in Attachment 2.
2. Notes the residual risk levels exceeding the Council's established risk appetite and notes the concerns regarding the relevancy of actions proposed for closure under Council Decision 071/2025, as outlined in the body of report and explanatory memorandum issued to the ARMC Chair on 5 June 2025 (Attachments 3 and 4).

**For:** A Smith, K White, M Lynch and A Sullivan**Against:** Nil**Carried 4/0**

**8.2 Wittenoom Claims Update**

<b>File Reference</b>	LS34
<b>Applicant or Proponent(s)</b>	Not Applicable
<b>Author</b>	D Kennedy, Director Corporate Services
<b>Authorising Officer</b>	G Hunt PSM, Chief Executive Officer (Temporary)
<b>Previous Meeting Reference</b>	Audit and Risk Committee Meeting – 18 February 2025 2024 – Item 8.1
<b>Disclosure(s) of interest</b>	Author – Nil
	Authorising Officer – Nil
<b>Attachments</b>	Nil

**Reason for Confidentiality**

<b>Section under the Act</b>	<i>This matter is to be considered behind closed doors pursuant to s.5.23(2)(b) of the Local Government Act 1995 as the subject matter relates to:</i>
<b>Sub-clause and Reason:</b>	<i>“s.5.23(2)(b) the personal affairs of any person.”</i>

**Report Purpose**

This item provides a summary of open, resolved, and new claims since the last Wittenoom claims update which was provided to the Audit and Risk Management Committee (ARMC) on 18 February 2025.

The ARMC is requested to receive the Wittenoom claims update.

**Voting Requirements**

Simple Majority

**Committee Decision**

**Moved** Cr K White

**Seconded** Cr M Lynch

**That the Audit and Risk Management Committee recommends to Council that the Wittenoom Claims update be received.**

**For:** A Smith, K White, M Lynch and A Sullivan

**Against:** Nil

**Carried 4/0**

At 8:58am, Cr Rory de Pledge arrived at the meeting.



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Audit and Risk Management Committee Meeting Minutes

19 August 2025

**Committee Decision****Moved** Cr K White**Seconded** Cr M Lynch**That the Audit And Risk Management Committee re-open the meeting to the public at 8:58am.****Carried 5/0**

## **9 Next Meeting**

The next Audit and Risk Management Committee Meeting will be held at 8:30am on Tuesday 9 December 2025 at Council Chambers, Onslow Shire Complex, Second Avenue, Onslow.

## **10 Closure Of Meeting**

There being no further business, the Presiding Member closed the meeting at 8:58am.



# Agenda Item 6.1 - Attachment 1

Financial Report - 2024/25 Shire of Ashburton

**SHIRE OF ASHBURTON**  
**FINANCIAL REPORT**  
**FOR THE YEAR ENDED 30 JUNE 2025**

Statement by CEO	2
Statement of comprehensive income	3
Statement of financial position	4
Statement of changes in equity	5
Statement of cash flows	6
Statement of financial activity	7
Index of notes to the financial report	8
Independent auditor's report	50

The Shire of Ashburton conducts the operations of a local government with the following community vision:

*The Shire will endeavour to provide the community services and facilities to meet the needs of the members of the community and enable them to enjoy a pleasant and healthy way of life.*

Principal place of business:  
Lot 246, Poinciana Street  
Tom Price WA 6751

**SHIRE OF ASHBURTON  
FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2025**

*Local Government Act 1995  
Local Government (Financial Management) Regulations 1996*

**Statement by CEO**

The accompanying financial report of the Shire of Ashburton has been prepared in compliance with the provisions of the *Local Government Act 1995* from proper accounts and records to present fairly the financial transactions for the reporting period ended 30 June 2025 and the financial position as at 30 June 2025.

At the date of signing this statement the particulars included in the financial report are not misleading or inaccurate.

Signed on the

21st day of

November 2025



\_\_\_\_\_  
CEO

\_\_\_\_\_  
Keith Woodward

Name of CEO



|:

**SHIRE OF ASHBURTON**  
**STATEMENT OF COMPREHENSIVE INCOME**  
**FOR THE YEAR ENDED 30 JUNE 2025**

	<b>Note</b>	<b>2025 Actual \$</b>	<b>2025 Budget \$</b>	<b>2024 Actual \$</b>
<b>Revenue</b>				
Rates	2(a),27	72,215,075	68,394,100	56,606,998
Grants, subsidies and contributions	2(a)	5,019,686	5,966,579	4,878,662
Fees and charges	2(a)	20,782,617	13,723,807	11,092,627
Interest revenue	2(a)	5,613,777	4,970,700	5,133,042
Other revenue	2(a)	1,163,374	107,200	2,502,706
		<b>104,794,529</b>	<b>93,162,386</b>	<b>80,214,035</b>
<b>Expenses</b>				
Employee costs	2(b)	(23,686,945)	(26,994,657)	(21,282,087)
Materials and contracts		(27,693,482)	(33,206,130)	(23,567,017)
Utility charges		(1,574,303)	(1,570,900)	(1,598,075)
Depreciation		(19,184,636)	(14,105,200)	(19,002,305)
Finance costs	2(b)	(356,408)	(25,963)	(223,590)
Insurance		(1,391,942)	(1,921,100)	(1,848,184)
Other expenditure	2(b)	(963,116)	(988,472)	(654,816)
		<b>(74,850,832)</b>	<b>(78,812,422)</b>	<b>(68,176,074)</b>
		<b>29,943,697</b>	<b>14,349,964</b>	<b>12,037,961</b>
Capital grants, subsidies and contributions	2(a)	17,827,793	19,929,598	2,697,709
Profit on asset disposals		196,850	104,500	86,759
Loss on asset disposals		(2,717,102)	(77,300)	(2,007,504)
Fair value adjustments to financial assets at fair value through profit or loss	4(b)	(6,215)	0	2,942
		<b>15,301,326</b>	<b>19,956,798</b>	<b>779,906</b>
<b>Net result for the period</b>	<b>26(b)</b>	<b>45,245,023</b>	<b>34,306,762</b>	<b>12,817,867</b>
<b>Other comprehensive income for the period</b>				
<i>Items that will not be reclassified subsequently to profit or loss</i>				
Changes in asset revaluation surplus	17	0	0	(407,637)
<b>Total other comprehensive income for the period</b>	<b>17</b>	<b>0</b>	<b>0</b>	<b>(407,637)</b>
<b>Total comprehensive income for the period</b>		<b>45,245,023</b>	<b>34,306,762</b>	<b>12,410,230</b>

This statement is to be read in conjunction with the accompanying notes.



**SHIRE OF ASHBURTON**  
**STATEMENT OF FINANCIAL POSITION**  
**AS AT 30 JUNE 2025**

	<b>Note</b>	<b>2025</b>	<b>2024</b>
		<b>\$</b>	<b>\$</b>
<b>CURRENT ASSETS</b>			
Cash and cash equivalents	3	46,565,387	43,093,806
Trade and other receivables	5	5,106,114	3,086,663
Other financial assets	4(a)	72,969,788	47,096,750
Inventories	6	184,788	179,245
Other assets	7	3,133,285	2,861,753
<b>TOTAL CURRENT ASSETS</b>		<b>127,959,362</b>	<b>96,318,217</b>
<b>NON-CURRENT ASSETS</b>			
Other financial assets	4(b)	139,334	145,549
Inventories	6	0	715,042
Property, plant and equipment	8	200,902,812	190,714,245
Infrastructure	9	429,652,827	415,172,786
Right-of-use assets	11(a)	51,722	50,295
<b>TOTAL NON-CURRENT ASSETS</b>		<b>630,746,695</b>	<b>606,797,917</b>
<b>TOTAL ASSETS</b>		<b>758,706,057</b>	<b>703,116,134</b>
<b>CURRENT LIABILITIES</b>			
Trade and other payables	12	10,582,157	7,606,585
Contract liabilities	13	13,396,310	11,632,301
Lease liabilities	11(b)	52,018	52,174
Borrowings	14	78,012	440,542
Employee related provisions	15	1,874,413	1,878,222
<b>TOTAL CURRENT LIABILITIES</b>		<b>25,982,910</b>	<b>21,609,824</b>
<b>NON-CURRENT LIABILITIES</b>			
Contract liabilities	13	2,676,620	478,002
Borrowings	14	354,024	432,036
Employee related provisions	15	471,688	301,503
Other provisions	16	11,082,433	7,401,411
<b>TOTAL NON-CURRENT LIABILITIES</b>		<b>14,584,765</b>	<b>8,612,952</b>
<b>TOTAL LIABILITIES</b>		<b>40,567,675</b>	<b>30,222,776</b>
<b>NET ASSETS</b>		<b>718,138,382</b>	<b>672,893,358</b>
<b>EQUITY</b>			
Retained surplus		327,407,640	299,030,029
Reserve accounts	30	81,579,098	64,711,685
Revaluation surplus	17	309,151,644	309,151,644
<b>TOTAL EQUITY</b>		<b>718,138,382</b>	<b>672,893,358</b>

This statement is to be read in conjunction with the accompanying notes.



**SHIRE OF ASHBURTON**  
**STATEMENT OF CHANGES IN EQUITY**  
**FOR THE YEAR ENDED 30 JUNE 2025**

	<b>Note</b>	<b>Retained surplus</b>	<b>Reserve accounts</b>	<b>Revaluation surplus</b>	<b>Total equity</b>
		<b>\$</b>	<b>\$</b>	<b>\$</b>	<b>\$</b>
<b>Balance as at 1 July 2023</b>		<b>304,997,416</b>	<b>45,926,431</b>	<b>309,559,281</b>	<b>660,483,128</b>
Comprehensive income for the period					
Net result for the period		12,817,867	0	0	12,817,867
Other comprehensive income for the period	17	0	0	(407,637)	(407,637)
Total comprehensive income for the period		12,817,867	0	(407,637)	12,410,230
Transfers from reserve accounts	30	3,392,863	(3,392,863)	0	0
Transfers to reserve accounts	30	(22,178,117)	22,178,117	0	0
<b>Balance as at 30 June 2024</b>		<b>299,030,029</b>	<b>64,711,685</b>	<b>309,151,644</b>	<b>672,893,358</b>
Comprehensive income for the period					
Net result for the period		45,245,023	0	0	45,245,023
Total comprehensive income for the period		45,245,023	0	0	45,245,023
Transfers from reserve accounts	30	21,378,921	(21,378,921)	0	0
Transfers to reserve accounts	30	(38,246,334)	38,246,334	0	0
<b>Balance as at 30 June 2025</b>		<b>327,407,640</b>	<b>81,579,098</b>	<b>309,151,644</b>	<b>718,138,382</b>

This statement is to be read in conjunction with the accompanying notes.



**SHIRE OF ASHBURTON**  
**STATEMENT OF CASH FLOWS**  
**FOR THE YEAR ENDED 30 JUNE 2025**

	Note	2025 Actual \$	2024 Actual \$
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
<b>Receipts</b>			
Rates		72,469,820	56,726,548
Grants, subsidies and contributions		7,092,890	9,369,282
Fees and charges		21,018,829	10,930,065
Interest revenue		5,613,777	3,636,439
Goods and services tax received		2,103,694	918,729
Other revenue		1,163,374	2,502,706
		109,462,384	84,083,769
<b>Payments</b>			
Employee costs		(23,424,619)	(21,632,802)
Materials and contracts		(26,241,362)	(18,383,150)
Utility charges		(1,574,303)	(1,598,075)
Finance costs		(27,369)	(43,004)
Insurance paid		(1,391,942)	(1,848,184)
Goods and services tax paid		(2,604,165)	(1,406,886)
Other expenditure		(962,202)	(651,949)
		(56,225,962)	(45,564,050)
<b>Net cash provided by operating activities</b>	18(b)	53,236,422	38,519,719
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>			
Payments for financial assets at amortised cost		(25,873,038)	(7,963,595)
Payments for purchase of property, plant & equipment		(15,650,532)	(10,408,166)
Payments for construction of infrastructure		(25,186,174)	(15,929,850)
Proceeds from capital grants, subsidies and contributions		16,699,793	6,193,047
Proceeds from sale of property, plant & equipment		754,770	663,870
<b>Net cash (used in) investing activities</b>		(49,255,181)	(27,444,694)
<b>CASH FLOWS FROM FINANCING ACTIVITIES</b>			
Repayment of borrowings	29(a)	(440,542)	(426,437)
Payments for principal portion of lease liabilities	29(b)	(69,118)	(67,589)
<b>Net cash (used in) financing activities</b>		(509,660)	(494,026)
<b>Net increase in cash held</b>		3,471,581	10,580,999
Cash at beginning of year		43,093,806	32,512,807
<b>Cash and cash equivalents at the end of the year</b>	18(a)	46,565,387	43,093,806

Non-cash investing and financing movements are disclosed at note 18.(c)

This statement is to be read in conjunction with the accompanying notes.

**SHIRE OF ASHBURTON**  
**STATEMENT OF FINANCIAL ACTIVITY**  
**FOR THE YEAR ENDED 30 JUNE 2025**

	Note	2025 Actual \$	2025 Budget \$	2024 Actual \$
<b>OPERATING ACTIVITIES</b>				
<b>Revenue from operating activities</b>				
General rates	27	72,202,578	68,382,200	56,595,208
Rates excluding general rates	27	12,497	11,900	11,790
Grants, subsidies and contributions		5,019,686	5,966,579	4,878,662
Fees and charges		20,782,617	13,723,807	11,092,627
Interest revenue		5,613,777	4,970,700	5,133,042
Other revenue		1,163,374	107,200	2,502,706
Profit on asset disposals		196,850	104,500	86,759
Fair value adjustments to financial assets at fair value through profit or loss	4(b)	(6,215)	0	2,942
		104,985,164	93,266,886	80,303,736
<b>Expenditure from operating activities</b>				
Employee costs		(23,686,945)	(26,994,657)	(21,282,087)
Materials and contracts		(27,693,482)	(33,206,130)	(23,567,017)
Utility charges		(1,574,303)	(1,570,900)	(1,598,075)
Depreciation		(19,184,636)	(14,105,200)	(19,002,305)
Finance costs		(356,408)	(25,963)	(223,590)
Insurance		(1,391,942)	(1,921,100)	(1,848,184)
Other expenditure		(963,116)	(988,472)	(654,816)
Loss on asset disposals		(2,717,102)	(77,300)	(2,007,504)
		(77,567,934)	(78,889,722)	(70,183,578)
Non-cash amounts excluded from operating activities	28(a)	28,475,970	14,078,000	24,618,977
<b>Amount attributable to operating activities</b>		55,893,200	28,455,164	34,739,135
<b>INVESTING ACTIVITIES</b>				
<b>Inflows from investing activities</b>				
Capital grants, subsidies and contributions		16,699,793	19,929,598	1,670,709
Proceeds from disposal of assets		754,770	1,224,400	663,870
		17,454,563	21,153,998	2,334,579
<b>Outflows from investing activities</b>				
Right of use assets received - non cash	11(a)	(68,962)	0	0
Acquisition of property, plant and equipment	8(a)	(16,590,573)	(30,557,539)	(11,435,166)
Acquisition of infrastructure	9(a)	(30,470,157)	(38,689,943)	(15,929,850)
		(47,129,692)	(69,247,482)	(27,365,016)
Non-cash amounts excluded from investing activities	28(b)	1,196,962	0	1,027,000
<b>Amount attributable to investing activities</b>		(28,478,167)	(48,093,484)	(24,003,437)
<b>FINANCING ACTIVITIES</b>				
<b>Inflows from financing activities</b>				
Proceeds from new leases - non cash	29(b)	68,962	0	0
Transfers from reserve accounts	30	21,378,921	32,168,947	3,392,863
		21,447,883	32,168,947	3,392,863
<b>Outflows from financing activities</b>				
Repayment of borrowings	29(a)	(440,542)	(440,543)	(426,437)
Payments for principal portion of lease liabilities	29(b)	(69,118)	(57,891)	(67,589)
Transfers to reserve accounts	30	(38,246,334)	(20,742,500)	(22,178,117)
		(38,755,994)	(21,240,934)	(22,672,143)
Non-cash amounts excluded from financing activities	28(c)	(68,962)	0	0
<b>Amount attributable to financing activities</b>		(17,377,073)	10,928,013	(19,279,280)
<b>MOVEMENT IN SURPLUS OR DEFICIT</b>				
<b>Surplus or deficit at the start of the financial year</b>	28(d)	10,489,424	8,710,307	19,033,006
Amount attributable to operating activities		55,893,200	28,455,164	34,739,135
Amount attributable to investing activities		(28,478,167)	(48,093,484)	(24,003,437)
Amount attributable to financing activities		(17,377,073)	10,928,013	(19,279,280)
<b>Surplus or deficit after imposition of general rates</b>	28(d)	<b>20,527,384</b>	<b>0</b>	<b>10,489,424</b>

This statement is to be read in conjunction with the accompanying notes.

**SHIRE OF ASHBURTON  
FOR THE YEAR ENDED 30 JUNE 2025  
INDEX OF NOTES TO THE FINANCIAL REPORT**

Note 1	Basis of preparation	9
Note 2	Revenue and expenses	10
Note 3	Cash and cash equivalents	12
Note 4	Other financial assets	12
Note 5	Trade and other receivables	13
Note 6	Inventories	14
Note 7	Other assets	15
Note 8	Property, plant and equipment	16
Note 9	Infrastructure	18
Note 10	Fixed assets	20
Note 11	Leases	22
Note 12	Trade and other payables	24
Note 13	Other liabilities	25
Note 14	Borrowings	26
Note 15	Employee related provisions	27
Note 16	Other provisions	28
Note 17	Revaluation surplus	29
Note 18	Notes to the statement of cash flows	30
Note 19	Contingent liabilities	31
Note 20	Capital commitments	31
Note 21	Related party transactions	33
Note 22	Joint arrangements	35
Note 23	Financial risk management	36
Note 24	Events occurring after the end of the reporting period	40
Note 25	Other material accounting policies	41
Note 26	Function and activity	42
<b>Information required by legislation</b>		
Note 27	Rating information	44
Note 28	Determination of surplus or deficit	45
Note 29	Borrowing and lease liabilities	46
Note 30	Reserve accounts	47
Note 31	Trust funds	48

SHIRE OF ASHBURTON  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2025

1. BASIS OF PREPARATION

The financial report of the Shire of Ashburton which is a Class 2 local government comprises general purpose financial statements which have been prepared in accordance with the *Local Government Act 1995* and accompanying regulations.

Local Government Act 1995 requirements

Section 6.4(2) of the *Local Government Act 1995* read with the *Local Government (Financial Management) Regulations 1996* prescribe that the financial report be prepared in accordance with the *Local Government Act 1995* and, to the extent that they are not inconsistent with the Act, the Australian Accounting Standards. The Australian Accounting Standards (as they apply to local governments and not-for-profit entities) and Interpretations of the Australian Accounting Standards Board were applied where no inconsistencies exist.

The *Local Government (Financial Management) Regulations 1996* specify that vested land is a right-of-use asset to be measured at cost, and is considered a zero cost concessionary lease. All right-of-use assets under zero cost concessionary leases are measured at zero cost rather than at fair value, except for vested improvements on concessionary land leases such as roads, buildings or other infrastructure which continue to be reported at fair value, as opposed to the vested land which is measured at zero cost. The measurement of vested improvements at fair value is a departure from AASB 16 which would have required the Shire to measure any vested improvements at zero cost.

The *Local Government (Financial Management) Regulations 1996* provide that:

- land and buildings classified as property, plant and equipment; or
  - infrastructure; or
  - vested improvements that the local government controls ;
- and measured at reportable value, are only required to be revalued every five years. Revaluing these non-financial assets every five years is a departure from AASB 116 *Property, Plant and Equipment* , which would have required the Shire to assess at each reporting date whether the carrying amount of the above mentioned non-financial assets materially differs from their fair value and, if so, revalue the class of non-financial assets.

Accounting policies which have been adopted in the preparation of this financial report have been consistently applied unless stated otherwise. Except for cash flow and rate setting information, the financial report has been prepared on the accrual basis and is based on historical costs, modified, where applicable, by the measurement at fair value of selected non-current assets, financial assets and liabilities.

Critical accounting estimates and judgements

The preparation of a financial report in conformity with Australian Accounting Standards requires management to make judgements, estimates and assumptions that effect the application of policies and reported amounts of assets and liabilities, income and expenses.

The estimates and associated assumptions are based on historical experience and various other factors that are believed to be reasonable under the circumstances; the results of which form the basis of making the judgements about carrying amounts of assets and liabilities that are not readily apparent from other sources. Actual results may differ from these estimates.

As with all estimates, the use of different assumptions could lead to material changes in the amounts reported in the financial report.

The following are estimates and assumptions that have a significant risk of causing a material adjustment to the carrying amounts of assets and liabilities within the next financial year and further information on their nature and impact can be found in the relevant note:

- Fair value measurement of assets carried at reportable value including:
  - Property, plant and equipment - Note 8
  - Infrastructure - Note 9
- Expected credit losses on financial assets - Note 5
- Measurement of employee benefits - Note 15
- Measurement of provisions - Note 16

Fair value heirarchy information can be found in Note 25

The local government reporting entity

All funds through which the Shire controls resources to carry on its functions have been included in the financial statements forming part of this financial report.

All monies held in the Trust Fund are excluded from the financial statements. A separate statement of those monies appears at Note 31 of the financial report.

Initial application of accounting standards

During the current year, the following new or revised Australian Accounting Standards and Interpretations were applied for the first time.

- AASB 2020-1 *Amendments to Australian Accounting Standards*
  - *Classification of Liabilities as Current or Non-current*
- AASB 2022-5 *Amendments to Australian Accounting Standards*
  - *Lease Liability in a Sale and Leaseback*
- AASB 2022-6 *Amendments to Australian Accounting Standards*
  - *Non-current Liabilities with Covenants*
- AASB 2023-3 *Amendments to Australian Accounting Standards*
  - *Disclosure of Non-current Liabilities with Covenants: Tier 2*
- AASB 2024-1 *Amendments to Australian Accounting Standards*
  - *Supplier Finance Arrangements: Tier 2 Disclosures*
- AASB 2023-1 *Amendments to Australian Accounting Standards*
  - *Supplier Finance Arrangements*

These amendments are not expected to have any material impact on the financial report on initial application.

- AASB 2022-10 *Amendments to Australian Accounting Standards*
  - *Fair Value Measurement of Non-Financial Assets of Not-for-Profit Public Sector Entities*

These amendment may result in changes to the fair value of certain non-financial assets on revaluation. The impact has not been quantified as it is not considered practicable to determine the amount of the difference in fair value attributable to the change in the standard.

New accounting standards for application in future years

The following new accounting standards will have application to local government in future years:

- AASB 2014-10 *Amendments to Australian Accounting Standards*
  - *Sale or Contribution of Assets between an Investor and its Associate or Joint Venture*
- AASB 2024-4b *Amendments to Australian Accounting Standards*
  - *Effective Date of Amendments to AASB 10 and AASB 128*  
[deferred AASB 10 and AASB 128 amendments in AASB 2014-10 apply]
- AASB 2022-9 *Amendments to Australian Accounting Standards*
  - *Insurance Contracts in the Public Sector*
- AASB 2023-5 *Amendments to Australian Accounting Standards*
  - *Lack of Exchangeability*
- AASB 18 (FP) *Presentation and Disclosure in Financial Statements*
  - (Appendix D) [for for-profit entities]
- AASB 18 (NFP/super) *Presentation and Disclosure in Financial Statements*
  - (Appendix D) [for not-for-profit and superannuation entities]
- AASB 2024-2 *Amendments to Australian Accounting Standards*
  - *Classification and Measurement of Financial Instruments*
- AASB 2024-3 *Amendments to Australian Accounting Standards*
  - *Annual Improvements Volume 11*

These amendments are not expected to have any material impact on the financial report on initial application.

SHIRE OF ASHBURTON  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2025

2. REVENUE AND EXPENSES

(a) Revenue

Contracts with customers

Recognition of revenue is dependant on the source of revenue and the associated terms and conditions associated with each source of revenue and recognised as follows:

Revenue category	Nature of goods and services	When obligations typically satisfied	Payment terms	Returns/refunds/warranties	Timing of revenue recognition
Rates	General Rates	Single point in time	Payment dates adopted by Council during the year	None	When rates notice is issued
Grants, subsidies and contributions	Community events, minor facilities, research, design, planning evaluation and services	Over time	Fixed terms transfer of funds based on agreed milestones and reporting	Contract obligation if project not complete	Output method based on project milestones and/or completion date matched to performance obligations
Fees and charges - licences, registrations, approvals	Building, planning, development and animal management.	Single point in time	Full payment prior to issue	None	On payment of the licence, registration or approval
Fees and charges - waste management entry fees	Waste treatment, recycling and disposal service at disposal sites	Single point in time	Payment in advance at gate or on normal trading terms if credit provided	None	On entry to facility
Fees and charges - airport landing charges	Permission to use facilities and runway	Single point in time	Monthly in arrears	None	On landing/departure event
Fees and charges - sale of stock	Aviation fuel, kiosk and visitor centre stock	Single point in time	In full in advance, on 15 day credit	Refund for faulty goods	At point of sale
Other revenue - private works	Contracted private works	Single point in time	Monthly in arrears	None	At point of service

Revenue recognition

Rate revenue was recognised from the rate record as soon as practicable after the Shire resolved to impose rates in the financial year as well as when the rate record was amended to ensure the information in the record was current and correct.

Revenue recognised during the year under each basis of recognition by nature of goods or services is provided in the table below:

For the year ended 30 June 2025

Nature	Contracts with customers	Capital grant/contributions	Statutory requirements	Other	Total
	\$	\$	\$	\$	\$
Rates	0	0	72,202,578	12,497	72,215,075
Grants, subsidies and contributions	5,019,686	0	0	0	5,019,686
Fees and charges	0	0	2,443,200	18,339,417	20,782,617
Interest revenue	0	0	83,190	5,530,587	5,613,777
Other revenue	0	0	0	1,163,374	1,163,374
Capital grants, subsidies and contributions	0	17,827,793	0	0	17,827,793
Total	5,019,686	17,827,793	74,728,968	25,045,875	122,622,322

For the year ended 30 June 2024

Nature	Contracts with customers	Capital grant/contributions	Statutory requirements	Other	Total
	\$	\$	\$	\$	\$
Rates	0	0	56,557,892	49,106	56,606,998
Grants, subsidies and contributions	4,628,663	0	0	249,999	4,878,662
Fees and charges	0	0	2,776,487	8,316,140	11,092,627
Interest revenue	0	0	60,602	5,072,440	5,133,042
Other revenue	0	0	0	2,502,706	2,502,706
Capital grants, subsidies and contributions	0	2,697,709	0	0	2,697,709
Total	4,628,663	2,697,709	59,394,981	16,190,391	82,911,744

**SHIRE OF ASHBURTON**  
**NOTES TO AND FORMING PART OF THE FINANCIAL REPORT**  
**FOR THE YEAR ENDED 30 JUNE 2025**

**2. REVENUE AND EXPENSES (Continued)**

**(a) Revenue (Continued)**

Note	2025 Actual \$	2024 Actual \$
<b>Assets and services acquired below fair value</b>		
Contributed assets	1,128,000	1,027,000
	1,128,000	1,027,000
<b>Interest revenue</b>		
Interest on reserve account	2,877,957	2,264,969
Trade and other receivables overdue interest	83,189	60,601
Other interest revenue	2,652,631	2,807,472
	5,613,777	5,133,042
The 2025 original budget estimate in relation to: Trade and other receivables overdue interest was \$4,000		
<b>Fees and charges relating to rates receivable</b>		
Charges on instalment plan	92,660	69,924
The 2025 original budget estimate in relation to: Charges on instalment plan was \$75,100		

**(b) Expenses**

<b>Auditors remuneration</b>		
- Audit of the Annual Financial Report	124,898	117,000
- Other services – grant acquittals	15,900	9,000
	140,798	126,000
<b>Employee Costs</b>		
Employee benefit costs	22,033,093	19,437,334
Other employee costs	1,653,852	1,844,753
	23,686,945	21,282,087
<b>Finance costs</b>		
Interest and financial charges paid/payable for lease liabilities and financial liabilities not at fair value through profit or loss	27,369	43,004
Provisions: unwinding of discount	329,039	180,586
	356,408	223,590
<b>Other expenditure</b>		
Impairment losses on rates and statutory receivables	235,298	0
Impairment losses on trade receivables	914	2,869
Sundry expenses	726,904	651,947
	963,116	654,816

SHIRE OF ASHBURTON  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2025

3. CASH AND CASH EQUIVALENTS

Note	2025	2024
	\$	\$
Cash at bank and on hand	37,956,076	5,478,869
Term deposits	8,609,311	37,614,937
<b>Total cash and cash equivalents</b>	<b>46,565,387</b>	<b>43,093,806</b>
Held as		
- Unrestricted cash and cash equivalents	24,771,137	13,901,820
- Restricted cash and cash equivalents	21,794,250	29,191,986
	<b>46,565,387</b>	<b>43,093,806</b>

MATERIAL ACCOUNTING POLICIES

Cash and cash equivalents

Cash and cash equivalents include cash on hand, cash at bank, deposits available on demand with banks and other short term highly liquid investments with original maturities of three months or less that are readily convertible to known amounts of cash and which are subject to an insignificant risk of changes in value.

Bank overdrafts are reported as short term borrowings in current liabilities in the statement of financial position.

Term deposits are presented as cash equivalents if they have a maturity of three months or less from the date of acquisition and are repayable with 24 hours notice with no loss of interest.

Restricted financial assets

Restricted financial asset balances are not available for general use by the local government due to externally imposed restrictions. Restrictions are specified in an agreement, contract or legislation. This applies to reserve accounts, unspent grants, subsidies and contributions and unspent loans that have not been fully expended in the manner specified by the contributor, legislation or loan agreement.

4. OTHER FINANCIAL ASSETS

(a) Current assets

Financial assets at amortised cost

Other financial assets at amortised cost

Term deposits

Held as

- Restricted other financial assets at amortised cost

(b) Non-current assets

Financial assets at fair value through profit or loss

Financial assets at fair value through profit or loss

Units in Local Government House Trust - opening balance

Movement attributable to fair value increment

Units in Local Government House Trust - closing balance

Note	2025	2024
	\$	\$
	72,969,788	47,096,750
	72,969,788	47,096,750
	72,969,788	47,096,750
	72,969,788	47,096,750
18(a)	72,969,788	47,096,750
	72,969,788	47,096,750
	139,334	145,549
	139,334	145,549
	145,549	142,607
	(6,215)	2,942
	139,334	145,549

MATERIAL ACCOUNTING POLICIES

Other financial assets at amortised cost

The Shire classifies financial assets at amortised cost if both of the following criteria are met:

- the asset is held within a business model whose objective is to collect the contractual cashflows; and
- the contractual terms give rise to cash flows that are solely payments of principal and interest.

Fair values of financial assets at amortised cost are not materially different to their carrying amounts, since the interest receivable on those assets is either close to current market rates or the assets are of a short term nature. Non-current financial assets at amortised cost fair values are based on discounted cash flows using a current market rates. They are classified as level 2 fair values in the fair value hierarchy (see Note 25 (i)) due to the observable market rates.

Interest received is presented under cashflows from operating activities in the Statement of Cash Flows where it is earned from financial assets that are held for cash management purposes.

Financial assets at fair value through profit or loss

The Shire classifies the following financial assets at fair value through profit or loss:

- debt investments which do not qualify for measurement at either amortised cost or fair value through other comprehensive income.
- equity investments which the Shire has elected to recognise as fair value gains and losses through profit or loss.

Impairment and risk

Information regarding impairment and exposure to risk can be found at Note 23.

SHIRE OF ASHBURTON  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2025

5. TRADE AND OTHER RECEIVABLES

	Note	2025	2024
		\$	\$
Current			
Rates and statutory receivables		336,020	469,337
Trade receivables		3,803,597	1,915,088
GST receivable		1,217,118	716,647
Allowance for credit losses of rates and statutory receivables		(235,298)	0
Allowance for credit losses of trade receivables	23(b)	(15,323)	(14,409)
		5,106,114	3,086,663

Disclosure of opening and closing balances related to contracts with customers

Information about receivables from contracts with customers along with financial assets and associated liabilities arising from transfers to enable the acquisition or construction of recognisable non-financial assets is:	Note	30 June 2025 Actual	30 June 2024 Actual	1 July 2023 Actual
		\$	\$	\$
Allowance for credit losses of trade receivables	5	(250,621)	(14,409)	(295,685)
Total trade and other receivables from contracts with customers		(250,621)	(14,409)	(295,685)

MATERIAL ACCOUNTING POLICIES

Rates and statutory receivables

Rates and statutory receivables are non-contractual receivables arising from statutory requirements and include amounts due from ratepayers for unpaid rates and service charges and other statutory charges or fines.

Rates and statutory receivables are recognised when the taxable event has occurred and can be measured reliably.

**Trade receivables**

Trade receivables are amounts receivable from contractual arrangements with customers for goods sold, services performed or grants or contributions with sufficiently specific performance obligations or for the construction of recognisable non financial assets as part of the ordinary course of business.

**Measurement**

Trade and other receivables are recognised initially at the amount of the transaction price, unless they contain a significant financing component, and are to be recognised at fair value.

Classification and subsequent measurement

Receivables which are generally due for settlement within 30 days except rates receivables which are expected to be collected within 12 months are classified as current assets. All other receivables such as, deferred pensioner rates receivable after the end of the reporting period are classified as non-current assets.

Trade and other receivables are held with the objective to collect the contractual cashflows and therefore the Shire measures them subsequently at amortised cost using the effective interest rate method.

Due to the short term nature of current receivables, their carrying amount is considered to be the same as their fair value. Non-current receivables are indexed to inflation, any difference between the face value and fair value is considered immaterial.

**Impairment and risk exposure**

Information about the impairment of trade receivables and their exposure to credit risk and interest rate risk can be found in Note 23.



SHIRE OF ASHBURTON  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2025

6. INVENTORIES

Note	2025	2024
	\$	\$
<b>Current</b>		
Fuel and Oils	58,778	58,733
Visitor centre stock	126,010	120,512
	184,788	179,245
<b>Non-current</b>		
Land held for resale		
Cost of acquisition *	0	715,042
	0	715,042
The following movements in inventories occurred during the year:		
<b>Balance at beginning of year</b>	894,287	854,932
Transfer to Property, Plant and Equipment - Land	(715,042)	0
Net Movement in Inventory	5,543	39,355
<b>Balance at end of year</b>	184,788	894,287

\* In 2021 the Shire was approached to lease a portion of land in Onslow, Council commenced development at a cost of \$715,042 Planning due diligence determined that the site would require substantial infrastructure upgrades to water supply and subdivision compliance. These costs rendered the proposal unviable.  
This development is now not considered as land held for resale, therefore the costs of development has been reclassified as land asset.

MATERIAL ACCOUNTING POLICIES

General

Inventories are measured at the lower of cost and net realisable value.

Net realisable value is the estimated selling price in the ordinary course of business less the estimated costs of completion and the estimated costs necessary to make the sale.

**SHIRE OF ASHBURTON  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2025**

**7. OTHER ASSETS**

**Other assets - current**

Prepayments

Accrued income

<b>2025</b>	<b>2024</b>
<b>\$</b>	<b>\$</b>
360,088	254,045
2,773,197	2,607,708
<b>3,133,285</b>	<b>2,861,753</b>

**MATERIAL ACCOUNTING POLICIES**

**Other current assets**

Other non-financial assets include prepayments which represent payments in advance of receipt of goods or services or that part of expenditure made in one accounting period covering a term extending beyond that period.

**Accrued Income**

Accrued income represents income that has been earned

**SHIRE OF ASHBURTON  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2025**

**8. PROPERTY, PLANT AND EQUIPMENT**

**(a) Movements in balances**

Movement in the balances of each class of property, plant and equipment between the beginning and the end of the current financial year.

	Assets not subject to operating lease		Total property				Plant and equipment		Total property, plant and equipment	
	Note	Land	Buildings	Land	Buildings	Work in progress	Total property	Furniture and equipment	Plant and equipment	
		\$	\$	\$	\$	\$	\$	\$	\$	\$
Balance at 1 July 2023		24,550,965	149,490,457	24,550,965	149,490,457	221,303	174,262,725	1,564,824	11,434,067	187,261,616
Additions*		2,167,690	5,163,273	2,167,690	5,163,273	437,086	7,768,049	447,020	3,220,097	11,435,166
Disposals		0	(152,878)	0	(152,878)	0	(152,878)	0	(630,515)	(783,393)
Revaluation increments / (decrements) transferred to revaluation surplus		3,551,245	1,954,629	3,551,245	1,954,629	0	5,505,874	0	0	5,505,874
Depreciation		0	(4,393,728)	0	(4,393,728)	0	(4,393,728)	(437,807)	(1,389,032)	(6,220,567)
Transfers		(1,504,210)	(4,977,912)	(1,504,210)	(4,977,912)	(2,329)	(6,484,451)	0	0	(6,484,451)
Balance at 30 June 2024		28,765,690	147,083,841	28,765,690	147,083,841	656,060	176,505,591	1,574,037	12,634,617	190,714,245
Comprises:										
Gross balance amount at 30 June 2024		28,765,690	182,604,343	28,765,690	182,604,343	656,060	212,026,093	3,132,932	17,149,756	232,308,781
Accumulated depreciation at 30 June 2024		0	(35,520,502)	0	(35,520,502)	0	(35,520,502)	(1,558,895)	(4,515,139)	(41,594,536)
Balance at 30 June 2024	8(b)	28,765,690	147,083,841	28,765,690	147,083,841	656,060	176,505,591	1,574,037	12,634,617	190,714,245
Additions*		612,000	2,111,801	612,000	2,111,801	10,000,944	12,724,745	67,140	3,798,688	16,590,573
Disposals		0	(812,284)	0	(812,284)	0	(812,284)	0	(679,808)	(1,492,092)
Depreciation		0	(3,801,360)	0	(3,801,360)	0	(3,801,360)	(414,236)	(1,706,794)	(5,922,390)
Transfers **		715,042	213,909	715,042	213,909	(44,107)	884,844	900	126,732	1,012,476
Balance at 30 June 2025		30,092,732	144,795,907	30,092,732	144,795,907	10,612,897	185,501,536	1,227,841	14,173,435	200,902,812
Comprises:										
Gross balance amount at 30 June 2025		30,092,732	183,474,883	30,092,732	183,474,883	10,612,897	224,180,512	3,200,972	19,883,450	247,264,934
Accumulated depreciation at 30 June 2025		0	(38,678,976)	0	(38,678,976)	0	(38,678,976)	(1,973,131)	(5,710,015)	(46,362,122)
Balance at 30 June 2025	8(b)	30,092,732	144,795,907	30,092,732	144,795,907	10,612,897	185,501,536	1,227,841	14,173,435	200,902,812

\* Asset additions included non-cash additions. Refer to note 18(c).

\* Additions - The Shire acquired land, valued at \$282,000 and residential housing, valued at \$846,000, at a purchase price of \$0 within the 2024-2025 reporting period.

\*\* Previous Land Held for resale, value at \$715,042, has been reclassified as Land Assets during the reporting period.

SHIRE OF ASHBURTON  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2025

8. PROPERTY, PLANT AND EQUIPMENT (Continued)

(b) Carrying amount measurements

Asset class	Note	Carrying amount 2025 \$	Carrying amount 2024 \$	Fair value hierarchy	Valuation technique	Basis of valuation	Date of last valuation	Inputs used
(i) Fair value - as determined at the last valuation date								
Land and buildings								
Land - market value				2	Market approach using recent observable market data for similar properties.	Independent registered valuers	June 2024	While the unit rates based on square metres could be supported from market evidence (level 2) other inputs such as zoning, restrictions, accessibility (level 3) required extensive professional judgement and impacted significantly on the final determination.
		30,092,732	28,765,690					
Total land	8(a)	30,092,732	28,765,690					
Buildings - non specialised				2	Market approach using recent observable market data for similar properties.	Independent registered valuers	June 2024	Market or estimated price per square meter
		36,254,447	35,249,297					
Buildings - specialised				3	Cost approach using depreciation replacement cost.	Independent registered valuers	June 2024	This required estimating the replacement cost for each building by componentising the buildings into significant parts with different useful lives and taking into account a range of factors. Other inputs such as residual value, useful life, pattern of consumption and asset condition required extensive professional judgement and impact significantly on the final determination
		108,541,460	111,834,544					
Total buildings	8(a)	144,795,907	147,083,841					
(ii) Cost								
Furniture and equipment					Costs	Costs		Purchase Cost
Plant and equipment					Costs	Costs		Purchase Cost

SHIRE OF ASHBURTON  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2025

9. INFRASTRUCTURE

(a) Movements in balances

Movement in the balances of each class of infrastructure between the beginning and the end of the current financial year.

	Infrastructure - Roads	Infrastructure - Pathways	Infrastructure - Drainage	Infrastructure - Parks and Recreation	Infrastructure - Bridges	Infrastructure - Airports	Infrastructure - Towns	Infrastructure - Waste	Infrastructure - Regional Waste	Infrastructure - Coastal	Infrastructure - work in progress	Total infrastructure
	\$	\$	\$	\$	\$	\$	\$	\$	\$		\$	\$
Balance at 1 July 2023	263,521,723	6,359,888	22,159,180	48,804,549	1,817,047	36,011,161	6,570,280	5,248,876	15,304,349	0	7,390,842	413,187,895
Additions	2,482,385	9,826	338,620	3,109,728	0	195,050	169,989	3,065,374	45,426	0	6,513,452	15,929,850
(Disposals)	(1,012,917)	(33,898)	(164,995)	(589,412)	0	0	0	0	0	0	0	(1,801,222)
Revaluation increments / (decrements) transferred to revaluation surplus	(6,236,338)	0	0	0	0	0	0	322,827	0	0	0	(5,913,511)
Depreciation	(8,138,280)	(235,129)	(594,567)	(2,022,211)	(27,824)	(732,997)	(367,812)	(283,592)	(312,267)	0	0	(12,714,679)
Transfers	1,898,193	0	0	4,630,553	0	551,061	(356,030)	54,113	0	0	(293,437)	6,484,453
Balance at 30 June 2024	252,514,766	6,100,687	21,738,238	53,933,207	1,789,223	36,024,275	6,016,427	8,407,598	15,037,508	0	13,610,857	415,172,786
Comprises:												
Gross balance at 30 June 2024	344,582,424	11,675,854	34,716,003	68,206,935	2,774,843	52,280,702	8,518,420	9,796,389	16,364,051	0	13,610,857	562,526,478
Accumulated depreciation at 30 June 2024	(92,067,658)	(5,575,167)	(12,977,765)	(14,273,728)	(985,620)	(16,256,427)	(2,501,993)	(1,388,791)	(1,326,543)	0	0	(147,353,692)
Balance at 30 June 2024	252,514,766	6,100,687	21,738,238	53,933,207	1,789,223	36,024,275	6,016,427	8,407,598	15,037,508	0	13,610,857	415,172,786
Additions	2,622,391	948,987	1,009,741	3,667,223	0	383,960	5,721	3,351,983	1,893,535	0	16,586,616	30,470,157
(Disposals)	(1,465,514)	(3,117)	(18,027)	(293,129)	0	0	(3,144)	0	0	0	0	(1,782,931)
Depreciation	(7,539,926)	(237,712)	(597,990)	(2,043,270)	(27,749)	(830,590)	(377,659)	(947,212)	(392,055)	(200,548)	0	(13,194,711)
Transfers *	889,317	0	202,133	(10,044,205)	0	1,410,766	13,543	0	4,168,682	13,020,323	(10,673,033)	(1,012,474)
Balance at 30 June 2025	247,021,034	6,808,845	22,334,095	45,219,826	1,761,474	36,988,411	5,654,888	10,812,369	20,707,670	12,819,775	19,524,440	429,652,827
Comprises:												
Gross balance at 30 June 2025	345,412,821	12,618,141	35,886,036	58,369,272	2,774,843	54,075,429	8,523,859	13,148,372	22,426,268	15,982,521	19,524,440	588,742,002
Accumulated depreciation at 30 June 2025	(98,391,787)	(5,809,296)	(13,551,941)	(13,149,446)	(1,013,369)	(17,087,018)	(2,868,971)	(2,336,003)	(1,718,598)	(3,162,746)	0	(159,089,175)
Balance at 30 June 2025	247,021,034	6,808,845	22,334,095	45,219,826	1,761,474	36,988,411	5,654,888	10,812,369	20,707,670	12,819,775	19,524,440	429,652,827

\* Includes a transfer of \$10,443,602 from Parks to Coastal due to asset reclassification

SHIRE OF ASHBURTON  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2025

9. INFRASTRUCTURE (Continued)

(b) Carrying amount measurements

Asset class	Fair value hierarchy	Valuation technique	Basis of valuation	Date of last valuation	Inputs used
(i) Fair value - as determined at the last valuation date					
Infrastructure - Roads	3	Cost approach using depreciated replacement cost.	Independent registered valuers	June 2024	Construction costs and current condition (Level 2), residual values and remaining useful life assessments (Level 3) inputs.
Infrastructure - Pathways	3	Cost approach using depreciated replacement cost.	Independent registered valuers	June 2023	Construction costs and current condition (Level 2), residual values and remaining useful life assessments (Level 3) inputs.
Infrastructure - Drainage	3	Cost approach using depreciated replacement cost.	Independent registered valuers	June 2023	Construction costs and current condition (Level 2), residual values and remaining useful life assessments (Level 3) inputs.
Infrastructure - Parks and Recreation	3	Cost approach using depreciated replacement cost.	Independent registered valuers	June 2023	Construction costs and current condition (Level 2), residual values and remaining useful life assessments (Level 3) inputs.
Infrastructure - Bridges	3	Cost approach using depreciated replacement cost.	Independent registered valuers	June 2023	Construction costs and current condition (Level 2), residual values and remaining useful life assessments (Level 3) inputs.
Infrastructure - Airports	3	Cost approach using depreciated replacement cost.	Independent registered valuers	June 2023	Construction costs and current condition (Level 2), residual values and remaining useful life assessments (Level 3) inputs.
Infrastructure - Towns	3	Cost approach using depreciated replacement cost.	Independent registered valuers	June 2023	Construction costs and current condition (Level 2), residual values and remaining useful life assessments (Level 3) inputs.
Infrastructure - Waste	3	Cost approach using depreciated replacement cost.	Independent registered valuers	June 2023	Construction costs and current condition (Level 2), residual values and remaining useful life assessments (Level 3) inputs.
Infrastructure - Regional Waste	3	Cost approach using depreciated replacement cost.	Independent registered valuers	June 2023	Construction costs and current condition (Level 2), residual values and remaining useful life assessments (Level 3) inputs.
Infrastructure - Coastal	3	Cost approach using depreciated replacement cost.	Independent registered valuers	June 2023	Construction costs and current condition (Level 2), residual values and remaining useful life assessments (Level 3) inputs.

Level 3 inputs are based on assumptions with regards to future values and patterns of consumption utilising current information. If the basis of these assumptions were varied, they have the potential to result in a significantly higher or lower fair value measurement.

During the period there were no changes in the valuation techniques used to determine the fair value of infrastructure using level 3 inputs.

**SHIRE OF ASHBURTON  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2025**

**10. FIXED ASSETS**

**(a) Depreciation**

**Depreciation rates**

Typical estimated useful lives for the different asset classes for the current and prior years are included in the table below:

<b>Asset class</b>	<b>Useful life</b>
Buildings - non-specialised	50 years
Buildings - specialised	20 to 100 years
Furniture and equipment	2 to 16 years
Plant and equipment	2 to 50 years
Infrastructure - roads	15 to 120 years
Other infrastructure - Pathways	20 to 50 years
Other infrastructure - Drainage	30 to 180 years
Other infrastructure - Airport	5 to 100 years
Other infrastructure - Bridges	100 years
Other infrastructure - Parks and Recreation	5 to 150 years
Other infrastructure - Towns	5 to 50 years
Other infrastructure - Waste	10 to 100 years
Other Infrastructure - Coastal	50 to 150 years

**(b) Fully depreciated assets in use**

The gross carrying amount of assets held by the Shire which are currently in use yet fully depreciated are shown in the table below.

	<b>2025</b>	<b>2024</b>
	<b>\$</b>	<b>\$</b>
Furniture and equipment	558,065	494,304
Plant and equipment	414,645	228,901
Infrastructure - Parks and Recreation	47,708	0
	<b>1,020,418</b>	<b>723,205</b>

SHIRE OF ASHBURTON  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2025

10. FIXED ASSETS (Continued)

**MATERIAL ACCOUNTING POLICIES**

**Initial recognition**  
An item of property, plant and equipment or infrastructure that qualifies for recognition as an asset is measured at its cost.

Upon initial recognition, cost is determined as the amount paid (or other consideration given) to acquire the assets, plus costs incidental to the acquisition. The cost of non-current assets constructed by the Shire includes the cost of all materials used in construction, direct labour on the project and an appropriate proportion of variable and fixed overheads. For assets acquired at zero cost or otherwise significantly less than fair value, cost is determined as fair value at the date of acquisition.

Assets for which the fair value as at the date of acquisition is under \$5,000 are not recognised as an asset in accordance with *Local Government (Financial Management) Regulation 17A(5)*. These assets are expensed immediately.

Where multiple individual low value assets are purchased together as part of a larger asset or collectively forming a larger asset exceeding the threshold, the individual assets are recognised as one asset and capitalised.

Individual assets that are land, buildings and infrastructure acquired between scheduled revaluation dates of the asset class in accordance with the Shire's revaluation policy, are recognised at cost and disclosed as being at reportable value.

**Measurement after recognition**  
Plant and equipment including furniture and equipment and right-of-use assets (other than vested improvements) are measured using the cost model as required under *Local Government (Financial Management) Regulation 17A(2)*. Assets held under the cost model are carried at cost less accumulated depreciation and any impairment losses being their reportable value.

**Reportable value**  
In accordance with *Local Government (Financial Management) Regulation 17A(2)*, the carrying amount of non-financial assets that are land and buildings classified as property, plant and equipment, investment properties, infrastructure or vested improvements that the local government controls.

Reportable value is for the purpose of *Local Government (Financial Management) Regulation 17A(4)* is the fair value of the asset at its last valuation date minus (to the extent applicable) the accumulated depreciation and any accumulated impairment losses in respect of the non-financial asset subsequent to its last valuation date.

**Revaluation**  
Land and buildings classified as property, plant and equipment, infrastructure or vested improvements that the local government controls and measured at reportable value, are only required to be revalued every five years in accordance with the regulatory framework. This includes buildings and infrastructure items which were pre-existing improvements (i.e. vested improvements) on land vested in the Shire.

Whilst the regulatory framework only requires a revaluation to occur every five years, it also provides for the Shire to revalue earlier if it chooses to do so.

For land, buildings and infrastructure, increases in the carrying amount arising on revaluation of asset classes are credited to a revaluation surplus in equity.

Decreases that offset previous increases of the same class of asset are recognised against revaluation surplus directly in equity. All other decreases are recognised in profit or loss.

Subsequent increases are then recognised in profit or loss to the extent they reverse a net revaluation decrease previously recognised in profit or loss for the same class of asset.

**Depreciation**  
The depreciable amount of all property, plant and equipment and infrastructure, are depreciated on a straight-line basis over the individual asset's useful life from the time the asset is held ready for use. Leasehold improvements are depreciated over the shorter of either the unexpired period of the lease or the estimated useful life of the improvements.

The assets residual values and useful lives are reviewed, and adjusted if appropriate, at the end of each reporting period.

**Depreciation on revaluation**  
When an item of property, plant and equipment and infrastructure is revalued, any accumulated depreciation at the date of the revaluation is treated in one of the following ways:  
(i) The gross carrying amount is adjusted in a manner that is consistent with the revaluation of the carrying amount of the asset; or  
(ii) Eliminated against the gross carrying amount of the asset and the net amount restated to the revalued amount of the asset.

**Impairment**  
In accordance with *Local Government (Financial Management) Regulations 17A(4C)*, the Shire is not required to comply with *AASB 136 Impairment of Assets* to determine the recoverable amount of its non-financial assets that are land or buildings classified as property, plant and equipment, infrastructure or vested improvements that the local government controls in circumstances where there has been an impairment indication of a general decrease in asset values.

In other circumstances where it has been assessed that one or more of these non-financial assets are impaired, the asset's carrying amount is written down immediately to its recoverable amount if the asset's carrying amount is greater than its estimated recoverable amount.

**Gains or losses on disposal**  
Gains and losses on disposals are determined by comparing proceeds with the carrying amount. These gains and losses are included in the statement of comprehensive income in the period in which they arise.



**SHIRE OF ASHBURTON  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2025**

**11. LEASES**

**(a) Right-of-use assets**

Note	Right-of-use assets - plant and equipment	Total right-of-use assets
	\$	\$
<b>Balance at 1 July 2023</b>	117,354	117,354
Depreciation	(67,059)	(67,059)
<b>Balance at 30 June 2024</b>	50,295	50,295
Gross balance amount at 30 June 2024	201,178	201,178
Accumulated depreciation at 30 June 2024	(150,883)	(150,883)
<b>Balance at 30 June 2024</b>	50,295	50,295
Additions *	68,962	68,962
Depreciation	(67,535)	(67,535)
<b>Balance at 30 June 2025</b>	51,722	51,722
Gross balance amount at 30 June 2025	270,140	270,140
Accumulated depreciation at 30 June 2025	(218,418)	(218,418)
<b>Balance at 30 June 2025</b>	51,722	51,722

\* Right of use asset additions are non-cash additions. Refer to note 18(c).

The following amounts were recognised in the statement of comprehensive income during the period in respect of leases where the Shire is the lessee:

	2025 Actual	2024 Actual
	\$	\$
Depreciation on right-of-use assets	(67,535)	(67,059)
Finance charge on lease liabilities	(1,406)	(2,936)
<b>Total amount recognised in the statement of comprehensive income</b>	(68,941)	(69,995)
Total cash outflow from leases	(70,524)	(70,525)

**(b) Lease liabilities**

Current	52,018	52,174
	52,018	52,174

The Shire has one lease relating to plant and equipment. The lease / supply and ongoing maintenance contract is at a fixed price for a period of three (3) years, with the option of two (2) additional twelve (12) month extensions or part thereof. The Shire has executed a twelve (12) month extension.

**Secured liabilities and assets pledged as security**

Lease liabilities are effectively secured, as the rights to the leased assets recognised in the financial statements revert to the lessor in the event of default.

SHIRE OF ASHBURTON  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2025

11. LEASES (Continued)

MATERIAL ACCOUNTING POLICIES

Leases

At inception of a contract, the Shire assesses if the contract contains or is a lease. A contract is, or contains, a lease if the contract conveys the right to control the use of an identified for a period of time in exchange for consideration.

At the commencement date, a right-of-use asset is recognised at cost and lease liability at the present value of the lease payments that are not paid at that date. The lease payments are discounted using the interest rate implicit in the lease, if that rate can be readily determined. If that rate cannot be readily determined, the Shire uses its incremental borrowing rate.

All contracts that are classified as short-term leases (i.e. a lease with a term of 12 months or less) and leases of low value assets are recognised as an operating expense on a straight-line basis over the term of the lease.

Details of individual lease liabilities required by regulations are provided at Note 29(b).

Right-of-use assets - measurement

Right-of-use assets are measured at cost. All right-of-use assets (other than vested improvements) under zero cost concessionary leases are measured at zero cost (i.e. not recognised in the Statement of Financial Position). The exception is vested improvements on concessionary land leases such as roads, buildings or other infrastructure which are reported at fair value.

Refer to Note 10 under revaluation for details on the material accounting policies applying to vested improvements

Right-of-use assets - depreciation

Right-of-use assets are depreciated over the lease term or useful life of the underlying asset, whichever is the shorter. Where a lease transfers ownership of the underlying asset, or the cost of the right-of-use asset reflects that the Shire anticipates to exercise a options, the specific asset is depreciated over the useful life of the underlying asset.

(c) Lessor - property, plant and equipment subject to lease

The table below represents a maturity analysis of the undiscounted lease payments to be received after the reporting date.  
Less than 1 year

2025 Actual	2024 Actual
\$	\$
50,296	52,174
50,296	52,174

MATERIAL ACCOUNTING POLICIES

The Shire as lessor

Upon entering into each contract as a lessor, the Shire assesses if the lease is a finance or operating lease.

The contract is classified as a finance lease when the terms of the lease transfer substantially all the risks and rewards of ownership to the lessee. All other leases not within this definition are classified as operating leases. Rental income received from operating leases is recognised on a straight-line basis over the term of the specific lease.

Initial direct costs incurred in entering into an operating lease (eg legal cost, cost to setup) are included in the carrying amount of the leased asset and recognised as an expense on a straight-line basis over the lease term.

When a contract is determined to include lease and non-lease components, the Shire applies AASB 15 *Revenue from Contracts with Customers* to allocate the consideration under the contract to each component.

**SHIRE OF ASHBURTON  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2025**

**12. TRADE AND OTHER PAYABLES**

**Current**

	2025	2024
	\$	\$
Sundry creditors	5,180,962	1,923,850
Prepaid rates	175,041	53,613
Accrued payroll liabilities	95,950	0
Bonds and deposits held	648,004	437,857
Other payables	799,717	786,585
Other payables - Accrued Expenses	3,681,448	4,401,568
Other payables -Accrued Interest	1,035	3,112
	10,582,157	7,606,585

**MATERIAL ACCOUNTING POLICIES**

**Financial liabilities**

Financial liabilities are initially recognised at fair value when the Shire becomes a party to the contractual provisions of the instrument.

Non-derivative financial liabilities (excluding financial guarantees) are subsequently measured at amortised cost.

Financial liabilities are derecognised where the related obligations are discharged, cancelled or expired. The difference between the carrying amount of the financial liability extinguished or transferred to another party and any consideration paid, including the transfer of non-cash assets or liabilities assumed, is recognised in profit or loss.

**Trade and other payables**

Trade and other payables represent liabilities for goods and services provided to the Shire prior to the end of the financial year that are unpaid and arise when the Shire becomes obliged to make future payments in respect of the purchase of these goods and services. The amounts are unsecured, are recognised as a current liability and are usually paid within 30 days of recognition. The carrying amounts of trade and other payables are considered to be the same as their fair values, due to their short-term nature.

**Prepaid rates**

Prepaid rates are, until the taxable event has occurred (start of the next financial year), refundable at the request of the ratepayer. Rates received in advance are initially recognised as a financial liability. When the taxable event occurs, the financial liability is extinguished and the Shire recognises income for the prepaid rates that have not been refunded.

**SHIRE OF ASHBURTON**  
**NOTES TO AND FORMING PART OF THE FINANCIAL REPORT**  
**FOR THE YEAR ENDED 30 JUNE 2025**

**13. OTHER LIABILITIES**

	<b>2025</b>	<b>2024</b>
	<b>\$</b>	<b>\$</b>
<b>Current</b>		
Contract liabilities	4,451,207	6,880,259
Capital grant/contributions liabilities	8,733,733	4,696,792
Income in Advance	211,370	55,250
	<u>13,396,310</u>	<u>11,632,301</u>
<b>Non-current</b>		
Contract liabilities	2,322,000	22,000
Capital grant/contributions liabilities	354,620	456,002
	<u>2,676,620</u>	<u>478,002</u>
<b>Total</b>	<u>16,072,930</u>	<u>12,110,303</u>
<b>Reconciliation of changes in contract liabilities</b>		
Opening balance	6,902,259	3,640,998
Additions	6,751,207	6,902,259
Revenue from contracts with customers included as a contract liability at the start of the period	(6,880,259)	(3,640,998)
	<u>6,773,207</u>	<u>6,902,259</u>
<b>Reconciliation of changes in capital grant/contribution liabilities</b>		
Opening balance	5,152,794	4,079,018
Additions	8,632,351	1,073,776
Revenue from capital grant/contributions held as a liability at the start of the period	(4,696,792)	0
	<u>9,088,353</u>	<u>5,152,794</u>
<b>Expected satisfaction of capital grant/contribution liabilities</b>		
Less than 1 year	8,733,733	4,696,792
1 to 2 years	250,000	400,000
2 to 3 years	104,620	56,002
3 to 4 years	0	0
4 to 5 years	0	0
> 5 years	0	0
	<u>9,088,353</u>	<u>5,152,794</u>

Performance obligations in relation to capital grant/contribution liabilities are satisfied as project milestone are met or completion of construction or acquisition of the asset.

**MATERIAL ACCOUNTING POLICIES**

**Contract liabilities**

Contract liabilities represent the Shire's obligation to transfer goods or services to a customer for which the Shire has received consideration from the customer.

Contract liabilities represent obligations which are not yet satisfied. Contract liabilities are recognised as revenue when the performance obligations in the contract are satisfied.

**Capital grant/contribution liabilities**

Capital grant/contribution liabilities represent the Shire's obligations to construct recognisable non-financial assets to identified specifications to be controlled by the Shire which are yet to be satisfied. Capital grant/contribution liabilities are recognised as income when the obligations in the contract are satisfied.

SHIRE OF ASHBURTON  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2025

14. BORROWINGS

	Note	2025			2024		
		Current	Non-current	Total	Current	Non-current	Total
Unsecured		\$	\$	\$	\$	\$	\$
unsecured loans		78,012	354,024	432,036	440,542	432,036	872,578
Total Unsecured borrowings	29(a)	78,012	354,024	432,036	440,542	432,036	872,578

Secured liabilities and assets pledged as security

MATERIAL ACCOUNTING POLICIES

Borrowing costs

The Shire has elected to recognise borrowing costs as an expense when incurred regardless of how the borrowings are applied.

Fair values of borrowings are not materially different to their carrying amounts, since the interest payable on those borrowings is either close to current market rates or the borrowings are of a short term nature. Borrowings fair values are based on discounted cash flows using a current borrowing rate. They are classified as level 3 fair values in the fair value hierarchy (see Note 25(i)) due to the unobservable inputs, including own credit risk.

Risk

Details of individual borrowings required by regulations are provided at Note 29(a). Information regarding exposure to risk can be found at Note 23.

SHIRE OF ASHBURTON  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2025

15. EMPLOYEE RELATED PROVISIONS

Employee related provisions

	2025	2024
	\$	\$
<b>Current provisions</b>		
<b>Employee benefit provisions</b>		
Annual leave	1,378,296	1,250,462
Long service leave	496,117	627,760
	1,874,413	1,878,222
<b>Total current employee related provisions</b>	1,874,413	1,878,222
<b>Non-current provisions</b>		
<b>Employee benefit provisions</b>		
Long service leave	471,688	301,503
	471,688	301,503
<b>Total non-current employee related provisions</b>	471,688	301,503
<b>Total employee related provisions</b>	2,346,101	2,179,725

Provision is made for benefits accruing to employees in respect of wages and salaries, annual leave and long service leave and associated on costs for services rendered up to the reporting date and recorded as an expense during the period the services are delivered.

Annual leave liabilities are classified as current, as there is no unconditional right to defer settlement for at least 12 months after the end of the reporting period. Assessments indicate that actual settlement of the liabilities is expected to occur as follows:

	Note	2025	2024
Amounts are expected to be settled on the following basis:		\$	\$
Less than 12 months after the reporting date		1,604,532	1,457,257
More than 12 months from reporting date		741,569	722,468
		2,346,101	2,179,725

MATERIAL ACCOUNTING POLICIES

Employee benefits

The Shire’s obligations for employees’ annual leave, long service leave and other employee leave entitlements are recognised as employee related provisions in the Statement of Financial Position.

Short-term employee benefits

Provision is made for the Shire’s obligations for short-term employee benefits. Short-term employee benefits are benefits (other than termination benefits) that are expected to be settled wholly before 12 months after the end of the annual reporting period in which the employees render the related service, including wages, salaries and sick leave. Short-term employee benefits are measured at the (undiscounted) amounts expected to be paid when the obligation is settled.

The Shire’s obligations for short-term employee benefits such as wages, salaries and sick leave are recognised as a part of current trade and other payables in the statement of financial position.

Other long-term employee benefits

Long-term employee benefits provisions are measured at the present value of the expected future payments to be made to employees. Expected future payments incorporate anticipated future wage and salary levels, durations of service and employee departures and are discounted at rates determined by reference to market yields at the end of the reporting period on government bonds that have maturity dates that approximate the terms of the obligations. Any remeasurements for changes in assumptions of obligations for other long-term employee benefits are recognised in profit or loss in the periods in which the changes occur.

The Shire’s obligations for long-term employee benefits are presented as non-current provisions in its statement of financial position, except where the Shire does not have an unconditional right to defer settlement for at least 12 months after the end of the reporting period, in which case the obligations are presented as current provisions.

**SHIRE OF ASHBURTON  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2025**

**16. OTHER PROVISIONS**

**Waste Rehabilitation Provision**

	<b>2025</b>	<b>2024</b>
	<b>\$</b>	<b>\$</b>
<b>Opening Balance</b>		
Non-current provisions	7,401,411	4,189,919
	7,401,411	4,189,919
Additional provision	3,351,983	3,030,906
Charged to profit or loss		
- unwinding of discount	329,039	180,586
<b>Closing Balance</b>	<b>11,082,433</b>	<b>7,401,411</b>
<b>Comprises</b>		
Non-current	11,082,433	7,401,411
	11,082,433	7,401,411

**Landfil Rehabilitation Provision**

Under the licence for the operation of the Shire of Ashburton waste landfill site, the Shire has a legal obligation to restore the site.

The estimated future obligations include the costs of restoring the affected areas and continued monitoring of the site.

The provision for future remediation costs is the best estimate of the present value of the expenditure required to settle the remediation obligation at the reporting date. Future remediation costs are reviewed annually and any changes in the estimate are reflected in the present value of the remediation provision at each reporting date.

**MATERIAL ACCOUNTING POLICIES**

**Provisions**

Provisions are recognised when the Shire has a present legal or constructive obligation, as a result of past events, for which it is probable that an outflow of economic benefits will result and that outflow can be reliably measured.

Provisions are measured using the best estimate of the amounts required to settle the obligation at the end of the reporting period.

SHIRE OF ASHBURTON  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2025

17. REVALUATION SURPLUS

	2025 Opening balance	Total Movement on revaluation	2025 Closing balance	2024 Opening balance	Total Movement on revaluation	2024 Closing balance
	\$	\$	\$	\$	\$	\$
Revaluation surplus - Land	34,115,721	0	34,115,721	30,564,476	3,551,245	34,115,721
Revaluation surplus - Buildings	11,631,638	0	11,631,638	12,531,382	(899,744)	11,631,638
Revaluation surplus - Buildings - specialised	26,037,036	0	26,037,036	23,182,663	2,854,373	26,037,036
Revaluation surplus - Furniture and equipment	612,552	0	612,552	612,552	0	612,552
Revaluation surplus - Plant and equipment	827,843	0	827,843	827,843	0	827,843
Revaluation surplus - Infrastructure - Roads	219,337,105	0	219,337,105	225,573,443	(6,236,338)	219,337,105
Revaluation surplus - Infrastructure - Pathways	887,820	0	887,820	887,820	0	887,820
Revaluation surplus - Infrastructure - Drainage	10,940,516	0	10,940,516	10,940,516	0	10,940,516
Revaluation surplus - Infrastructure - Parks and Recreation	1,813,293	0	1,813,293	1,813,293	0	1,813,293
Revaluation surplus - Infrastructure - Bridges	1,501,218	0	1,501,218	1,501,218	0	1,501,218
Revaluation surplus - Infrastructure - Waste	1,446,902	0	1,446,902	1,124,075	322,827	1,446,902
	309,151,644	0	309,151,644	309,559,281	(407,637)	309,151,644



**SHIRE OF ASHBURTON**  
**NOTES TO AND FORMING PART OF THE FINANCIAL REPORT**  
**FOR THE YEAR ENDED 30 JUNE 2025**

**18. NOTES TO THE STATEMENT OF CASH FLOWS**

**(a) Reconciliation of cash**

For the purposes of the Statement of cash flows, cash includes cash and cash equivalents, net of outstanding bank overdrafts. Cash at the end of the reporting period is reconciled to the related items in the Statement of Financial Position as follows:

	<b>Note</b>	<b>2025 Actual</b>	<b>2024 Actual</b>
		<b>\$</b>	<b>\$</b>
Cash and cash equivalents	3	46,565,387	43,093,806
<b>Restrictions</b>			
The following classes of financial assets have restrictions imposed by regulations or other externally imposed requirements which limit or direct the purpose for which the resources may be used:			
- Cash and cash equivalents	3	21,794,250	29,191,986
- Financial assets at amortised cost	4	72,969,788	47,096,750
		94,764,038	76,288,736
The restricted financial assets are a result of the following specific purposes to which the assets may be used:			
Restricted reserve accounts	30	81,579,098	64,711,685
Contract liabilities	13	4,451,207	6,880,259
Capital grant liabilities	13	8,733,733	4,696,792
<b>Total restricted financial assets</b>		94,764,038	76,288,736
<b>(b) Reconciliation of net result to net cash provided by operating activities</b>			
Net result		45,245,023	12,817,867
Non-cash items:			
Adjustments to fair value of financial assets at fair value through profit or loss		6,215	(2,942)
Depreciation/amortisation		19,184,636	19,002,305
Loss on sale of asset		2,520,252	1,920,745
Assets received for substantially less than fair value		(1,128,000)	(1,027,000)
Changes in assets and liabilities:			
(Increase)/decrease in trade and other receivables		(2,019,451)	618,089
(Increase)/decrease in other assets		(271,532)	(895,545)
(Increase)/decrease in inventories		709,499	(39,355)
Increase/(decrease) in trade and other payables		1,231,531	4,569,075
Increase/(decrease) in employee related provisions		166,376	202,998
Increase/(decrease) in other provisions		329,039	3,211,492
Increase/(decrease) in other liabilities		3,962,627	4,335,037
Capital grants, subsidies and contributions		(16,699,793)	(6,193,047)
Net cash provided by/(used in) operating activities		53,236,422	38,519,719
<b>(c) Non-cash investing and financing activities</b>			
Acquisition of property plant and equipment below fair value	8(a)	1,128,000	1,027,000
Acquisition of right of use assets by means of a lease	11(a)	68,962	0
<b>(d) Undrawn borrowing facilities</b>			
<b>Credit standby arrangements</b>			
Credit card limit		300,000	232,000
Credit card balance at balance date		(37,228)	(11,380)
<b>Total amount of credit unused</b>		262,772	220,620
<b>Loan facilities</b>			
Loan facilities - current		78,012	440,542
Loan facilities - non-current		354,024	432,036
<b>Total facilities in use at balance date</b>		432,036	872,578
<b>Unused loan facilities at balance date</b>		NIL	NIL

**SHIRE OF ASHBURTON  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2025**

**19. CONTINGENT LIABILITIES**

**Wittenoom Asbestos**

Wittenoom asbestos claims are being made against a number of defendants including the Shire by former residents and visitors to Wittenoom for potential damages incurred as a result of suffering from asbestos related diseases.

The present outlook for the Shire in relation to Wittenoom litigation is being carefully monitored by the Council and the Executive on a monthly basis. The amount of potential claims and the Shire's potential contribution to the settlement of these has remained relatively steady over the current period.

Total future potential claims in respect of Wittenoom are not reliably quantifiable; however, the changing nature of damages claims and their defence means that individual cases could potentially place the Shire at a greater financial risk.

The Shire has a commitment from the State Government that it will support a financial contribution if the Wittenoom impost becomes too onerous for the Shire. All cases to date have been settled out of court with a number of parties contributing to the settlement process. Out of court settlements result in no judgement being reached by the court.

The amount of on-going claims and the manner in which they were concluded have not been disclosed as this may prejudice the Shire's position in an individual case.

In the event that a number of cases brought against the Shire and additional defendants are ruled in favour of the plaintiff, the financial impact on the Shire may result in significant losses being incurred which in turn may convert to higher rating levels, or a reduction in services provided to ratepayers.

**Contaminated Sites**

In compliance with the *Contaminated Sites Act 2003*, The Shire has Onslow Waste Refuse site listed as a possible contaminated site.

Until the Shire conducts an investigation to determine the presence and scope of contamination, assess the risk, and agree with the Department of Water and Environmental Regulation on the need and criteria for remediation of a risk based approach, the Shire is unable to estimate the potential costs associated with remediation of these sites. This approach is consistent with the Department of Water and Environmental Regulation Guidelines

**SHIRE OF ASHBURTON  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2025**

**20. CAPITAL COMMITMENTS**

	<b>2025</b>	<b>2024</b>
	<b>\$</b>	<b>\$</b>
Contracted for:		
- capital expenditure projects	48,273,283	6,641,333
- plant & equipment purchases	52,483	168,909
	48,325,766	6,810,242
Payable:		
- not later than one year	48,325,766	6,810,242

The capital expenditure projects outstanding at the end of the current reporting period represent the a variety of projects currently undergoing construction. Major projects include Minna Oval Sports Club Ocean View Caravan Park, Onslow Men's Shed, Onslow Bike Path, Onslow Streetscape Pannawonica Bike Path, Sport Ovals lighting upgrades, Swimming Pool Heating and road construction and maintenance works

**SHIRE OF ASHBURTON  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2025**

**21. RELATED PARTY TRANSACTIONS**

**(a) Council member remuneration**

Fees, expenses and allowances to be paid or reimbursed to council members.

Note	2025 Actual	2025 Budget	2024 Actual
	\$	\$	\$
President's annual allowance	68,552	68,552	65,915
President's meeting attendance fees	33,706	33,706	31,936
President's annual allowance for ICT expenses	3,120	3,120	3,000
President's travel and accommodation expenses	4,111	4,500	3,953
	109,489	109,878	104,804
Deputy President's annual allowance	17,138	17,138	16,478
Deputy President's meeting attendance fees	25,137	25,137	24,665
Deputy President's annual allowance for ICT expenses	3,120	3,120	3,000
Deputy President's travel and accommodation expenses	4,304	4,500	4,246
	49,699	49,895	48,389
All other council member's meeting attendance fees	175,959	175,959	162,037
All other council member's annual allowance for ICT expenses	21,840	21,840	20,115
All other council member's travel and accommodation expenses	23,381	31,500	20,655
	221,180	229,299	202,807
21(b)	380,368	389,072	356,000

**(b) Key management personnel (KMP) compensation**

The total of compensation paid to KMP of the Shire during the year are as follows:

Short-term employee benefits	1,499,677	1,244,612
Post-employment benefits	173,057	159,722
Employee - other long-term benefits	161,023	183,677
Employee - termination benefits	57,536	0
Council member costs	380,368	356,000
21(a)	2,271,661	1,944,011

*Short-term employee benefits*

These amounts include all salary and fringe benefits awarded to KMP except for details in respect to fees and benefits paid to council members which may be separately found in the table above.

*Post-employment benefits*

These amounts are the current-year's cost of the Shire's superannuation contributions made during the year.

*Other long-term benefits*

These amounts represent annual leave and long service leave entitlements accruing during the year.

*Termination benefits*

These amounts represent termination benefits paid to KMP (Note: may or may not be applicable in any given year).

*Council member costs*

These amounts represent payments of member fees, expenses, allowances and reimbursements during the year.

SHIRE OF ASHBURTON  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2025

21. RELATED PARTY TRANSACTIONS (Continued)

(c) Transactions with related parties

Transactions between related parties and the Shire are on normal commercial terms and conditions, no more favourable than those available to other parties, unless otherwise stated.

No outstanding balances or provisions for doubtful debts or guarantees exist in relation to related parties at year end.

In addition to KMP compensation above the following transactions occurred with related parties:

	2025 Actual	2024 Actual
	\$	\$
Sale of goods and services	5,330	4,752
Purchase of goods and services	23,305	31,076

(d) Related parties

The Shire's main related parties are as follows:

i. Key management personnel

Any person(s) having authority and responsibility for planning, directing and controlling the activities of the Shire, directly or indirectly, including any council member, are considered key management personnel.

ii. Other Related Parties

During the previous year, a company controlled by a related party of a council member, was awarded a contract under the selective tender process on terms and conditions equivalent for those that prevail in arm's length transactions under the Shire's procurement process.

Short-term employee benefits related to an associate person of the CEO who was employed by the Shire under normal employment terms and conditions.

Outside of normal citizen type transactions with the Shire, there were no other related party transactions involving key management personnel and/or their close family members and/or their controlled (or jointly controlled) entities.

iii. Entities subject to significant influence by the Shire

There were no such entities requiring disclosure during the current or previous year.

**SHIRE OF ASHBURTON  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2025**

**22. JOINT ARRANGEMENTS**

**Share of joint operations**

Communities Housing (Homeswest):

Purpose

The Shire of Ashburton, in conjunction with Homeswest, is providing rental accommodation for senior citizens who are eligible.

Address: 46 Second Avenue, Onslow 6710 (Carinya Units 1 - 5)

5 Dwellings - Freehold / Certificate of Title Volume 3042 Folio 6 / Drawing No. 190235

Legal Agreements:

Joint Venture Agreement dated 2 August 1994, for fifty years from this date.

**Statement of financial position**

	<b>2025 Actual</b>	<b>2024 Actual</b>
	<b>\$</b>	<b>\$</b>
Cash and cash equivalents	0	5,354
Land and buildings	1,093,670	1,093,670
Less: accumulated depreciation	(523,554)	(499,897)
<b>Total assets</b>	<b>570,116</b>	<b>599,127</b>
Reserve accounts	0	5,354
<b>Total equity</b>	<b>0</b>	<b>5,354</b>

**Statement of comprehensive income**

Other revenue	14,560	14,560
Depreciation	(23,659)	(50,744)
Other expense	(85,335)	(32,379)
<b>Profit/(loss) for the period</b>	<b>(94,434)</b>	<b>(68,563)</b>
Other comprehensive income		
<b>Total comprehensive income for the period</b>	<b>(94,434)</b>	<b>(68,563)</b>

**Statement of cash flows**

Other revenue	14,560	14,560
Other expense	(23,659)	(32,379)
<b>Net cash provided by (used in) operating activities</b>	<b>(9,099)</b>	<b>(17,819)</b>

**MATERIAL ACCOUNTING POLICIES**

**Joint operations**

A joint operation is a joint arrangement where the Shire has joint control with two or more parties to the joint arrangement. All parties to joint arrangement have rights to the assets, and obligations for the liabilities relating to the arrangement.

Assets, liabilities, revenues and expenses relating to the Shire's interest in the joint operation are accounted for in accordance with the relevant Australian Accounting Standards.

SHIRE OF ASHBURTON  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2025

23. FINANCIAL RISK MANAGEMENT

This note explains the Shire's exposure to financial risks and how these risks could affect the Shire's future financial performance.

Risk	Exposure arising from	Measurement	Management
Market risk - interest rates	Long term borrowings at variable rates	Sensitivity analysis	Utilise fixed interest rate borrowings
Credit risk	Cash and cash equivalents, trade receivables, financial assets and debt investments	Aging analysis Credit analysis	Diversification of bank deposits, credit limits. Investment policy
Liquidity risk	Borrowings and other liabilities	Rolling cash flow forecasts	Availability of committed credit lines and borrowing facilities

The Shire does not engage in transactions expressed in foreign currencies and is therefore not subject to foreign currency risk.

Financial risk management is carried out by the finance department under policies approved by the council. The finance department identifies, evaluates and manages financial risks in close co-operation with the operating divisions. Council have approved the overall risk management policy and provide policies on specific areas such as investment policy.

(a) Interest rate risk

Cash and cash equivalents

The Shire's main interest rate risk arises from cash and cash equivalents with variable interest rates, which exposes the Shire to cash flow interest rate risk. Short term overdraft facilities also have variable interest rates however these are repaid within 12 months, reducing the risk level to minimal.

Excess cash and cash equivalents are invested in fixed interest rate term deposits which do not expose the Shire to cash flow interest rate risk. Cash and cash equivalents required for working capital are held in variable interest rate accounts and non-interest bearing accounts. Carrying amounts of cash and cash equivalents as at 30 June and the weighted average interest rate across all cash and cash equivalents, term deposits, and Treasury bonds held disclosed as financial assets at amortised cost are reflected in the table below.

	Weighted average interest rate	Carrying amounts	Fixed interest rate	Variable interest rate	Non interest bearing
	%	\$	\$	\$	\$
2025					
Cash and cash equivalents	4.25%	46,565,387	8,609,311	37,956,076	0
Financial assets at amortised cost - term deposits	4.58%	72,969,788	72,969,788	0	0
Financial assets at amortised cost - Treasury bonds					
2024					
Cash and cash equivalents	2.30%	43,093,806	37,614,937	5,478,869	0
Financial assets at amortised cost - term deposits	2.66%	47,096,750	47,096,750	0	0
Financial assets at amortised cost - Treasury bonds					

Sensitivity

Profit or loss is sensitive to higher/lower interest income from cash and cash equivalents as a result of changes in interest rates.

	2025	2024
	\$	\$
Impact of a 1% movement in interest rates on profit or loss and equity*	379,561	54,789

\* Holding all other variables constant

Borrowings

Borrowings are subject to interest rate risk - the risk that movements in interest rates could adversely affect funding costs. The Shire manages this risk by borrowing long term and fixing the interest rate to the situation considered the most advantageous at the time of negotiation. The Shire does not consider there to be any interest rate risk in relation to borrowings. Details of interest rates applicable to each borrowing may be found at Note 29(a).

SHIRE OF ASHBURTON  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2025

23. FINANCIAL RISK MANAGEMENT (Continued)

(b) Credit risk

Trade and other receivables

The Shire's major trade and other receivables comprise contractual non-statutory user fees and charges, grants, contributions and reimbursements. The major risk associated with these receivables is credit risk – the risk that the debts may not be repaid. The Shire manages this risk by monitoring outstanding debt and employing debt recovery policies.

The level of outstanding receivables is reported to council monthly and benchmarks are set and monitored for acceptable collection performance.

The Shire applies the AASB 9 Financial Instruments simplified approach to measuring expected credit losses using a lifetime expected loss allowance for all trade and other receivables. To measure the expected credit losses, receivables from grants, contributions and reimbursements are separated from other trade receivables due to the difference in payment terms and security.

The expected loss rates are based on the payment profiles of trade and other receivables over a period of 36 months before 1 July 2024 or 1 July 2025 respectively and the corresponding historical losses experienced within this period. Historical credit loss rates are adjusted to reflect current and forward-looking information on macroeconomic factors such as the ability of users to settle the receivables.

The loss allowance as at 30 June 2025 and 30 June 2024 was determined as follows for trade and other receivables.

	Current	More than 30 days past due	More than 60 days past due	More than 90 days past due	Total
<b>30 June 2025</b>					
<b>Trade receivables</b>					
Expected credit loss	0.00%	0.00%	0.00%	41.63%	
Gross carrying amount	1,791,056	1,880,534	95,200	36,808	3,803,598
Loss allowance	0	0	0	15,323	15,323
<b>Rates and Statutory Receivables</b>					
Expected credit loss	0.00%	0.00%	0.00%	70.02%	
Gross carrying amount	0	0	0	336,020	336,020
Loss allowance	0	0	0	235,298	235,298
<b>30 June 2024</b>					
<b>Trade receivables</b>					
Expected credit loss	0.00%	0.00%	0.00%	3.44%	
Gross carrying amount	1,348,577	99,639	47,816	419,056	1,915,088
Loss allowance	0	0	0	14,409	14,409
<b>Rates and Statutory Receivables</b>					
Expected credit loss	0.00%	0.00%	0.00%	0.00%	
Gross carrying amount	0	0	0	469,337	469,337
Loss allowance	0	0	0	0	0



SHIRE OF ASHBURTON  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2025

23. FINANCIAL RISK MANAGEMENT (Continued)

(b) Credit risk (Continued)

The loss allowances for trade, other receivables and contract assets as at 30 June reconcile to the opening loss allowances as follows:

	Trade receivables		Rates and Statutory Receivables	
	2025 Actual	2024 Actual	2025 Actual	2024 Actual
Opening loss allowance as at 1 July	\$ 14,409	\$ 295,685	\$ 0	\$ 0
Increase in loss allowance recognised in profit or loss during the year	914	2,869	235,298	0
Receivables written off during the year as uncollectible	30,452	(256,633)	0	0
Unused amount reversed	(30,452)	(27,512)	0	0
Closing loss allowance at 30 June	15,323	14,409	235,298	0

Trade, other receivables and contract assets are written off where there is no reasonable expectation of recovery. Indicators that there is no reasonable expectation of recovery include, amongst others, the failure of a debtor to engage in a repayment plan with the Shire, and a failure to make contractual payments for a period of greater than 120 days past due.

Impairment losses on rates and statutory receivables, trade, other receivables and contract assets are presented as net impairment losses within other expenditure. Subsequent recoveries of amounts previously written off are credited against the same line item.

Contract assets

The Shire's contract assets represent work completed, which have not been invoiced at year end. This is due to the Shire not having met all the performance obligations in the contract which give an unconditional right to receive consideration. The Shire applies the simplified approach to measure expected credit losses which uses a lifetime expected loss allowance for all contract assets. To measure the expected credit losses, contract assets have been grouped based on shared credit risk characteristics and the days past due. Contract assets have substantially the same risk characteristics as the trade receivables for the same types of contracts. The Shire has therefore concluded that the expected loss rates for trade receivables are a reasonable approximation of the loss rates for the contract assets.

**SHIRE OF ASHBURTON  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2025**

**23. FINANCIAL RISK MANAGEMENT (Continued)**

**(c) Liquidity risk**

**Payables and borrowings**

Payables and borrowings are both subject to liquidity risk – that is the risk that insufficient funds may be on hand to meet payment obligations as and when they fall due. The Shire manages this risk by monitoring its cash flow requirements and liquidity levels and maintaining an adequate cash buffer. Payment terms can be extended and overdraft facilities drawn upon if required and disclosed in Note 18(d).

The contractual undiscounted cash flows of the Shire's payables and borrowings are set out in the liquidity table below. Balances due within 12 months equal their carrying amounts, as the impact of discounting is not significant.

	<b>Due within 1 year</b>	<b>Due between 1 &amp; 5 years</b>	<b>Due after 5 years</b>	<b>Total contractual cash flows</b>	<b>Carrying amount</b>
<b>2025</b>	<b>\$</b>	<b>\$</b>	<b>\$</b>	<b>\$</b>	<b>\$</b>
Trade and other payables	10,582,157	0	0	10,582,157	10,582,157
Borrowings	78,012	290,073	63,950	432,035	432,035
Contract Liabilities	13,184,941	2,676,620	0	15,861,561	15,861,561
Lease liabilities	52,018	0	0	52,018	52,018
	<b>23,897,128</b>	<b>2,966,693</b>	<b>63,950</b>	<b>26,927,771</b>	<b>26,927,771</b>

**2024**

Trade and other payables	7,606,585	0	0	7,606,585	7,606,585
Borrowings	440,542	306,201	125,835	872,578	872,578
Contract Liabilities	11,577,051	478,002	0	12,055,053	12,055,053
Lease liabilities	52,174	0	0	52,174	52,174
	<b>19,676,352</b>	<b>784,203</b>	<b>125,835</b>	<b>20,586,390</b>	<b>20,586,390</b>

**SHIRE OF ASHBURTON  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2025**

**24. EVENTS OCCURRING AFTER THE END OF THE REPORTING PERIOD**

There has been no material events after the reporting period which would effect the financial report of the Shire of Ashburton for the year ended 30 June 2025 or which would require additional disclosures.

SHIRE OF ASHBURTON  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2025

25. OTHER MATERIAL ACCOUNTING POLICIES

**a) Goods and services tax (GST)**  
Revenues, expenses and assets are recognised net of the amount of GST, except where the amount of GST incurred is not recoverable from the Australian Taxation Office (ATO).

Receivables and payables are stated inclusive of GST receivable or payable. The net amount of GST recoverable from, or payable to, the ATO is included with receivables or payables in the statement of financial position.

Cash flows are presented on a gross basis. The GST components of cash flows arising from investing or financing activities which are recoverable from, or payable to, the ATO are presented as operating cash flows.

**b) Current and non-current classification**  
The asset or liability is classified as current if it is expected to be settled within the next 12 months, being the Shire's operational cycle. In the case of liabilities where the Shire does not have the unconditional right to defer settlement beyond 12 months, such as vested long service leave, the liability is classified as current even if not expected to be settled within the next 12 months. Inventories held for trading are classified as current or non-current based on the Shire's intentions to release for sale.

**c) Rounding off figures**  
All figures shown in this annual financial report, other than a rate in the dollar, are rounded to the nearest dollar. Amounts are presented in Australian Dollars.

**d) Comparative figures**  
Where required, comparative figures have been adjusted to conform with changes in presentation for the current financial year.

When the Shire applies an accounting policy retrospectively, makes a retrospective restatement or reclassifies items in its financial statements that has a material effect on the statement of financial position, an additional (third) Statement of Financial Position as at the beginning of the preceding period in addition to the minimum comparative financial report is presented.

**e) Budget comparative figures**  
Unless otherwise stated, the budget comparative figures shown in this annual financial report relate to the original budget estimate for the relevant item of disclosure.

**f) Superannuation**  
The Shire contributes to a number of Superannuation Funds on behalf of employees. All funds to which the Shire contributes are defined contribution plans.

**g) Fair value of assets and liabilities**  
Fair value is the price that the Shire would receive to sell the asset or would have to pay to transfer a liability, in an orderly (i.e. unforced) transaction between independent, knowledgeable and willing market participants at the measurement date.

As fair value is a market-based measure, the closest equivalent observable market pricing information is used to determine fair value. Adjustments to market values may be made having regard to the characteristics of the specific asset or liability. The fair values of assets that are not traded in an active market are determined using one or more valuation techniques. These valuation techniques maximise, to the extent possible, the use of observable market data.

To the extent possible, market information is extracted from either the principal market for the asset or liability (i.e. the market with the greatest volume and level of activity for the asset or liability) or, in the absence of such a market, the most advantageous market available to the entity at the end of the reporting period (i.e. the market that maximises the receipts from the sale of the asset after taking into account transaction costs and transport costs).

For non-financial assets, the fair value measurement also takes into account a market participant's ability to use the asset in its highest and best use or to sell it to another market participant that would use the asset in its highest and best use.

**h) Interest revenue**  
Interest revenue is calculated by applying the effective interest rate to the gross carrying amount of a financial asset measured at amortised cost except for financial assets that subsequently become credit-impaired. For credit-impaired financial assets the effective interest rate is applied to the net carrying amount of the financial asset (after deduction of the loss allowance).

**i) Fair value hierarchy**  
*AASB 13 Fair Value Measurement* requires the disclosure of fair value information by level of the fair value hierarchy, which categorises fair value measurement into one of three possible levels based on the lowest level that an input that is significant to the measurement can be categorised into as follows:

**Level 1**  
Measurements based on quoted prices (unadjusted) in active markets for identical assets or liabilities that the entity can access at the measurement date.

**Level 2**  
Measurements based on inputs other than quoted prices included in Level 1 that are observable for the asset or liability, either directly or indirectly.

**Level 3**  
Measurements based on unobservable inputs for the asset or liability.

The fair values of assets and liabilities that are not traded in an active market are determined using one or more valuation techniques. These valuation techniques maximise, to the extent possible, the use of observable market data. If all significant inputs required to measure fair value are observable, the asset or liability is included in Level 2. If one or more significant inputs are not based on observable market data, the asset or liability is included in Level 3.

**Valuation techniques**  
The Shire selects a valuation technique that is appropriate in the circumstances and for which sufficient data is available to measure fair value. The availability of sufficient and relevant data primarily depends on the specific characteristics of the asset or liability being measured. The valuation techniques selected by the Shire are consistent with one or more of the following valuation approaches:

**Market approach**  
Valuation techniques that use prices and other relevant information generated by market transactions for identical or similar assets or liabilities.

**Income approach**  
Valuation techniques that convert estimated future cash flows or income and expenses into a single discounted present value.

**Cost approach**  
Valuation techniques that reflect the current replacement cost of the service capacity of an asset.

Each valuation technique requires inputs that reflect the assumptions that buyers and sellers would use when pricing the asset or liability, including assumptions about risks. When selecting a valuation technique, the Shire gives priority to those techniques that maximise the use of observable inputs and minimise the use of unobservable inputs. Inputs that are developed using market data (such as publicly available information on actual transactions) and reflect the assumptions that buyers and sellers would generally use when pricing the asset or liability are considered observable, whereas inputs for which market data is not available and therefore are developed using the best information available about such assumptions are considered unobservable.

**j) Impairment of assets**  
In accordance with Australian Accounting Standards the Shire's assets, other than inventories, are assessed at each reporting date to determine whether there is any indication they may be impaired.

Where such an indication exists, an impairment test is carried out on the asset by comparing the recoverable amount of the asset, being the higher of the asset's fair value less costs to sell and value in use, to the asset's carrying amount except for non-financial assets that are:

- land and buildings classified as property, plant and equipment;
- infrastructure; or
- vested improvements that the local government controls, in circumstances where there has been an impairment indication of a general decrease in asset values.

These non-financial assets are assessed in accordance with the regulatory framework detailed in Note 10.

Any excess of the asset's carrying amount over its recoverable amount is recognised immediately in profit or loss, unless the asset is carried at a revalued amount in accordance with another Standard (e.g. *AASB 116 Property, Plant and Equipment*) whereby any impairment loss of a revalued asset is treated as a revaluation decrease in accordance with that other Standard.

**SHIRE OF ASHBURTON  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2025**

**26. FUNCTION AND ACTIVITY**

**(a) Service objectives and descriptions**

Shire operations as disclosed in this financial report encompass the following service orientated functions and activities.

<b>Objective</b>	<b>Description</b>
<b>Governance</b>	
The provision of decision -making process for the efficient allocation of scarce resources.	Includes the activities of members of Council and the administrative support available to the Council for the provision of governance of the district. Other costs relate to the task of assisting elected members and ratepayers on matters which do not concern specific local government services.
<b>General purpose funding</b>	
To collect revenue to allow for the provision of services.	Rates, general purpose government grants and interest revenue.
<b>Law, order, public safety</b>	
To provide services to help ensure a safer community.	Supervision of various by-laws, fire prevention, emergency services and animal control.
<b>Health</b>	
To assess and manage risks to public health and create and maintain environments that promote good public health.	Food safety, traders permits, septic approvals, analysis of drinking water, public pool safety, monitoring and control of mosquitoes, noise - dust or odour complaints, public building inspections, Environmental Health support to Aboriginal communities, provision of public information on issues such as asbestos, mosquitoes, food hygiene.
<b>Education and welfare</b>	
To meet the needs of the community in these areas.	Maintenance of pre-school facilities & donations to schools. Assistance to welfare groups and Youth Services.
<b>Housing</b>	
To manage housing.	Maintenance of staff and rental housing.
<b>Community amenities</b>	
To provide services required but the community.	Rubbish collections, refuse site operations, litter control, administration of the town planning scheme, cemetery operations, public toilet facilities and protection of the environment.
<b>Recreation and culture</b>	
To establish and manage efficiently infrastructure and resources which help the social well being of the community.	Maintenance of Halls, Swimming pools, sporting facilities, parks and associated facilities, provision of library services in Tom Price, Onslow, Pannawonica & Paraburdoo.
<b>Transport</b>	
To provide effective and efficient transport services to the community.	Construction and maintenance of streets, roads, bridges, footpaths; street lighting, traffic management and airport. Purchase and disposal of Council's Road Plant.
<b>Economic services</b>	
To help promote the Shire and improve its economic well-being.	Building control, management of tourist bureau, tourism and area promotion and standpipes.
<b>Other property and services</b>	
To provide support services for works and plant operations.	Private works operations, plant repairs and operation costs, stock and materials, salaries and wages of Council employees.

**SHIRE OF ASHBURTON**  
**NOTES TO AND FORMING PART OF THE FINANCIAL REPORT**  
**FOR THE YEAR ENDED 30 JUNE 2025**

**26. FUNCTION AND ACTIVITY (Continued)**

**(b) Income and expenses**

	<b>2025 Actual</b>	<b>2024 Actual</b>
	<b>\$</b>	<b>\$</b>
<b>Income excluding grants, subsidies and contributions and capital grants, subsidies and contributions</b>		
Governance	7,073	2,271
General purpose funding	77,861,464	61,764,699
Law, order, public safety	64,713	126,992
Health	147,337	139,018
Education and welfare	23,165	24,499
Housing	1,173,133	1,264,375
Community amenities	14,927,747	6,512,167
Recreation and culture	11,450,312	772,656
Transport	8,149,168	3,404,108
Economic services	1,376,733	1,975,575
Other property and services	3,275,704	2,136,423
	<b>118,456,549</b>	<b>78,122,783</b>
<b>Grants, subsidies and contributions and capital grants, subsidies and contributions</b>		
General purpose funding	830,156	2,822,215
Law, order, public safety	20,000	7,332
Health	6,557	11,926
Community amenities	16,862	141,027
Recreation and culture	1,355,268	1,195,514
Other property and services	2,127,565	700,648
	<b>4,356,408</b>	<b>4,878,662</b>
<b>Total income</b>	<b>122,812,957</b>	<b>83,001,445</b>
<b>Expenses</b>		
Governance	(769,033)	(1,137,476)
General purpose funding	(198,013)	(79,794)
Law, order, public safety	(1,180,421)	(1,148,100)
Health	(765,128)	(546,682)
Education and welfare	(951,606)	(750,035)
Housing	(3,238,772)	(1,895,591)
Community amenities	(10,896,773)	(12,542,756)
Recreation and culture	(21,794,128)	(17,681,499)
Transport	(20,121,367)	(20,501,495)
Economic services	(6,046,600)	(5,802,271)
Other property and services	(11,606,092)	(8,097,879)
<b>Total expenses</b>	<b>(77,567,933)</b>	<b>(70,183,578)</b>
<b>Net result for the period</b>	<b>45,245,024</b>	<b>12,817,867</b>
<b>(c) Assets</b>		
Governance	31,649,583	24,818,893
General purpose funding	7,723,724	7,809,636
Law, order, public safety	4,258,996	4,177,072
Health	(4,393)	390
Education and welfare	13,159,032	13,428,170
Housing	62,354,631	52,129,613
Community amenities	44,462,991	32,855,394
Recreation and culture	130,870,179	119,769,874
Transport	368,484,911	361,943,502
Economic services	40,992,939	43,539,194
Other property and services	10,680,621	13,720,413
Unallocated	44,072,843	28,923,983
<b>Total assets</b>	<b>758,706,057</b>	<b>703,116,134</b>

SHIRE OF ASHBURTON  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2025

27. RATING INFORMATION

(a) General rates

RATE TYPE		Rate in	Number	2024/25	2024/25	2024/25	2024/25	2024/25	2024/25	2023/24
Rate description		\$	of	Actual	Actual	Actual	Actual	Budget	Budget	Actual
Basis of valuation			properties	rateable	rate	interim	total	rate	interim	total
				value*	revenue	rates	revenue	revenue	rate	revenue
					\$	\$	\$	\$	\$	\$
Residential / Community	Gross rental valuation	0.09830	2,246	48,347,196	4,752,530	8,160	4,760,690	4,744,402	0	4,744,402
Commercial / Industrial	Gross rental valuation	0.09830	147	15,083,214	1,482,680	12,989	1,495,669	1,440,100	0	1,440,100
Transient Workforce Accom.	Gross rental valuation	0.19500	19	20,982,980	4,091,681	5,704,044	9,795,725	4,091,681	2,679,564	6,771,245
Pastoral	Unimproved valuation	0.19290	37	7,523,389	1,451,262	(122,453)	1,328,809	1,451,262		1,451,262
Non-Pastoral	Unimproved valuation	0.38568	652	131,936,359	50,885,215	2,911,411	53,796,626	50,895,191	2,000,000	52,895,191
Non-Rateable	Gross rental valuation		247	2,073,830	0	(603)	(603)	0	0	0
Non-Rateable	Unimproved valuation		1	55,957	0	0	0	0	0	0
Total general rates			3,349	226,002,925	62,663,368	8,513,548	71,176,916	62,622,636	4,679,564	67,302,200
Minimum payment										
		\$								
Residential / Community	Gross rental valuation	1,350	330	3,104,584	445,500	0	445,500	453,600	0	453,600
Commercial / Industrial	Gross rental valuation	1,350	40	256,429	54,000	0	54,000	54,000	0	54,000
Transient Workforce Accom.	Gross rental valuation	1,350	3	60	4,050	0	4,050	4,050	0	4,050
Pastoral	Unimproved valuation	1,350	2	9,529	2,700	0	2,700	2,700	0	2,700
Non-Pastoral	Unimproved valuation	1,350	414	621,947	558,900	0	558,900	565,650	0	565,650
Total minimum payments			789	3,992,549	1,065,150	0	1,065,150	1,080,000	0	1,080,000
Total general rates and minimum payments			4,138	229,995,474	63,728,518	8,513,548	72,242,066	63,702,636	4,679,564	68,382,200
Ex-gratia rates										
Dampier to Bunbury Natural Gas Pipeline Corridor			0	0	12,497	0	12,497	11,900	0	11,900
Total amount raised from rates (excluding general rates)			0	0	12,497	0	12,497	11,900	0	11,900
Rates written off							(39,488)			0
Rate Adjustments							0			0
Total rates							72,215,075			68,394,100
(b) Rates related information										
Rates instalment interest							28,732			27,300
Rates overdue interest							53,662			40,800

\*Rateable Value at time of raising of rate.

**SHIRE OF ASHBURTON**  
**NOTES TO AND FORMING PART OF THE FINANCIAL REPORT**  
**FOR THE YEAR ENDED 30 JUNE 2025**

**28. DETERMINATION OF SURPLUS OR DEFICIT**

		2024/25 (30 June 2025 carried forward)	2024/25 Budget (30 June 2025 carried forward)	2023/24 (30 June 2024 carried forward)
	Note	\$	\$	\$
<b>(a) Non-cash amounts excluded from operating activities</b>				
The following non-cash revenue or expenditure has been excluded from amounts attributable to operating activities within the Statement of Financial Activity in accordance with <i>Financial Management Regulation 32</i> .				
<b>Adjustments to operating activities</b>				
Less: Profit on asset disposals		(196,850)	(104,500)	(86,759)
Less: Fair value adjustments to financial assets at fair value through profit or loss		6,215	0	(2,942)
Add: Loss on disposal of assets		2,717,102	77,300	2,007,504
	8(a), 9(a)			
Add: Depreciation	&11(a)	19,184,636	14,105,200	19,002,305
Non-cash movements in non-current assets and liabilities:				
Employee benefit provisions		170,185	0	9,377
Other provisions		3,681,022	0	3,211,490
Contract liabilities		2,198,618	0	478,002
Inventory		715,042	0	0
<b>Non-cash amounts excluded from operating activities</b>		<b>28,475,970</b>	<b>14,078,000</b>	<b>24,618,977</b>
<b>(b) Non-cash amounts excluded from investing activities</b>				
The following non-cash revenue or expenditure has been excluded from amounts attributable to investing activities within the Statement of Financial Activity in accordance with <i>Financial Management Regulation 32</i> .				
<b>Adjustments to investing activities</b>				
Property, plant and equipment received for substantially less than fair value	18(c)	1,128,000	0	1,027,000
Right of use assets received - non cash	11(a)	68,962	0	0
<b>Non-cash amounts excluded from investing activities</b>		<b>1,196,962</b>	<b>0</b>	<b>1,027,000</b>
<b>(c) Non-cash amounts excluded from financing activities</b>				
The following non-cash revenue or expenditure has been excluded from amounts attributable to financing activities within the Statement of Financial Activity in accordance with <i>Financial Management Regulation 32</i> .				
<b>Adjustments to financing activities</b>				
Non cash proceeds from new leases	29(b)	(68,962)	0	0
<b>Non-cash amounts excluded from financing activities</b>		<b>(68,962)</b>	<b>0</b>	<b>0</b>
<b>(d) Surplus or deficit after imposition of general rates</b>				
The following current assets and liabilities have been excluded from the net current assets used in the Statement of Financial Activity in accordance with <i>Financial Management Regulation 32</i> to agree to the surplus/(deficit) after imposition of general rates.				
<b>Adjustments to net current assets</b>				
Less: Reserve accounts	30	(81,579,098)	(53,218,376)	(64,711,685)
Less: Financial assets at amortised cost				
Less: Current assets not expected to be received at end of year				
- Capital grant/contribution liabilities		0	2,110,700	0
Add: Current liabilities not expected to be cleared at end of year				
- Current portion of borrowings	14	78,012	440,543	440,542
- Current portion of lease liabilities	11(b)	52,018	0	52,174
<b>Total adjustments to net current assets</b>		<b>(81,449,068)</b>	<b>(50,667,133)</b>	<b>(64,218,969)</b>
<b>Net current assets used in the Statement of financial activity</b>				
Total current assets		127,959,362	71,405,836	96,318,217
Less: Total current liabilities		(25,982,910)	(20,738,703)	(21,609,824)
Less: Total adjustments to net current assets		(81,449,068)	(50,667,133)	(64,218,969)
<b>Surplus or deficit after imposition of general rates</b>		<b>20,527,384</b>	<b>0</b>	<b>10,489,424</b>



SHIRE OF ASHBURTON  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2025

29. BORROWING AND LEASE LIABILITIES

(a) Borrowings

Actual									Budget			
Purpose	Note	Principal at 1 July 2023	New loans during 2023-24	Principal repayments during 2023-24	Principal at 30 June 2024	New loans during 2024-25	Principal repayments during 2024-25	Principal at 30 June 2025	Principal at 1 July 2024	New loans during 2024-25	Principal repayments during 2024-25	Principal at 30 June 2025
		\$	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$
Onslow Administration Building*		506,540	0	(49,179)	457,361	0	(50,821)	406,540	458,361	0	(50,821)	407,540
Onslow Transfer Station*		720,537	0	(354,763)	365,774	0	(365,774)	0	365,774	0	(365,774)	0
Onslow Aerodrome Upgrade*		71,938	0	(22,495)	49,443	0	(23,947)	25,496	49,803	0	(23,948)	25,855
<b>Total</b>		1,299,015	0	(426,437)	872,578	0	(440,542)	432,036	873,938	0	(440,543)	433,395
<b>Borrowing finance cost payments</b>												
Purpose		Loan number	Institution	Interest rate	Date final payment is due	Actual for year ending 30 June 2025		Budget for year ending 30 June 2025	Actual for year ending 30 June 2024			
						\$	\$	\$	\$			
Onslow Administration Building*		124	WATC*	3.31%	31/05/2032	(14,721)	(14,722)	(14,722)	(16,363)			
Onslow Transfer Station*		122	WATC*	3.08%	30/04/2025	(8,470)	(2,770)	(2,770)	(19,482)			
Onslow Aerodrome Upgrade*		119	WATC*	6.36%	30/06/2026	(2,770)	(8,471)	(8,471)	(4,223)			
<b>Total</b>						(25,961)	(25,963)	(25,963)	(40,068)			
<b>Total finance cost payments</b>						(25,961)	(25,963)	(25,963)	(40,068)			

\* WA Treasury Corporation

29. BORROWING AND LEASE LIABILITIES (Continued)

(b) Lease liabilities

Actual									Budget			
Purpose	Note	Principal at 1 July 2023	New leases during 2023-24	Principal repayments during 2023-24	Principal at 30 June 2024	New leases during 2024-25	Principal repayments during 2024-25	Principal at 30 June 2025	Principal at 1 July 2024	New leases during 2024-25	Principal repayments during 2024-25	Principal at 30 June 2025
		\$	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$
Photocopier Lease		119,763	0	(67,589)	52,174	68,962	(69,118)	52,018	57,891	0	(57,891)	0
<b>Total lease liabilities</b>	11(b)	119,763	0	(67,589)	52,174	68,962	(69,118)	52,018	57,891	0	(57,891)	0
<b>Lease finance cost payments</b>												
Purpose		Lease number	Institution	Interest rate	Date final payment is due	Actual for year ending 30 June 2025		Budget for year ending 30 June 2025	Actual for year ending 30 June 2024		Lease term	
						\$	\$	\$	\$			
Photocopier Lease		-	-	28.00%	31/03/2025	(1,406)	0	0	(2,936)		36 Months	
<b>Total finance cost payments</b>						(1,406)	0	0	(2,936)			

SHIRE OF ASHBURTON  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2025

30. RESERVE ACCOUNTS	2025 Actual opening balance	2025 Actual transfer to	2025 Actual transfer (from)	2025 Actual closing balance	2025 Budget opening balance	2025 Budget transfer to	2025 Budget transfer (from)	2025 Budget closing balance	2024 Actual opening balance	2024 Actual transfer to	2024 Actual transfer (from)	2024 Actual closing balance
	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$
<b>Restricted by council</b>												
(a) Financial Risk Reserve	5,462,317	275,013	0	5,737,330	5,491,822	340,000	(800,000)	5,031,822	5,693,606	168,711	(400,000)	5,462,317
(b) Future Projects Reserve	28,637,967	2,711,613	(15,666,967)	15,682,613	27,883,460	1,657,100	(23,186,096)	6,354,464	11,003,696	17,634,271	0	28,637,967
(c) Housing Reserve	2,081,546	7,970,566	(754,805)	9,297,307	2,072,108	7,500,000	(1,500,534)	8,071,574	74	2,081,472	0	2,081,546
(d) Infrastructure Reserve	1,051,147	8,049,147	(880,093)	8,220,201	643,382	6,532,800	(600,000)	6,576,182	549,260	501,887	0	1,051,147
(e) Joint Venture Housing Reserve	5,354	258	(5,612)	0	5,381	300	(5,681)	0	5,200	154	0	5,354
(f) Onslow Aerodrome Reserve	8,644,638	4,216,312	(473,287)	12,387,663	8,872,368	3,566,300	(1,638,808)	10,799,860	9,483,608	394,825	(1,233,795)	8,644,638
(g) Onslow Community Infrastructure Reserve	203,659	9,809	(213,468)	0	203,659	12,200	(215,859)	0	203,659	0	0	203,659
(h) Plant Replacement Reserve	785,413	47,235	(131,507)	701,141	795,424	115,400	(131,507)	779,317	1,931,871	166,752	(1,313,210)	785,413
(i) Property Development Reserve	3,178,078	156,990	(1,029,896)	2,305,172	3,194,072	184,300	(1,220,000)	2,158,372	3,086,616	91,462	0	3,178,078
(j) Tom Price Administration Building Reserve	12,438,752	6,830,690	0	19,269,442	12,501,356	721,400	0	13,222,756	12,080,778	357,974	0	12,438,752
(k) Waste Services Reserve	2,024,008	99,037	(2,014,904)	108,141	2,781,986	101,200	(2,659,157)	224,029	1,694,979	774,887	(445,858)	2,024,008
(l) COVID-19 Relief & Stimulus	198,806	9,576	(208,382)	0	199,805	11,500	(211,305)	0	193,084	5,722	0	198,806
(m) Regional Waste Facility	0	7,870,088	0	7,870,088	0	0	0	0	0	0	0	0
	64,711,685	38,246,334	(21,378,921)	81,579,098	64,644,823	20,742,500	(32,168,947)	53,218,376	45,926,431	22,178,117	(3,392,863)	64,711,685

All reserves are supported by cash and cash equivalents and financial assets at amortised cost and are restricted within equity as Reserve accounts.

In accordance with council resolutions or adopted budget in relation to each reserve account, the purpose for which the reserves are set aside and their anticipated date of use are as follows:

Name of reserve account	Purpose of the reserve account
<b>Restricted by council</b>	
(a) Financial Risk Reserve	To contribute towards the funding of high-cost, significant projects as identified in long-term plans.
(b) Future Projects Reserve	To contribute towards the provision for housing to maintain, improve or increase Council's housing portfolio.
(c) Housing Reserve	To contribute towards funding new and renewal initiatives associated with Council assets and infrastructure.
(d) Infrastructure Reserve	To contribute towards Council's contribution for repairs and maintenance to Join Venture Housing.
(e) Joint Venture Housing Reserve	To contribute towards operational deficits and improvements and receive operational surpluses for the Onslow Airport.
(f) Onslow Aerodrome Reserve	To contribute towards the development of community facilities in Onslow.
(g) Onslow Community Infrastructure Reserve	To contribute towards the funding of new and replacement plant and machinery.
(h) Plant Replacement Reserve	To contribute towards purchasing, developing and selling property for economic benefit.
(i) Property Development Reserve	To contribute towards funding a new Council Administration Facility in Tom Price.
(j) Tom Price Administration Building Reserve	To contribute towards initiatives, upgrade and modifications to Council Waste Facilities.
(k) Waste Services Reserve	To contribute towards support and relief initiatives for those impacted by COVID-19.
(l) COVID-19 Relief & Stimulus	To contribute towards initiatives, upgrades and modifications to the Regional Waste Management Facility.
(m) Regional Waste Facility	To contribute towards initiatives, upgrades, modifications and rehabilitation of Council's Class 4 Regional Waste Management Facility

**SHIRE OF ASHBURTON  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2025**

**31. TRUST FUNDS**

Funds held at balance date which are required to be held in trust and which are not included in the financial statements are as follows:

	<b>1 July 2024</b>	<b>Amounts received</b>	<b>Amounts paid</b>	<b>30 June 2025</b>
	<b>\$</b>	<b>\$</b>	<b>\$</b>	<b>\$</b>
Cash in lieu of public open space	6,016	0	0	6,016
	6,016	0	0	6,016



# Agenda Item 6.1 - Attachment 2

Independent Auditor's Report 2024/25



## Auditor General

### INDEPENDENT AUDITOR'S REPORT

2025

Shire of Ashburton

**To the Council of the Shire of Ashburton**

#### Opinion

I have audited the financial report of the Shire of Ashburton (Shire) which comprises:

- the statement of financial position as at 30 June 2025, the statement of comprehensive income, statement of changes in equity, statement of cash flows and statement of financial activity for the year then ended
- notes comprising a summary of material accounting policies and other explanatory information.

In my opinion, the financial report:

- is based on proper accounts and records
- presents fairly, in all material respects, the results of the operations of the Shire for the year ended 30 June 2025 and its financial position at the end of that period
- is in accordance with the *Local Government Act 1995* (the Act) and, to the extent that they are not inconsistent with the Act, Australian Accounting Standards.

#### Basis for opinion

I conducted my audit in accordance with Australian Auditing Standards. My responsibilities under those standards are further described in the Auditor's responsibilities for the audit of the financial report section below.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

#### Other information

The Chief Executive Officer (CEO) is responsible for the preparation and the Council for overseeing the other information. The other information is the information in the entity's annual report for the year ended 30 June 2025, but not the financial report and my auditor's report.

My opinion on the financial report does not cover the other information and accordingly, I do not express any form of assurance conclusion thereon.

In connection with my audit of the financial report, my responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial report or my knowledge obtained in the audit or otherwise appears to be materially misstated.

If, based on the work I have performed, I conclude that there is a material misstatement of this other information, I am required to report that fact. I did not receive the other information prior to the date of this auditor's report. When I do receive it, I will read it and if I conclude that there is a material misstatement in this information, I am required to communicate the matter to the CEO and Council and request them to correct the misstated information. If the misstated information is not corrected, I may need to retract this auditor's report and re-issue an amended report.

### **Responsibilities of the Chief Executive Officer and Council for the financial report**

The Chief Executive Officer (CEO) of the Shire is responsible for:

- keeping proper accounts and records
- preparation and fair presentation of the financial report in accordance with the requirements of the Act, the Regulations and Australian Accounting Standards
- managing internal control as required by the CEO to ensure the financial report is free from material misstatement, whether due to fraud or error.

In preparing the financial report, the CEO is responsible for:

- assessing the Shire's ability to continue as a going concern
- disclosing, as applicable, matters related to going concern
- using the going concern basis of accounting unless the State Government has made decisions affecting the continued existence of the Shire.

The Council is responsible for overseeing the Shire's financial reporting process.

### **Auditor's responsibilities for the audit of the financial report**

As required by the *Auditor General Act 2006*, my responsibility is to express an opinion on the financial report. The objectives of my audit are to obtain reasonable assurance about whether the financial report as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with Australian Auditing Standards will always detect a material misstatement when it exists.

Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the financial report. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control.

A further description of my responsibilities for the audit of the financial report is located on the Auditing and Assurance Standards Board website. This description forms part of my auditor's report and can be found at [https://www.auasb.gov.au/auditors\\_responsibilities/ar4.pdf](https://www.auasb.gov.au/auditors_responsibilities/ar4.pdf).

### **My independence and quality management relating to the report on the financial report**

I have complied with the independence requirements of the *Auditor General Act 2006* and the relevant ethical requirements relating to assurance engagements. In accordance with ASQM 1 *Quality Management for Firms that Perform Audits or Reviews of Financial Reports and Other Financial Information, or Other Assurance or Related Services Engagements*, the Office of the Auditor General maintains a comprehensive system of quality management including documented policies and procedures regarding compliance with ethical requirements, professional standards and applicable legal and regulatory requirements.

**Matters relating to the electronic publication of the audited financial report**

This auditor's report relates to the financial report of the Shire of Ashburton for the year ended 30 June 2025 included in the annual report on the Shire's website. The Shire's management is responsible for the integrity of the Shire's website. This audit does not provide assurance on the integrity of the Shire's website. The auditor's report refers only to the financial report. It does not provide an opinion on any other information which may have been hyperlinked to/from the annual report. If users of the financial report are concerned with the inherent risks arising from publication on a website, they are advised to contact the Shire to confirm the information contained in the website version.



Mahmoud Salahat  
Acting Senior Director Financial Audit  
Delegate of the Auditor General for Western Australia  
Perth, Western Australia  
21 November 2025



# Agenda Item 6.1 - Attachment 3

Management Letter - Financial Audit 2024/25



## ATTACHMENT

## SHIRE OF ASHBURTON

## PERIOD OF AUDIT: YEAR ENDED 2025

## FINDINGS IDENTIFIED DURING THE FINANCIAL AUDIT

Index of findings	Potential impact on audit opinion	Rating			Prior year finding
		Significant	Moderate	Minor	
1. Omission of gifted assets	No		✓		✓
2. Incorrect asset addition details in Mydata	No			✓	

**Key to ratings**

The Ratings in this management letter are based on the audit team's assessment of risks and concerns with respect to the probability and/or consequence of adverse outcomes if action is not taken. We give consideration to these potential adverse outcomes in the context of both quantitative impact (for example financial loss) and qualitative impact (for example inefficiency, non-compliance, poor service to the public or loss of public confidence).

**Significant -** Those findings where there is potentially a significant risk to the entity should the finding not be addressed by the entity promptly. A significant rating could indicate the need for a modified audit opinion in the current year, or in a subsequent reporting period if not addressed. However even if the issue is not likely to impact the audit opinion, it should be addressed promptly.

**Moderate -** Those findings which are of sufficient concern to warrant action being taken by the entity as soon as practicable.

**Minor -** Those findings that are not of primary concern but still warrant action being taken.

## ATTACHMENT

## SHIRE OF ASHBURTON

## PERIOD OF AUDIT: YEAR ENDED 2025

## FINDINGS IDENTIFIED DURING THE FINANCIAL AUDIT

## 1. Omission of gifted assets

**Finding**

We had noted that the residential property umbrella deed with Hamersley Iron involved the Shire acquiring two tranches of properties, first two lots were settled and recognised in the previous years and the last tranche of four properties (units in Canberra Drive Tom Price), were settled in July 2024 but were not recognized at the FY2025 year-end.

These properties were independently valued at \$1.128 million. The Shire has since made the necessary adjustments, and the acquisition is now accurately reflected in the FY2025 financial statements.

**Rating:** Moderate (2024: Moderate)

**Implication**

The omission of gifted asset recognition has resulted in an understatement of the Shire's asset base and other income. This delay in financial reporting may also impact governance and transparency with key stakeholders.

**Recommendation**

We recommend management considers the following:

1. Timely Recognition: Ensure that all property acquisitions are recognized promptly in the financial statements to maintain accuracy and completeness.
2. Enhanced Monitoring: Implement a monitoring system to track the status of property acquisitions and ensure they are reflected in the financial statements as soon as they are settled.

**Management comment**

*Management acknowledges the recommendation and agrees to implement timely recognition of property acquisitions and enhanced monitoring processes to improve accuracy and transparency in financial reporting. These measures will be incorporated into future procedures to ensure compliance and strengthen governance.*

*An unusual acquisition (no typical settlement with funds changing hands) unlikely to recur and not indicative of an underlying control issue.*

**Responsible person:** Manager Asset Planning

**Completion date:** 30 June 2026

## ATTACHMENT

## SHIRE OF ASHBURTON

## PERIOD OF AUDIT: YEAR ENDED 2025

## FINDINGS IDENTIFIED DURING THE FINANCIAL AUDIT

## 2. Incorrect asset addition details in Mydata

**Finding**

During our audit of Property, Plant & Equipment (PPE) additions, we noted 3 out of 23 additions samples selected which had discrepancies between the details recorded in the Asset Capitalisation Forms and the data entered into MyData.

These discrepancies primarily relate to the useful life, residual value, and acquisition dates of assets, which directly impact the depreciation expense recorded in the financial statements.

Although the overall financial impact was trivial, the recurring nature and variety of these errors indicate weaknesses in the review and data entry controls within the asset capitalisation process.

**Rating:** Minor

**Implication**

Inaccurate recording of PPE information increases the risk of material misstatement in depreciation expense, asset carrying values, and overall financial reporting.

**Recommendation**

We recommend that the Shire strengthen the data entry and review controls over fixed assets additions by implementing a formal verification step to ensure all key fields in MyData (useful life, residual value, acquisition date, and asset ID) agree to the approved capitalisation forms before posting.

**Management comment**

*Review controls were added during the year to improve data entry accuracy, including checks of capitalisation forms before importing into MyData.*

*The review process was expanded to asset and treatment imports to validate high-level details, but did not cover fields like useful life, residual value, or acquisition date.*

*Internal controls and validation will be extended to all financially impactful fields.*

*Shire is commencing the implementation of Technology One SAAS+ in 2026 and will use the Technology One recommended processes.*

**Responsible person:** Manager Asset Planning  
**Completion date:** 30 June 2026